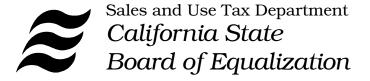


### **Audit Manual**

Chapter 2

## **Preparation of Field Audit Reports**



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### PREPARATION OF FIELD AUDIT REPORTS

0200.00

### INTRODUCTION 0201.00

### **AUDIT REPORT DEFINED**

0201.03

The term "audit report" as used in this chapter means a report from an auditor of the findings and recommendations after completion of an audit. Form BOE–414–A, Report of Field Audit, is used when recommending an increase or decrease of the self-assessed tax. Form BOE–414–C, Report of Examination of Records, defined in Section 0201.10, is used when a no change audit results.

### FORM BOE-414-A, REPORT OF FIELD AUDIT

0201.06

Form BOE–414–A is the auditor's statement of findings and recommendations, which is the basis of the system-generated field audit report. The system-generated audit report is neither a determination nor a refund and should never be referred to as such. Determinations are made when a Notice of Determination is mailed from Board of Equalization Headquarters (Headquarters). Refunds are made when a Notice of Refund is mailed together with a warrant issued by the Controller.

### FORM BOE-414-B, FIELD BILLING ORDER, DEFINED

0201.09

Form BOE-414-B is used by the district or branch office to recommend additional tax liability or refund from procedures other than those used in regular audits. It is not an audit report and does not change the audited status of the account.

### FORM BOE-414-C, REPORT OF EXAMINATION OF RECORDS, DEFINED 0201.10

Form BOE–414–C is a "no change" audit report describing the work performed in verifying the accuracy of a taxpayer's returns. It records the auditor's findings with a minimum of written comments. It is not a "check sheet" to be used indiscriminately or superficially; rather, it is a medium for an orderly report of the auditor's conclusions after examination of all pertinent records (Sections 0211.00-0211.18). Under appropriate circumstances, Form BOE–414–C may be used as a schedule for a no change portion of an audit resulting in a tax change.

# FORM BOE-596, REPORT ON ACCOUNT BEING WAIVED FOR AUDIT, DEFINED

0201.12

Form BOE–596 provides a method of reporting a conclusion that audits of certain accounts are not warranted. An approved Form BOE–596 has the same effect as an audit report in that it removes an account from the list of active accounts eligible for audit. Instructions concerning this form are contained in Section 0212.00. Exhibits 13 and 14 illustrate the uses of Form BOE–596 for office and field waivers.

### FORM BOE-624-A/B/OH, ASSIGNMENT ACTIVITY RECORD

0201.14

The purpose of Form BOE–624 is to provide an assignment activity record for the audit staff, a history of significant events that take place during the course of an assignment, and to facilitate the monitoring of assignments in process. The Assignment Activity Record is comprised of two forms, BOE–624–A and BOE–624–B. Out-of-state district audit staff will use a modified version of these forms, referred to as Form BOE–624–OH. See Section 0221.00.

### PERTINENT DOCUMENTS TO BE ATTACHED TO REPORTS

0201.18

Waivers of Limitation, Claims for Refund, BOE–526, Managed Audit Program Participation Agreement, BOE–1151, Statistical Sampling Questionnaire, and other like documents pertinent to the audit report should always be included in the Headquarters' audit report packet, with a copy retained in the audit working papers. (Section 0213.03.) Additionally, BOE–502 (Suggested Legislative Changes) should be sent forward with the Headquarters' audit packet, with no copy retained in the audit working papers. Centralized Review Section will either retain these forms for their analysis or forward them to the appropriate section(s).

### **IMPORTANCE OF PROMPT COMPLETION OF REPORTS**

0201.21

All audit assignments are to be completed promptly. Priority will be given to reaudits to expedite the clearing of petition and refund cases. Also, priority is to be given to "legal" audits (bankruptcies, probates and assignments) to allow Headquarters sufficient time to meet statutory requirements of claims.

### FRONT OF FORM BOE-414-A, REPORT OF FIELD AUDIT

0202.00

GENERAL 0202.03

This form will always originate with and be prepared by the district auditor. In most cases, a Notice of Determination will be prepared in Headquarters directly from information shown on the front of the system-generated version of BOE–414–A report. It is important that it be prepared in accordance with the instructions contained in the following sections of this chapter.

When the report involves a bankruptcy, assignment or probate case, the word "Legal" should be written in red immediately in the upper right-hand corner (Section 0204.12).

ACCOUNT NUMBER 0202.10

In this space will be placed the complete account number including the two-letter tax code, the two or three letter office code and the eight-digit number portion, e.g., SR-AC-13-654321, as it appears on the Form BOE-414. Some accounts will have a three-letter tax code, of which the first two letters represent a "new" taxable activity type and the third letter is the taxable activity indicator. For example, **SR Y** AC 13-654321 and **SR Z** AC 13-654321.

If no permit has been issued, the district office will need to obtain a permit for the taxpayer. Arbitrary numbers are no longer issued for audits, and an issue and cancel permit may be necessary for taxpayers no longer operating. If the determination is for use tax on a vehicle, vessel or aircraft, the Consumer Use Tax Section will be contacted.

The auditor will ascertain changes from the Taxable Activity Registration System — Account Inquiry (TAR AI) and notify the district compliance as discussed in Section 0219.03.

CASE ID 0202.12

The Case ID number is a unique identifier for an audit. Enter the Case ID number as noted in the Audit Subsystem.

### ACT. (ACTIVE) — CO. (CLOSE-OUT)

0202.13

An "X" is to be placed in the appropriate box to indicate whether the account is active or closed out at the end of the audit period.

### **B.A. (BUSINESS ADDRESS)**

0202.15

The address at which the business is actually conducted is to be shown if different from the mailing address. If the same as the mailing address, the word "Same" is to be written in this space. If the address is different than that shown on the registration system (screen TAR AI), the auditor will notify district compliance as discussed in Section 0219.03. It is very important that the registration be <u>immediately</u> corrected. The auditor will not be able to enter a different business address than the one displayed on the registration system when preparing audit reports (BOE-414-A or system-generated BOE-414).

DATE OF REPORT 0202.18

The date of audit should be the last date that the auditor charges time to the assignment. In the case of audits returned for correction, the completion date will be changed to the actual date that the assignment was last considered even though no additional time charges are required.

AREA CODE 0202.21

The twelve (12) digit area code will be transcribed from TAR AI. However, when additional local tax liability or credit is to be allocated or reallocated to more than one local jurisdiction, Form BOE–414–L must be prepared and forwarded to Headquarters. In those rare instances where the entire additional local tax liability is to be allocated to a single jurisdiction other than that in which the permit is located, the area code for the jurisdiction receiving the allocation will be used. In such instances, a brief explanation will be shown under the "General Comments" section on the back of Form BOE–414–A (Sections 0209.03 to 0209.24).

### **BUS. (BUSINESS) CODE**

0202.27

The business code will be transcribed from TAR AI (Section 0206.21).

HQ. USE 0202.33

The space will be left blank.

FIRM NAME 0202.36

If the taxpayer is operating the business under a fictitious name, e.g., H.M. Jones, firm name, "The Wagon Wheel," the fictitious name is to be placed on this line. If the taxpayer does not use a firm name, the line will be left blank.

OWNER 0202.39

The name of the taxpayer should be printed or written legibly in the space provided. It must be accurate since determinations issued to the wrong person are invalid. The correct name is to be entered in the designated space on Form BOE–414–A even though it is different than the name in which the permit was issued. If there is any correction to be made to the taxpayer's name or address as it appears in the Board's records, the auditor will **immediately** notify district compliance as discussed in Section 0219.03. The registration system information needs to be updated before the correct information can be entered on the audit report. Abbreviations are not to be used on audit reports.

### WHERE PROPRIETOR'S NAME IS IN DOUBT

0202.42

If there is no question as to the identity of the owner, but only as to the correct name, the correct name should appear on the audit report. District compliance needs to be contacted **immediately** to change (Section 0219.03) the taxpayer's registration before the correct name can be entered on the audit report. For example:

Old name: California Glass Company, Inc.

Correct name: California Glass Company, Ltd., or

Old name: J. O. Smith

Correct name: Oliver Smith

### WHERE PRECISE OWNERSHIP IS UNKNOWN

0202.45

If it is impossible to determine the name of the owner, the names and permit numbers of all possible or probable owners should be ascertained and shown under a separate heading on the back of Form BOE–414–A. This ensures that determinations may be made against all parties who may be liable for the tax are included. In these cases, the name to appear on the front of Form BOE–414–A will be the name in which the audited permit was issued. A notation is to be made on the bottom of the face of the Form BOE–414–A, "Attention Centralized Review Billings — Dual determinations requested." A dual determination cannot be issued without a permit number. Any person listed as a probable owner must have a permit. The auditor will be responsible for obtaining a permit number for any person listed as a dual determination.

#### INDIVIDUAL PROPRIETORS

0202.48

The name of the owner and the fictitious name, if any, should be shown.

### **HUSBAND AND WIFE CO-OWNERSHIP**

0202.49

Some accounts are registered as a husband and wife co-ownership. The names of both husband and spouse should be shown.

Example: John F. and Mary G. Smith

#### **GENERAL PARTNERSHIPS**

0202.51

The names of all partners plus the name under which the business is conducted should be shown. If more than one partner has the same surname, the first names and middle names or initials may be listed in sequence with the surname following the last person's name. James J. Jones and Keith H. Jones may be listed as James J. and Keith H. Jones. Where sufficient space is not available for the names of all partners, the names will be shown in the following manner:

OWNER James J. Jones, et al

Names of <u>all</u> partners must then be given on the reverse side of Form BOE–414–A under the comment "Type of Business Organization."

### LIMITED PARTNERSHIPS

0202.54

The names of the general partners only will be shown on the face of the Form BOE–414–A. All partners, however, will be listed with their designation on the reverse of the form under the comment "Type of Business Organization" as follows:

"Limited Partnership. John L. Ritter, general partner, and Robert M. Kyle, limited partner."

### **CLOSED-OUT PARTNERSHIP ACCOUNTS**

0202.55

In order to inform general partners of their partnership's tax liability, notices of determination will be sent to all known general partners on closed-out accounts at the time the initial notice is prepared. To assist in this process, staff is required to include the name and address of all known partners on the face of any document that results in the issuance of a notice of determination. This information will either be placed on the front of the Form BOE–414–A under the "Analysis of Measure of Tax by Class of Transaction" section, if space permits, or on the back of Form BOE–414–A under the "General Comments" section. If this information is placed on the back, a statement indicating that there are general partners listed on the back of the form will be made on the front of the BOE–414–A under the "Analysis of Measure of Tax by Class of Transaction" section.

### LIMITED LIABILITY COMPANIES

0202.56

The company name will be shown and must be followed by the letters LLC. Managers, members, and any officers will be listed with their designation on the back of Form BOE–414–A, under the comment "Type of Business Organization."

CORPORATIONS 0202.57

If the corporation operates under a fictitious name, both the <u>corporate name</u> and the <u>fictitious name</u> should be shown. Care should be taken to ascertain the correct corporate designation such as Company; Co.; Company, Inc.; Co., Inc.; Inc.; Incorporated, or Ltd., since many corporations have names which are identical except for a difference in such designations.

See Section 0204.16 regarding dual determinations.

PRIVATE TRUSTS 0202.60

The names of the trustee plus the name under which the business is operated should be shown. It is not necessary to include the names of the beneficiaries.

JOINT VENTURES 0202.63

The name of each party to the venture plus the name under which the venture is being conducted should be shown.

#### NAME CHANGES DUE TO MARRIAGE

0202.66

If a person, who operated a business under a maiden name, is later married and continues to operate the business as sole owner, their name and firm name should be shown as follows:

FIRM NAME Robin Hood Tearoom

OWNER Robin Smith, formerly Robin Jones

#### **DECEASED TAXPAYERS**

0202.69

Where the report covers the operations of a decedent, the name and firm name should appear as follows:

FIRM NAME Acme Electrical Works
OWNER John Smith, deceased

If the audit covers operations subsequent to date of death where the business is operated by a personal representative, the name and firm name should appear as follows:

FIRM NAME Acme Electrical Works

OWNER Estate of John Smith, deceased

Peter Jones, Executor

The name and firm name should be shown in this manner whether or not the personal representative (executor, executrix, administrator, administrator, etc.) has obtained a new permit.

When a deceased taxpayer's business is operated after the taxpayer's death, two Forms BOE–414–A are required, one for the period prior to death and one for the period when the business is operated by the decedent's representative.

Also, see Section 0202.75.

BANKRUPTCY CASES 0202.72

For the period during which the business was operated by the debtor, the name and firm name should be shown in the same manner as though the taxpayer were not a debtor. For the period the business is operated by a trustee, the name and firm name should be shown as follows:

FIRM NAME Elite Restaurant

OWNER Estate of John Smith, debtor

Peter Jones, Trustee

As in probate cases, the above style should be used whether or not a new permit has been obtained.

Where a taxpayer operates a business after being adjudicated a debtor, two Forms BOE–414–A are required, one for the period prior to bankruptcy and one for the period when the business is operated under jurisdiction of the court.

Also, see Section 0202.75.

ASSIGNMENT CASES 0202.75

For periods operated by the assignor, his/her name and firm name should appear as though no assignment had been made. For periods operated by the assignee, the name and DBA should appear as follows:

FIRM NAME Best Bakery

OWNER Peter Jones, Assignee for John Smith

The district office upon learning that a taxpayer's account (any business tax) is involved in bankruptcy (either Chapter 7, 11, or 13), assignment or probate will enter this information on the Legal subsystem.

Compliance Policy and Procedures Manual Section 754.000, Bankruptcies, Assignments and Probates and Audit Manual Section 0215.21 contain relevant data and dates by which claims must be filed. It is imperative that the transmittal of "Legal" audits including a copy of form BOE–414–A1, Summary By Quarters, are expedited so they will arrive in Headquarters one month prior to the final filing date. This will insure the timely preparation and filing of appropriate claims by the Special Procedure Section.

### RECEIVERS IN EQUITY

If a court has appointed a receiver, the name and firm name prior to receivership should appear in the usual manner. The name and firm name for periods operated by the receiver should appear as follows:

FIRM NAME Alaska Fur Store

OWNER John Jones, Receiver for Peter Smith

0202.78

### M.A. (MAILING ADDRESS)

0202.81

TAR AI will show the taxpayer's mailing address that is to be entered in this space. However, should the mailing address be different than that shown on the above source, the registration records must be corrected.

To ensure proper notification of the taxpayer in the event of a liability or refund, it is important to verify the taxpayer's close-out mailing address at the time of the investigation or audit. District staff, upon noting a change in the mailing address, will notify district compliance personnel for entry on the registration system as discussed in Section 0219.03. The on-line registration system allows immediate changes to be made to the mailing address on active and closed out sales and use tax accounts.

Whenever districts are uncertain about the taxpayer's correct address, or have information of a possible alternate address when issuing a determination close to statute or on a closed-out account, the determination should be mailed to the last address of record received from the taxpayer and any other address believed to be the taxpayer's correct address.

### **CODE — JURIS — FACTOR**

0202.84

Leave this section blank.

### FRONT OF FORM BOE-414-A, LIABILITY OR CREDIT DISCLOSED BY AUDIT

0203.00

GENERAL 0203.03

The amounts entered in the spaces for tax, penalty, and the date to which interest is computed should be entered by the auditor. This will allow all reviewers and users of the audit report to easily cross-check these figures. Interest will not be entered by the auditor since interest computation in the system is made by district audit control after the audit report is turned in for district processing. However, audit control will enter the interest in the space provided on BOE–414–A.

PERIOD 0203.06

Show the beginning and ending dates of the period audited, including any quarters for which no tax change is recommended. However, the audit period indicated should not include any reporting period which has expired under the Statute of Limitations, unless a waiver is secured and attached to the audit report. If an expired period exists within the period under audit, show the periods audited which have not expired. Unless otherwise instructed, all sales tax audit periods will include the last completed quarter preceding the date on which audit work is commenced.

Normally, the period covered by audit as shown on the Form BOE–414–A should not include any period which would outlaw within 45 days of the date the audit is completed. See Section 0215.27 for audit periods not meeting the 45 days requirement.

On close-out audits, the period covered will conclude with the last day the business operated.

INTEREST TO 0203.09

The date to which interest is computed, as shown on Form BT-414-A1, may be entered by the auditor or will be entered in the space provided by audit control. (Section 0207.15).

TOTALS 0203.12

Tax, interest, and penalty totals from Form BT-414-A1 will be entered on this line by audit control.

CREDITS/DEBITS 0203.15

The three boxes are for Headquarters use. Any credits applying to the total liability recommended by the audit report will be shown in the Special Instructions section of the BOE–414–A (Exhibit 2 Page 1). Payments that are made on the audit and correctly identified in the system are automatically shown on the face of the system-generated report as a credit. Making a comment in the Special Instruction's section merely alerts the district to look for a payment on the face of the system-generated report. These credits may be in the form of payment on account, application of a cash deposit, Time Certificates of Deposit, Book Entry Time Deposit, Fully Paid Investment Certificates, or a combination of these.

All offsets are to be entered by the auditor on an upload disk. The upload disk contains a summary of differences identified by the auditor including offsets in text format. Information contained in the upload disk is the basis for uploading the measure in the system for computing tax, interest and penalty and for allowing offsets on the face of the audit report.

CREDITS/DEBITS: (CONT.) 0203.15

Since prepayments are not accounts receivable items, field auditors should not apply unmatched prepayments against audit or field billing recommendations. When there is knowledge of an unapplied prepayment, an appropriate comment should be made under the "General Comments" section on the back of the audit report. Headquarters Centralized Review Section will make the adjustment. Headquarters will require Form BT-414-A1 (Section 0208.83).

#### **SECTION 6406 CREDITS**

0203.16

Credit or debit adjustments to credits taken on returns for taxes paid to other states will be reflected on the auditor prepared upload disk.

Offset credit interest and offset credit penalty for negligence, failure to file, and/or fraud will be allowed on Section 6406 Credits.

#### REFUND OF UNCONSTITUTIONAL TRANSACTIONS AND USE TAX

0203.17

Adjustments to amounts claimed on returns for SDJF or MPRI credit will be reflected on the auditor's upload disk.

BALANCE 0203.18

Balance need not be filled out by the auditor.

PENALTY 0203.21

An explanation of the penalty recommended will be given in the space indicated by the asterisk (\*). Examples of typical penalty situations encountered on sales tax audits are described as follows:

### Negligence

Penalty of 10% has been added for negligence.

Penalty of 10% has been added for intentional disregard of the law or authorized rules and regulations.

#### Fraud

Penalty of 25% has been added for fraud or intent to evade the tax.

### Failure to File Returns

Penalty of 10% has been added for failure to file returns.

Penalty of 10% has been added for quarter ended 9/30/xxxx for failure to file a return.

Penalty of 10% has been added to tax of \$183.20 for month of November 19xx for failure to file a return.

### **Misuse of Resale Certificate**

Penalty of 10% or \$500 has been added for each misuse of a resale certificate.

### **Non-Permitted Sellers and Consumers**

Penalty of 50% has been added for operating without a permit.

### **Two Penalties**

Penalty of 25% for fraud or intent to evade the tax plus penalty of 10% for failure to file returns has been added.

Penalty of 10% has been added for the period from 7/1/xxxx to 12/31/xxxx for negligence and penalty of 10% has been added for the period from 1/1/xxxx to 6/30/xxxx for failure to file returns.

### FRONT OF FORM BOE-414-A, ANALYSIS OF MEASURE OF TAX 0204.00

GENERAL 0204.03

A clear, specific and concise description of each class of transaction represented should be made under "Analysis of Measure of Tax" on the face of Form BOE–414–A. Different classes of transactions, where separately identified in the audit working papers, should not be lumped together under one category even though consolidated on a "Summary of Differences," Schedule 414–A2, or "Taxable Measure," Schedule 12 (i.e., Self-consumed Merchandise, Sales of Furniture and Equipment, etc., should not be lumped together with an understatement of taxable sales based on application of markup).

This is of vital importance since the system-generated copy of this report is sent to the taxpayer and serves as the summary of the audit findings. Frequently, a petition for redetermination results only because of the taxpayer's inability to understand or reconcile the "Analysis of Measure of Tax" with the information furnished by the auditor.

The auditor should give the taxpayer sufficient information to reconcile the summary of audit findings appearing under the "Analysis of Measure of Tax" with the taxpayer's records. This information should be in the form of copies of audit working papers, which include all lead schedules necessary to reconcile to Form BOE–414–A. In some cases, a discussion of the results of audit findings may be sufficient, particularly when the audit is not too complex and only one or two classes of transactions may be involved. Even in these instances, a condensed summary of the audit findings would be appropriate if for no other reason than to refresh the taxpayer's memory concerning the Report of Field Audit.

### **ADJUSTMENTS BY CATEGORIES**

0204.06

A system-generated audit report itemizes each item of adjustment. Therefore, the auditor need not make adjustments by category such as Taxable Measure Understated/Overstated or Total Sales Understated/Overstated. The auditor should merely list all the items of adjustment found in the audit in numeric sequence (Exhibit 1 page 2).

Where taxpayer's records are inadequate or nonexistent and a deficiency is recommended, adequate explanation should be made in accordance with the auditor's categories listed.

Sufficient explanation of the detailed adjustments will be shown in numeric order. Analysis of differences for all taxes should be similar in form as the following example:

1. Omission in reporting sales of equipment — Actual	\$50,836
2. Sales of scrap metal not reported — Actual	2,820
3. September 19XX cash sales not reported	16,095
4. Equipment purchased ex-tax from out-of-state retailers — Actual	80,325
5. Self-consumed supplies purchased for resale subject to use tax based on test of August, 19XX	32,090
6. Channel iron withdrawn from resale stock used for plant additions subject to use tax — Actual	13,925
7. Disallowed claimed resales developed by test of July 19XX	84,659
8. Errors in compiling returns from records — Actual	5,295
9. Sale to State of California claimed in error as U.S. Government sale — Actual	3,500
10.Sale to Department of Agriculture not claimed as U.S. Government sales — Actual	-3,050
11. Discounts claimed on sales for resale disallowed based on test of $3^{\rm rd}$ Quarter, 19YY.	4,080
12. Error in compiling taxable cash discounts based on test of $2^{\rm nd}$ Quarter, 19ZZ.	-1,550
$13. \mathrm{Disallowed}$ claimed returned merchandise deduction — Actual	8,500
14.Error in preparing return (multiplied by wrong tax rate) for $1^{\rm st}$ Quarter, $19XX$	<u>-3000</u>
Total	\$294,525

Whenever the measure of tax is different for State, Local, County, STTI, EQRF, or Transactions Tax, the measure applicable to each tax, where different, should be shown in a separate column with a heading at the top of each column indicating the type of tax. See Exhibit 1, 5, and 5A.

### SPECIAL INSTRUCTIONS AND INFORMATION

0204.12

Below are listed typical statements which could appear at the bottom of the face of the Form BOE-414-A.

- (a) A list of related accounts audited or examined in conjunction. (Refer to Section 0205.54.)
- (b) A notation that security is available (especially in bankruptcy audits). See Exhibit 2 page 1.
- (c) Special notation when separate determinations have been issued for expiring periods such as phone billing and FBO. (Section 0215.30).
- (d) Dual Determination
  - Predecessor's liability
  - Successor's liability or
  - Collection of

(CONT.) 0204.12

- (e) "Urgent" or "Attention" Notices
  - Urgent waiver expires (date)
  - Attention: Legal Staff
  - Attention Centralized Review Section: Reallocation Schedule Attached. (Transit Tax Reallocation)
  - Attention: A 10% finality penalty of \$XX will be added by Headquarters.
- (f) Notation to Headquarters
  - For tax deficiencies disclosed by audit but reported by taxpayer on a subsequent return. Comment should be added that an amended return was obtained from the taxpayer for the period in which the amounts were reported and a copy attached.
  - Status of account such as Escrow pending, or if a legal audit such as Bankruptcy, Assignment, or Probate is involved.
- (g) Surety bond exoneration involved.
- (h) Fraud Penalty or Jeopardy Determination
  - Fraud Penalty Recommended Written in red at the top of Headquarters' audit report
  - Jeopardy Determination Recommended Same as above Including a letter that contains all facts and circumstances that support the recommendation signed by the District Administrator.
- (i) Copy Instructions
- (j) "Subpoena" issued for taxpayer's records.

In addition to the items listed at the bottom of Form BOE–414–A, the following items should be written in red at the top of the audit report as a flag for special Headquarters handling:

- (a) "LEGAL" if bankruptcy, assignment, or probate is involved.
- (b) "JEOPARDY" if a jeopardy determination is recommended.
- (c) "STATUTE" if a report contains recommendations for additional liability for periods which are about to outlaw.
- (d) "MISUSE R/S" if a misuse of resale certificate penalty is recommended.
- (e) "N/P" if a penalty for operating without a permit is recommended.

The purpose of a jeopardy determination is to provide a means of protecting the State's interest when there is substantial evidence that any further delay in collection activity would seriously impair the Board's ability to obtain taxes due. Jeopardy determinations are a notice to the taxpayer that tax is immediately due. Taxpayers must post a security deposit with the Board in order to file a petition for redetermination on jeopardy determinations. A recommendation for a jeopardy determination should be well documented and fully supported.

As a guide in determining whether a jeopardy determination should be recommended, the following are some examples of instances when a jeopardy determination is warranted:

- 1. Taxpayer is dissipating assets.
- 2. Evidence that the taxpayer is placing assets in the names of other persons for purposes of concealment.
- 3. Taxpayer's assets are being attached by creditors, or are in imminent danger of attachment.
- 4. There is a pending sale of property that represents the last remaining assets and, without the funds from such sale, collection is doubtful.
- 5. There is evidence that the taxpayer intends to file a petition in bankruptcy or make an assignment for benefit of creditors.
- 6. There is evidence that creditors intend to file an involuntary petition in bankruptcy against the taxpayer.

Jeopardy determinations must be recommended by the district administrator, or someone acting in that capacity during the district administrator's absence.

The recommendation should be in the form of a memorandum to the Program Planning Manager, with a copy to the Chief of Field Operations, setting forth the specific evidence that indicates a jeopardy determination is warranted and will include:

- 1. Information as to the county or counties where Certificates are to be filed.
- 2. Whether or not a Certificate is to be recorded with the Secretary of State.
- 3. Whether or not a warrant is required at time of issuance.
- 4. If a warrant is required, to whom it is to be directed, asset or assets to be levied upon and the amount of advance fees that may be required.

The memorandum should be attached to the audit report or field billing order and the notation, "Jeopardy Determination — see memo attached," made on the face of the report (Section 0204.12). The report will be sent through the usual channels.

### RECOMMENDATIONS REQUIRING ADMINISTRATOR'S APPROVAL 0204.15

Whenever a fraud or intent to evade penalty or jeopardy determination is recommended, a memorandum from the District Administrator is required.

The memorandum is to include all of the facts and circumstances which support the recommendations. The memorandum is to be signed by the District Administrator, or someone acting in that capacity during the district administrator's absence. The memorandum will be attached to the audit report and forwarded to the Program Planning Manager, with a copy to the Chief of Field Operations, for approval by Centralized Review Section (Sections 0204.14 and 0507.75).

### **DUAL DETERMINATIONS AND SUCCESSOR'S LIABILITY**

Dual determinations or successor's liabilities may be issued against both a corporation and other persons or entities as follows:

- 1. <u>Predecessor Successor Liability</u> Against a predecessor when the predecessor fails to notify the Board of Equalization of a change in ownership.
- 2. <u>Successor's Liability</u> Against the successor (successor's liability) when: (a) the original entity, a California corporation, fails to give the Board notice of a dissolution or merger <u>and</u> (b) the successor fails to withhold an amount from the purchase price of the business sufficient to cover any sales and use tax liability.
- 3. Responsible Person Liability Any person who willfully fails to pay or to cause to be paid, under circumstances set forth in Regulation 1702.5, any taxes due from a domestic or foreign corporation or limited liability company pursuant to Part 1, Division 2, of the Revenue and Taxation code shall be personally liable for any unpaid taxes, interest, and penalties on those taxes not so paid upon termination, dissolution, or abandonment of the corporate or limited liability company business. See Regulation 1702.5.
- 4. <u>Unincorporated Entity</u> Against sole proprietorship, partnership, joint venture or other entity when it has been determined that the business entity was not a valid corporation.

A permit number is required for all parties that are listed on a dual determination. Since a dual determination cannot be issued without permit numbers, it is the auditor's responsibility to ensure permit numbers are obtained.

### NAME-ADDRESS (N-A)

0204.18

The field auditor will place a check mark in this box when a mailing address other than the address of record is to be used. The N–A box will also be checked if the owner's name is not properly registered and the change does not involve a different legal entity. Notification of district compliance is required to change the registration (Section 0202.81, 0202.03 and 0219.03).

### INTEREST CALC. DATE — BATCH

0204.21

These spaces are reserved for Headquarters reviewing and processing.

NAME OF AUDITOR 0204.22

The name of the auditor in charge of the actual field work will appear in this space.

### BACK OF FORM BOE-414-A, MISCELLANEOUS INFORMATION 0205.00

GENERAL 0205.03

The back of Form BOE–414–A (Exhibit 2) provides a place to record information that may be required by reviewers and Headquarters. In some instances, the information is a summation of information contained in the working papers. Completion of the form is accomplished by checking boxes, answering questions or completing statements and making general comments as required.

LEGAL 0205.04

This block should be checked whenever the audit involves a bankruptcy, assignment or probate case and a special notation made on the front of Form BOE–414–A to insure prompt handling of the case at all levels (Section 0204.12).

TAX CLEARANCE 0205.05

This block should be checked if a tax clearance has been requested.

### OFFICE MAKING AUDIT

Enter the alphabetical office code of the district/branch office making the audit. The office making audit (OMA) code of the district controlling the audit is entered when inter-district cooperative audits are involved.

CELL 0205.07

The cell number will be transcribed from the system screen AUD MC.

### **RECOVERY GROUP YEAR**

0205.08

0205.06

The recovery code and year will be transcribed from AUD MC.

#### CLASS — AUDIT MADE BY — HOURS

0205.10

The initials and surname of the auditor or auditors participating in the audit will be entered in the space preceded by the auditor class code number. The class code numbers are:

Auditor Trainee — 9; Tax Auditor Range A — 1; Tax Auditor Range B — 2;

Associate Tax Auditor -3; Business Taxes Specialist I -4.

For example: John D. Nichols, who is a Tax Auditor Range B, will enter "2 J. D. Nichols."

The number of hours is the direct field time spent by auditors in making the audit or reaudit prior to the time it is transmitted to Headquarters. The hours identified by auditors for up to four auditors may be shown in this space. Hours will be in whole numbers and will agree with the hours shown on Forms BOE–610, Auditor's Monthly Report.

When more than four auditors from the same OMA are involved, the auditor's class code, name, and hours will be listed in the lower left-hand corner.

When auditors from more than one office within a district provide assistance in an audit, each auditor's office code OMA will be noted preceding the auditor's hours. When auditor's from more than one district participated in an audit, enter "Form BT–197." The final Form BT–197 is prepared by the auditor in charge.

#### TIME OF REVIEWERS AND SUPERVISORS

0205.12

Time of reviewing auditors spent in reviewing the completed report of another auditor should not be included in the total hours shown on Form BOE–414–A. Likewise, the time of field supervisors should not be included in total hours shown on Form BOE–414–A, unless the supervisor actually performs audit work. In this case, the field supervisor's time should be shown in the same manner as any other auditor working on the assignment.

SUPERVISOR 0205.15

The supervising auditor who performs the initial cursory review of the report signs the report in this space.

### **REVIEWED BY — DATE OF REVIEW**

0205.18

The reviewer's name and service classification should be signed on the audit report. The latter may be abbreviated. The date the audit was reviewed is also to be shown in the space provided below the reviewer's name.

### REPORTED MEASURE OF STATE TAX

0205.19

The reported measure of tax will be entered in this space for the entire audit period. The source of the state tax measure is the BOE–414.

### **DISCUSSION OF AUDIT RESULTS**

0205.20

After completion of the audit, the auditor shall arrange an exit conference with the taxpayer and/or their representative. It is strongly recommended that the auditor's field supervisor be present at every exit conference where the auditor recommends a fraud penalty, a tax liability in excess of \$25,000 or when it is likely that the taxpayer or representative will not agree with the audit findings. With respect to the field supervisors in the out-of-state district, in lieu of making this special trip, they will discuss the audit recommendations with the taxpayer by phone and document the results of that discussion. When a taxpayer's representative is involved during the audit process and is representing the taxpayer at the exit conference, the auditor should also encourage the taxpayer to attend the exit conference whether or not an adjustment is necessary. This allows the taxpayer the opportunity to review the auditor's work and ask the auditor any questions. By encouraging the taxpayer to attend the exit conference, it is anticipated that their presence will reduce the number of audits initially agreed to by the taxpayer's representative but later disputed by the taxpayer.

During the exit conference, it is essential that the auditor provide the taxpayer with a full explanation for all recommended differences, even though the taxpayer may have agreed to certain differences at an earlier time. Penalty recommendations will also be fully discussed with the taxpayer at the exit conference. By making the taxpayer aware of all differences at the time of the exit conference, it is hoped that the number of initially concurred audits that are later petitioned will diminish. In special circumstances, such as receiverships, bankruptcies, assignment or probate cases, the discussion should be held with the receiver, trustee, assignee, administrator, executor, etc. The name, title and the telephone number of the person with whom the discussion was held will be entered in the space provided on the back of BOE-414-A.

(CONT.) 0205.20

In cases of non-concurrence with any portion of the audit findings, the auditor will prepare a "Results of Discussion of Audit Findings" report as discussed in Section 0205.28. Also see Section 0205.27.

If a personal discussion cannot be arranged, the words "no one" will be entered in the appropriate space on the back of Form BOE–414–A, and an explanatory comment included. If additional space is required, use the "General Comments" section under the heading "Report of Discussion."

### PREPAYMENT OF AUDIT LIABILITY

0205.21

As part of the routine audit discussion, taxpayers will be advised of their right to make an advance payment of the audit liability, regardless of whether the taxpayer agrees or disagrees with the audit findings. Since the advance payment is to avoid additional interest charges, taxpayers should be given as accurate information as possible regarding the normal time lapse between completion of the audit, the issuance of the notice of determination, and the amount of additional interest that would accrue during that period. Auditors should caution taxpayers that the amounts provided are only the auditor's proposed recommendation for determination and should not be relied upon as representing the actual billing.

In addition, taxpayers should be advised of the review process and of the possibility that there may be additional adjustments that might affect the tax liability. It is important that taxpayers understand that the Notice of Determination is the official billing notice. And, in paying early, they are only making an advance payment on an unbilled audit. Taxpayers should be advised of any differences, regardless of materiality between the auditor's initial recommendation and the amount to be billed. Additionally, taxpayers should be informed that any overpayments would be refunded.

Auditors should **never** accept a payment directly from the taxpayer. Advance payments may be sent to the district office or Headquarters using Form BOE–1 (Exhibit 30). Payments sent to Headquarters should be sent to the following address: Board of Equalization, P.O. Box 942879, Sacramento, CA 94279–0001. It is important that taxpayers do not include advance payment with their regular returns or prepayments.

All payments should be accompanied by an appropriate explanation of the reason for the payment. This includes the taxpayer's account number, the period covered by audit, and a statement that the payment is for an audit deficiency not yet billed. Taxpayers should be advised that, when payment is mailed, interest is computed through the last day of the month in which the payment is postmarked.

### FURNISHING COPIES OF AUDIT WORKING PAPERS (AWP)

0205.23

During the discussion, the taxpayer or their representative **must** be provided with a copy of AWP. The AWP include all of the schedules and documentation containing the facts, information, and computations upon which any additional liability, refund, or no change to reported liability is based. This includes the BOE–495, *Index To Audit Working Papers*, all the schedules which follow including general audit comments, and memo schedules. In addition, AWP include the approved copy of any memo requesting the assessment of a fraud penalty. *However, it must not include comments regarding prosecution.* 

If a copy of the field audit report and determination is to be mailed to the representative, the auditor will enter the representative's Taxpayer Identification Number (TIN) on the face of the BOE–414–A (Exhibit 1 Page 1).

### FURNISHING COPIES OF AUDIT WORKING PAPERS (AWP)

(CONT.) 0205.23

In the case of a "No Change" audit, the taxpayer should be provided a copy of the BOE–414– C, *Report of Examination of Records*, together with copies of any schedules and comments which will become part of the audit file. There is no requirement to create additional schedules for no other reason than to provide something to the taxpayer.

Only material which is not releasable under the Information Practices Act or the Public Records Act should be deleted from the AWP which are to be provided to the taxpayer. Items <u>not</u> to be released include memos from the Legal Division marked "Attorney — Client Privilege" (see Ops Memo 1041, pg. 2), Confidential Operations Memos, BOE–1164's, and any annotated letters (unless confidential file data is deleted).

If at the time of the discussion the AWP are not complete, including the index and general comments, the auditor may leave with the taxpayer any schedules that were used in the discussion. After the AWP are completed, a copy of all schedules (including any previously left with the taxpayer) and other releasable documents listed on the BOE–495 should be prepared and mailed or delivered to the taxpayer or their representative. All schedules and releasable documents must be sent <u>unless</u> the taxpayer has <u>specifically</u> stated they do not want certain portions of the AWP. Auditors must ensure that the BOE–495 accurately reflects the documents sent to the taxpayer, and that the date, to whom delivered, and method of delivery of the AWP is recorded on the BOE–624–B, *Assignment Activity Record*.

Original or copies of information obtained or generated during an audit that does not become a part of the audit working papers ("bone files") should not be retained but should be returned to the taxpayer or destroyed.

### COMPLETE DISCUSSION NECESSARY

0205.24

It is essential that the taxpayer and/or the representative be fully and accurately informed by personal discussion of any errors in self-assessment disclosed by audit. This is required for three reasons:

- 1) The taxpayer must be afforded every reasonable opportunity to present all evidence which might result in a change or modification of audit recommendations,
- 2) More accurate returns for future periods may be expected if taxpayers are properly advised of the provisions of the law and by regulations of the Board, and
- 3) A clear understanding by the taxpayer of audit adjustments will minimize petition cases.

### **CONCURRENCE IN FINDINGS**

0205.27

Space is provided for either a "yes" or "no" answer on the back BOE–414–A. If the taxpayer is not in agreement, the auditor must comment upon each of the disputed items included in the audit. See Section 0205.28. If the taxpayer is non-committal, enter "no" and explain.

The field supervisor will review the report of discussion and approve the auditor's explanation of the non-concurrence. Whenever appropriate, the field supervisor will contact the taxpayer for further discussion.

### **RESULTS OF DISCUSSION OF AUDIT FINDINGS**

0205.28

When a taxpayer disagrees with any portion of audit findings, a "Discussion with Taxpayer" comment must be prepared on the back of the audit report (BOE-414-A) under "General Comments."

The "Discussion with Taxpayer" comment will list and explain in clear complete and concise detail each item and dollar amount the taxpayer disagrees and agrees with in the audit. Each item is numerically keyed to the analysis of measure section of the audit report. The report will clearly detail the reasons or facts that the taxpayer contends supports his/her position, the reasons or facts that the auditor believes supports his/her position, and additional comments as needed by supervisors. Comments should <u>not</u> deal in generalities or suppositions, but should be a clear presentation of opposing viewpoints, leaving no doubt as to the basis for disagreement. The field supervisor will review the report of discussion and approve the auditor's explanation of the non-concurrence. Whenever appropriate, the field supervisor will contact the taxpayer for further discussion. Taxpayers will be provided a copy of the "Discussion with Taxpayer" comments. See Exhibit 2 page 3.

This report will be prepared in the same manner for Field Billing Orders titled "Results of Discussion of Field billing Orders."

### COPY OF REPORT OF FIELD AUDIT TO BE FURNISHED TO TAXPAYER 0205.30

In all instances where an audit report recommends a tax change, a system-generated, rather than a pencil copy, of the report will be furnished to the taxpayer.

The front side of the report provided to the taxpayer should be completed and include an analysis and description of items comprising the change in the measure of tax. When necessary, supplemental pages will be attached.

When a field audit discloses that tax liability has been reported in excess of the correct amount, the taxpayer should be informed in the same manner as in the case of a deficiency. A claim for refund (BOE–101) should be secured from the taxpayer (Section 0205.42) for consideration by the Board whenever an overpayment has occurred.

### A COPY OF THIS REPORT WAS MAILED WITH LETTER 0205.33

The type of Form BOE–79 letter with which the report is to be mailed should be shown. This statement will always be completed by the auditor or the supervisor.

One of the forms listed below will be used as a letter of transmittal except when a special letter may be drafted to meet the situation. (Exhibit 26) The appropriate form number or the word "Special" is entered in the space provided.

- Form BOE–79–A when the taxpayer does not concur in the audit recommendation and it is anticipated that an office discussion will be held. This form is also mailed when a bankrupt account is involved.
- Form BOE–79–B when the taxpayer does not concur in the audit recommendations and the audit will be transmitted to Headquarters without further discussion with the taxpayer.
- Form BOE–79–B1 when the taxpayer is not available for discussion of the audit or is noncommittal, and the audit will be transmitted to Headquarters.
- Form BOE–79–C when the taxpayer concurs in the recommended determination. If the discussion is with someone other than the taxpayer, an asterisk will be entered in the last sentence of the first paragraph, and the name of the person will be shown in the lower portion of the letter.
- Form BOE-79-C1 when the taxpayer concurs in the recommended revised determination which resulted from either additional information or data that was made available, or from changes resulting from the review of the audit by Headquarters office. This report replaces the Report of Field Audit that was previously sent.
- Form BOE-79-D when the taxpayer concurs in the recommended refund.
- Form BOE-79-E when the audit results in a "no change" recommendation

#### SPECIAL TRANSMITTAL LETTERS

0205.38

Special letters are prepared when the situations require them. Special transmittal letters to taxpayers should include information that explains if the taxpayer believes the audit or field billing order to be in error, the taxpayer may communicate with the district principal auditor to arrange for a meeting to discuss the questioned areas. Also, the following statement should be included in any special letters:

If upon receipt of the official notice of determination you believe the report to be in error, you may file a petition for redetermination. Instructions as to form and content of petitions are printed on the notice of determination.

### NAME AND ACCOUNT NO. OF SUCCESSOR

0205.39

If the account is closed out and there is a successor within the meaning of Regulation 1702, the auditor should enter the successor's name and account number. If an account number is not yet assigned, the comment "permit in process" will be shown. If there is a subsequent operator at the same location who is not a successor within the meaning of Regulation 1702, the auditor should write "None — See Comments" and explain in the General Comments section of the Form BOE-414-A (Section 0206.09). Explanatory comments will also be included if the liability of the subsequent owner as successor is questionable.

# IF CREDIT INVOLVED, HAS CLAIM FOR REFUND BEEN SECURED FROM TAXPAYER?

0205.42

Care should be taken, where a field audit is in progress and credits are developed, to secure signed claims for refund from the taxpayers covering credits in these periods before the limitation period has run. These should clearly indicate the date received by means of received date stamp, post office cancellation date or other device. They should be transmitted to Headquarters within thirty days of having been received. If the audit is transmitted within thirty days, the claim may be attached to the audit at the time it is transmitted to Headquarters (Sections 0205.30, 0216.03 to 0216.18).

### STATUTE OF LIMITATIONS INVOLVED?

0205.45

Space is provided for either a "yes" or "no" answer. However, when the statute of limitations is not involved because the account is on an annual basis, a comment in the "General Comments" section on the back of the BOE–414–A should be added (i.e., STATUTE OF LIMITATIONS: 1996 on an annual basis). This allows Headquarters to easily determine that all periods covered in the report are within the statute of limitations.

The statute of limitations is involved if any period covered by the audit will outlaw within ninety days from the date of the report.

If the statute of limitations is involved, then the auditor must answer the question of whether a waiver is attached by placing an "X" after the appropriate answer "yes" or "no".

When a waiver has been obtained, the period covered by the waiver and the expiration date of the waiver should be noted in the spaces provided. When a waiver has not been obtained, the period of the first tax change and the measure of the tax should be noted in the spaces provided.

Care must be taken to enter the correct statute of limitations information on the audit report since this information is critical and used to control audits during statute periods. For additional discussion on the purpose, Board policy, and preparation of waivers see Sections 0215.00 through 0215.30.

### **FORM BOE-523 TO CLEAR DELINQUENCIES**

0205.48

Final returns are to be secured from the taxpayer whenever possible. In the event an audit covers periods which are delinquent, the auditor is to prepare Form BOE–523, Tax Return and/or Account Adjustment Notice. The date Form BOE–523 was prepared should be noted in the space provided. For instructions on use of Form BOE–523, refer to Section 0219.06.

### IF LOCAL TAX ALLOCATION IS INVOLVED, IS BOE-414-L ATTACHED? 0205.51

Where there is a local tax allocation involving two or more taxing jurisdictions, the answer to this question will always be yes. A Form BOE–414–L will be prepared (Section 0209.00). Care should be taken in entering the correct information on the audit report since this information is used as a control in ensuring the BOE–414–L is attached.

### **CONCURRENT AUDITS OR WAIVERS**

0205.54

In order to keep all related accounts on a consistent basis for audit selection purposes, all related sales and use tax accounts should generally be audited simultaneously for the same period. However, transmittal of a completed audit should not usually be delayed while audits of related accounts are in process. A related account may result when a retailer has separate seller's permits for different places of business. Section 0214.00 explains the related account audit procedure.

0205.65

Auditors should mail or hand deliver pamphlets, regulations, law sections or other information pertinent to the taxpayer's business and transactions. These publications will help taxpayers understand their sales and use tax reporting requirements and application of sales and use tax laws.

The auditor will identify on the back of Form BOE–414–A, in the space "Directives Sent Taxpayer," regulations or other material furnished to taxpayers (e.g., Pamphlet # 70, 76, Regulation 1668, etc.). Any publications or information provided to taxpayers should also be noted on the BOE–624.

### **PUBLICATION 70, 17 & 76**

0205.70

Sections 6593.5, 6832, 6964, 7080 through 7099, 7156 and 7094.1 of the Sales and Use Tax Law provide for the Taxpayers' Bill of Rights. Publication 70, "The California Taxpayers' Bill of Rights," explains the rights guaranteed to all taxpayers. Auditors are required to provide Publication 70 to all taxpayers when making the initial audit appointment. This will inform taxpayers of their rights at the beginning of every audit.

Additionally, Section 7086 of the Sales and Use Tax Law requires that the taxpayers be informed of their appeal rights at the start of an audit. Publication 17, "Appeals Procedures: Sales and Use Tax and Special Taxes," explains the Board's appeals procedures. Also, Publication 76, "Audits," explains what a taxpayer can expect during an audit and how to prepare for an audit. This information is valuable to all taxpayers and will assist auditors in explaining the audit and appeals process. As such, all auditors are required to provide taxpayers with Publication 17 and 76 when making the initial audit appointment.

These publications should be mailed to taxpayers immediately after setting up an audit appointment by telephone, or should be included with a written audit appointment request. Auditors will indicate the date these publications were furnished to taxpayers on BOE–624.

#### CIGARETTE TAX INDICIA INSPECTION

0205.75

The retailer's stock of cigarettes in open cartons should be inspected by random sampling to determine whether proper tax stamps have been affixed to the cigarette packages. The comment should state whether the cigarette packages inspected bear the proper tax indicia. If the taxpayer does not sell cigarettes, a statement to that effect should be made.

When checking purchase records, the auditor should be alert to detect any purchases of cigarettes from persons who are not licensed distributors or wholesalers. Any unusual distribution by a retailer of charges for cigarette purchases should be thoroughly examined.

During a field audit or investigation, auditors will inspect the cigarettes sold through vending machines owned and serviced by the taxpayer under audit. Form BOE–1321, Cigarette Vending Machine Inspection Report, will be completed showing all relevant information.

If the Board's files disclose an inspection within the prior six months, the inspection may be waived.

#### AUDIT MANUAL

### BOE-502 PREPARED — SUGGESTIONS FOR LEGISLATIVE CHANGES 0205.80

As part of their routine audit procedure, auditors are encouraged to look for areas of the law that appear to be inequitable and/or cause confusion and errors in interpretation by taxpayers. When such items are disclosed in the course of an audit, the auditor should prepare Form BOE–502 outlining the problem and suggested changes. Space is provided on the back of Forms BOE–414–A, BOE–414–B, and BOE–414–C for either a "yes" or "no" answer regarding the preparation of Form BOE–502. The original BOE–502 should be transmitted to Headquarters along with the audit working papers, with *no copy retained by district or in the audit*. The Centralized Review Section will forward the BOE–502 to the Audit Evaluation and Planning Section for further processing and reporting.

### BACK OF FORM BOE-414-A, GENERAL COMMENTS

0206.00

GENERAL 0206.03

The space under "General Comments" should be used for statements by the auditor on matters of interest other than details of the actual verification work performed. Note that the comments are shown under appropriate captions that are underlined in lieu of caps used on the system-generated Form BOE–414–E. In general, a comment should be made on any point which will be of value in connection with making a determination, making decisions respecting future audits, requiring new permits, correcting Headquarters records, enforcing collection, etc.

Auditors should avoid comments regarding the taxpayer's personal affairs, political connections or other matters which have no bearing on the foregoing points. Such comments serve no useful purpose and merely waste the time of auditors, reviewers, and others who may be required to read audit reports.

### **COMMENTS CONFIDENTIAL**

0206.06

An auditor must at all times take precautions against the disclosure, intentional or otherwise, of audit comments of a confidential nature. If the audit is based upon records of the successor or some other confidential source, care must be taken not to disclose this information without first consulting a supervisor.

### **EXTENT OF COMMENTS**

0206.09

The extent of the comments will depend upon the importance of the subject matter and whether the comment is with respect to some change in the status of the account. Comments should be as brief as possible and still give complete information. If the space provided on the back of Form BOE–414–A is not sufficient, additional sheets of plain ruled paper should be attached and numbered in the upper right-hand corner (BOE–414–A, Page 2, Page 3, etc.). The taxpayer's name and account number also should be shown to prevent loss if sheets become detached. Where separate sheets are necessary, write on one side of the paper only. There are five types of general comments that always appear in audit reports:

- (a) Type of business organization
- (b) Class of business
- (c) Books and records
- (d) Present financial condition
- (e) FTB

In addition to the above list, there are certain other comments that may be applicable. These include:

- (a) 1595 Comment (sale of a business)
- (b) Successor's Liability
- (c) Discussion with Taxpayer
- (d) Answers to Headquarters' Questions
- (e) Statute of Limitations
- (f) Overpayment Comment
- (g) Credit Interest
- (h) Penalty Comment
- (i) Dual Determination(s) Comment

Comments under this heading should give the precise nature of the entity operating the business; i.e., individual, partnership, limited liability company, corporation, or other entity. If the taxpayer is a partnership, the names of all partners should be given where space on the front of Form BOE–414–A is insufficient. If the taxpayer is a limited partnership, the "owner" on BOE–414–A front should be the limited partnership's name which is registered with the Secretary of State. A limited liability company should have the names of managers, members, and any officers given on BOE–414–A. Corporations should have the names of the principal officers listed.

If the Board has no record of a change in ownership that occurred during the audit period, such as the withdrawal of a partner or the inclusion of a new one, a Form BOE–406 should be prepared by the auditor and immediately forwarded to the district compliance staff.

Sections 0202.15, 0202.39, 0202.55, 0202.81, and 0219.03 describe the procedure and importance of obtaining accurate entity and ownership information, including address. When conducting an audit, the auditor is responsible to verify and document the type of ownership and address in the audit report, and to ensure the Board's records on the account are updated.

\* See Compliance Policy and Procedures Manual for preparation of Form BOE–406, Notice of Close-Out.

### NO ADDITIONAL LIABILITY DISCLOSED

0206.15

Where a field audit discloses no additional liability but indicates that changes of ownership have occurred in the operation of a continuing business, field auditors will complete the audit on the Form BOE-414-C:

- (a) Under the original permit number if the business is no longer operating, or
- (b) Under the ownership currently operating the business.

A descriptive comment made on the back of the form BOE-414-C in a manner similar to the example below.

This audit includes the operations of the following ownerships:

•	John Doe, Single Proprietorship	Period 3/1/xxxx to 2/28/xxxx
•	John Doe and Robert Doe, Partners	Period 3/1/xxxx to 2/28/xxxx
•	X Corporation	Period 3/1/xxxx to 1/31/xxxx

Issuance of permits on "issue and cancel" basis is not warranted. Close-out form not prepared except for Permit SR Y 12-345678 originally issued. Application taken for X Corporation, current owner.

#### ADDITIONAL LIABILITY DISCLOSED

0206.18

If the audit discloses additional liability for any one of the ownerships, it will be necessary to prepare a separate Form BOE–414–A for each entity liable for additional tax, although one Form BOE–414 will suffice. Appropriate cross-references should be made on all reports. Each audit report should also include comments regarding the operations of any entities audited which did not obtain permits but have no additional liability. Where a taxpayer operates a business after being adjudicated a debtor, two Forms BOE–414–A are required, one for the period prior to bankruptcy and one for the period when the business is operated under jurisdiction of the court. The same applies in the case of a deceased taxpayer whose business is operated after the taxpayer's death.

CLASS OF BUSINESS 0206.21

Since the compliance staff depends upon the "class of business" comments to determine the correctness of the business code of record, the auditor will write a concise but adequate description of the taxpayer's business, with emphasis on the major or predominant activity. As a standard procedure the auditor should verify that the business is coded correctly (Business Taxes Code Book, Section 203.00).

Special comments are required for the following type of businesses:

- Grocery Store Beer, wine, liquor, meat, or produce departments (see Chapter 9).
- Restaurant Beer, wine, liquor, drive-in, and extent and type of take-outs.
- Construction Contractor Lump-sum/time and material/cost plus contracts, subcontracts, and over-the-counter sales (see Chapter 12).

When a significant change in the business activity of an active account has occurred before or during the audit period or, if the business was coded incorrectly when the permit was issued, the auditor will notify district compliance as discussed in Section 0219.03.

### **BOOKS AND RECORDS**

0206.36

These comments should be limited to the records or lack of records which have a bearing on the audit procedure or the reliability of the taxpayer's figures. Comments should describe (Exhibit 2):

- 1. The bookkeeping system in specific terms. Less detail is required if records are complete double entry or single entry than if records are disorganized or incomplete. Computerized systems? Maintained in-house?
- 2. The supporting records unless all necessary documentation is available and comment should reflect this fact.
- 3. The adequacy of the records for tax purposes. This is important for application of a negligence penalty. Adequate records are those maintained by a reasonable and prudent businessperson, engaged in a similar kind and size of business, for accurate tax preparation. Records only need to be *adequate* for tax purposes (not other purposes, such as, balance sheet preparation, profit and loss statements).
- 4. Whether sales tax reimbursement is included or added to the selling price of items sold.
- 5. If anyone other than the taxpayer prepares the records, the person's name should be noted (e.g., CPA firm, bookkeeper, etc.).
- 6. If the taxpayer is uncooperative in providing requested records, all actions taken should be documented, including any actions taken or not taken towards a subpoena.

#### PRESENT FINANCIAL CONDITION

0206.39

Although the taxpayer's financial condition has no bearing on an audit liability amount determined, it does provide assistance in the Board's collection process. Therefore, comments should describe the taxpayer's present financial condition.

The auditor should provide an opinion (poor, fair, good, etc.) regarding the taxpayer's financial condition based on records examined, taxpayer's business operation, and lifestyle. If the taxpayer's financial condition cannot be ascertained, the auditor should so state. Taxpayer's bank, branch location and account number should be specified on all audit reports, including BOE–414–C's. In some instances, similar comments may be warranted on Field Billing Orders, BOE–414–B.

When the financial condition is poor, and the auditor concludes that the compliance staff should be alerted about a probable collection problem or a possible dual determination action, the auditor should elaborate fully about the taxpayer's financial condition. Such comments should cover factors such as evidence of financial insolvency, dissipation of assets, low net income, low working capital, poor business prospects and any other information bearing on a taxpayer's apparent inability to pay the tax liability found to be due. Form BOE-1296, Audit Developed Information for Collection Use, is to be used to summarize this type of information (even for BOE-414-C) when in the judgment of the auditor the collection of any amounts owed appears to be in doubt. The completed form should be routed to the compliance staff immediately (via auditor's supervisor) so effective collection action can be commenced. Special attention should be paid to more liquid assets such as reserve accounts at financial institutions, accounts and notes receivable from credit card sales, etc. In addition, if the taxpayer makes any statements regarding payment of the liability; for example, they can't pay the entire liability at once but can pay it over the next four months, such statements should be documented for compliance staff's information in collecting the liability.

In the case of automobile or mobile home dealers, BOE–1296 should include the value and location of all non-disbursed escrow accounts established for funds received from buyers as whole or partial payment for mobile homes. If appropriate, the auditor should comment on the adequacy of the current security posted by the taxpayer.

In bankruptcy cases, the auditor is required to include the following comments:

- Type of Bankruptcy filed, such as Chapter 7, 11, 13.
- Petition date, that is the date bankruptcy was filed.
- Bar date (or the last day to file a claim), Case Number, and Court of Jurisdiction.

### **REGULATION 1595 COMMENTS — SALES TAX**

0206.42

When making a close-out audit, the additional measure of tax established as a result of the final sale of assets should be shown as a separate item in the analysis section on the face of Form BOE–414–A. When this is done, a Regulation 1595 comment will **not** be required on the back of the Form BOE–414–A.

In all other cases, a brief comment explaining the disposition of fixed assets and ex-tax inventory at close-out should be shown on the back of Form BOE–414–A after the caption "Regulation 1595." If the taxpayer reported the sale as taxable, the comments should detail the taxpayer's method of determining the taxable measure and the reasonableness of the amount reported. This verification and comment of the correct reporting should be made even though the fixed assets were paid through escrow. If the asset disposition is exempt, the comments should include the reason for the exemption (e.g., occasional sale, resale, interstate sale, etc.)

It is important for auditors to work with district compliance to ensure all aspects of closeout audits are performed accurately and efficiently (i.e., fixed assets and equipment, final return, disposition of inventory, and payment of liability).

0206.43

Auditors must comment as to whether they recommend that credit interest be allowed or denied. This applies to both refund audits and deficiency audits with credits in one or more quarters. If the credits were caused by different circumstances, the auditor may recommend that interest be allowed for some quarters and denied for others. Credit interest is not allowed for periods where a negligence or fraud penalty is asserted. The discussion concerning negligence and carelessness in paragraphs 0217.12 and 0217.15 should be considered.

PENALTY COMMENTS 0206.45

A penalty comment must be made on the back of BOE–414–A or BOE–414–B under the heading "Penalty." The only exception is when the *tax* liability is less than \$2,500 and no penalty is recommended. Comments should be clear and concise explaining the rationale for the auditor's recommendation (penalty recommended and no penalty recommended). Canned comments such as, "Negligence not noted" or "No penalty recommended," should be avoided. Supervisor's comments are required for penalty comments when the tax liability is greater than \$25,000. For tax liability greater than \$50,000, District Principal Auditor's comments are required for penalty comments.

See Chapter 5 for general guidelines and procedures on penalties.

#### **OVERPAYMENT COMMENTS**

0206.48

If a claim for refund was filed by the taxpayer, a recommendation for either approval or disapproval of the claim is required. The recommendation should clearly explain why a refund is to be granted or denied.

If a portion of the claim is denied, the amount of tax not allowed should be set out in the explanation, since it is the practice of the Board to formally notify taxpayers of any denials of \$50 or more.

#### **DUAL DETERMINATION COMMENTS**

0206.49

When a predecessor fails to notify the Board of a change in ownership, a dual determination should be issued against a predecessor (unless the liability is paid) since the predecessor is equally liable for the successor's liability. The auditor's comments are to state the following:

- Reason for the dual determination.
- Name, address, and **permit number** of the predecessor against whom the dual determination is to be made.
- Period for which the dual determination is requested.

For example: "Dual Determination — Predecessor's liability for the period April 1, 19XX to June 30, 19ZZ. Predecessor is John P. Jones and Harold Smith; 1234 Hill St., Paradise, CA 91405. Permit number SR KH 28–600000."

Note that if the dual determination period differs from the audit period, then another tax, interest, and penalty computation is required for the dual and the respective amounts included in the comment.

For successor's liability, the auditor is required to describe the evidence that demonstrates the basis for successor liability. This includes how it was determined that a business or stock of goods was purchased and how the purchase price was quantified.

## REFUND OF UNCONSTITUTIONAL TRANSACTIONS AND USE TAX COMMENTS

0206.50

Auditor's comment should state whether any district tax credits due to refunds of unconstitutional transactions and use tax (e.g., SDJF or MPRI) were verified, if applicable. And, a schedule should be attached detailing the credit/debit by quarter (e.g., SDJF/MPRI rollback).

#### FTB — FRANCHISE TAX BOARD

0206.51

Sales and use tax audit reports will be forwarded to FTB when the audit includes \$20,000 or more of additional gross receipts (total sales). For the purpose of this section, additional gross receipts are defined as sales included in the audit assessment but not reported on line 1 (total sales) of the sales and use tax returns. Field Billing Orders will not be forwarded to FTB.

In addition, the following types of audits will be sent to FTB even though the \$20,000 or more of additional gross receipt criteria is not met.

- Jeopardy Assessments All audits with jeopardy recommendations will be sent to FTB regardless of the type of tax change and regardless of the additional measure amount.
- No Returns Filed Accounts Audits transmitted where the auditor's had to obtain a seller's permit for the taxpayer, and a failure to file penalty was assessed, will be sent to FTB regardless of the type of tax change and regardless of the additional measure amount.

Audits in this category that do not include \$20,000 or more of additional gross receipts should be transmitted with one additional copy of the front and back of the Report of Field Audit. However, it will not be necessary to attach a copy of the Transcript of Returns Filed, BOE–414, or a gross receipts audit schedule, or a Summary by Quarters, BOE–414–A1.

When the auditor recommends that an audit report be sent to FTB, the auditor must include the following two pieces of information in the FTB comment:

- 1. Taxpayer identification number. For sole proprietors, the taxpayer's social security number should be provided. For corporations, the CA Corporation number or the Federal Employer Identification Number (FEIN) or the State Employer Identification Number (SEIN) should be provided. For partnerships or limited liability companies, each partner's or member's social security number should be provided if available. In the event that none of the social security numbers of the partners or members are available, the partnership's or limited liability company FEIN or SEIN should be provided.
  - The above mentioned identification numbers may be found on income tax returns, the BOE–400, Application for Sellers Permit and Registration as a Retailer, and in the registration system (TAR AI), as well as other documentation. If the auditor is unable to obtain the taxpayer's identification number, then the phrase, "Unable to obtain I.D. Number" should be entered in the FTB comment.
- 2. Identification of which tax change item(s) included in the audit represent additional gross receipts. This should be done by referencing the letter(s) used to identify the tax change item in the "Analysis of Measure of Tax by Class of Transaction" section of the audit report.

#### PREPARATION OF FIELD AUDIT REPORTS

#### FTB — Franchise Tax Board

(CONT.) 0206.51

Example: Analysis of Measure of Tax by Class of Transaction

1. Disallowed Sales for Resale \$30,000

- 2. Unreported Sales of Equipment \$50,000
- 3. Ex-Tax Purchases of Supplies \$10,000

If the auditor determines that the "Unreported Sales of Equipment" represents additional gross receipts, then the auditor would enter "Item 2 represents additional gross receipts" in the FTB comment.

When an audit is to be forwarded to FTB, the district must attach the following documents to the "FTB Packet" for transmittal to Headquarters:

- 1) Copy of the Transcript of Returns filed, BOE-414.
- 2) The schedule from the audit working papers that lists the quarterly breakdown of additional gross receipts (normally Schedule 12).
- 3) Copy of the Audit Report, BOE-414-A

In situations where the audit report will not be sent to FTB, the words "Not Applicable" or the notation "N/A" will be entered in the FTB comment. The FTB comment should always be the last comment in the general comment section of the audit report. When the audit macro package is used, the FTB comment is automatically the fifth required comment (not the last) on the BOE–414–A, but the FTB comment does appear as the last comment on the system-generated audit report. See Exhibit 2 Page 2 for examples of FTB comments.

## FORM BT-414-A1, SUMMARY BY QUARTERS

0207.00

GENERAL 0207.03

Form BT–414–A1 is used to compute tax, interest, and penalties on the measure of tax shown on Schedule 414–A2 (Exhibit 4) or, if Schedule 414–A2 is not prepared, as shown on the lead schedule which contains all of the differences disclosed by audit. The total liability by state, local, county, and/or transactions tax is recapped on this form for sales and use tax audits. Form BT–414–A1 is also used to reflect the application of payments and deposits to the tax, and interest and penalty adjustments. Normally this form will remain with the audit working papers in the district or subdistrict office files.

Form BT-414-A1 will normally be prepared using the Board's system.

#### SCHEDULES FOR HEADQUARTERS

0207.06

For all change audits (e.g., regular audit, revised audit, FBO, reaudit, adjusted FBO, etc), an original Form BT-414-A1 will be transmitted to Headquarters.

INTEREST TO 0207.15

## On Understatement of Tax - All Taxpayers

The Board's current computer system accrues monthly simple interest on tax based on the due date of returns for sales and use tax. For sales and use tax account liabilities, the system will add an additional month's interest on the 1st of the month.

In order to facilitate the processing of billings on the accounts receivable system, interest on sales and use tax accounts should be calculated to the last day of the month. For "SG" (Section 0220.12) accounts, it should be calculated to the 25th of the month. The exceptions to the above are for accounts with irregular reporting periods and due dates.

Sales and use tax audit reports to be transmitted before the twentieth of the month should have interest computed only to the end of the month in which they are transmitted, for example:

TYPE OF TAX	TRANSMITTAL DATE	ACCRUE INTEREST TO
Sales and Use Tax	October 19, 19xx	October 31, 19xx
	October 20, 19xx	November 30, 19xx

## On Overstatement of Tax - All Taxpayers

Audits with a net overstatement of less than \$50,000 also should have the interest computed based on the above interest date schedule. One additional month's interest should be added when the net overstatement is more than \$50,000 and the audit is transmitted to Headquarters in accordance with the above interest date schedule.

PENALTY 0207.18

The only penalties with which the field auditor is concerned are the penalties for failure to file a return, negligence, fraud, and evasion penalties (e.g., knowingly operating without a permit, misuse of resales certificate, etc.). Chapter 5 has a detailed discussion covering the recommendation of penalties.

#### ALLOCATION OF CASH DEPOSIT

0207.21

Closed-out audits should contain a notation of whether a security deposit is available to apply to the audit. Security deposits may be in the following form: a cash deposit, time or book-entry certificate of deposit, fully paid investment certificates or bearer bonds. Available securities will normally be applied by district compliance. However, auditors should assist in notifying compliance by including a notation in the "Special Instructions" section of BOE–414–A. See Section 0204.12.

## **SUMMARY OF DIFFERENCES**

0207.27

Summary of Differences schedule is only prepared for audits completed on Line 1 or Total Sales basis. A Schedule 12 or Taxable Measure basis audit will have all differences itemized on Schedule 12 (thus a Summary of Differences schedule is unnecessary).

For Total Sales basis audits, a Summary of Differences, Schedule 414–A2, will be prepared (Exhibit 3) to accumulate differences by major classes of transactions by quarters for use on Form by 414–A1. Whenever all differences disclosed by the audit are already shown on one lead schedule of the working papers, individual quarterly differences will be entered directly on Form BT–414–A1 and a Summary of Differences, Schedule 414–A2 will not be prepared.

RATE OF INTEREST 0207.39

The applicable rate of interest to be used on overstatements and understatements of, and judgements for, tax liability is as indicated in Exhibit 23.

## FORM BOE-414, TRANSCRIPT OF RETURNS FILED

0208.00

GENERAL 0208.03

Form BOE–414, Transcript of Returns Filed — Sales and Use Tax, Exhibit 5, serves as a starting point of the sales tax audit. The usual procedure is for the auditor to print a transcript in the district office from the system or for the Audit Control Section to send a hard copy of the transcript with comments to district. The periods on a system-generated BOE–414 are dependent on the audit period. If periods have expired or the audit period on the system is incorrect as identified on AUD MC, the period will have to be modified prior to printing a BOE–414.

#### **VALIDATION OF BOE-414**

0208.04

The Audit Control Section (ACS) in Headquarters will validate returns on the system to information available in the file primarily for recovery group code A and B. Once the returns are validated, a comment will be placed in the Audit Subsystem (AUD MC) that the returns were validated and special comments may be added, such as "could not validate return for 4th quarter." Whether a return needs to be validated (other than A and B) is entirely dependent on the judgment of the audit staff. After starting an audit, if the auditor deems it necessary that the transcripts should be validated, the District Principal Auditor or designee will email the ACS supervisor with the case number, audit period and whether this is an urgent request. Remember, not all returns need validation. Taxpayers that have returns that do not appear to have any problems or errors, no refund claims made, no additional determination issued for the period under audit, or no modified returns filed may not require validation by ACS. Validation requests may hold up the completion of an audit and impose additional burden on the ACS staff. However, auditors should carefully examine the accuracy of the transcripts not validated by ACS and make changes as necessary (see Section 0208.63).

## **ELECTRONIC DOWNLOAD**

0208.05

After a transcript is printed in the system, an auditor can request district audit control or the district PC coordinator to provide an electronic download version of the transcript. This return is provided on a disk in text format which needs conversion to Excel by the auditor. The conversion process is simple and most auditors have received training. If auditors have questions regarding the conversion process, please contact your PC coordinator or the district audit IRIS trainer. The principal advantage of requesting an electronic download of returns is that figures can be directly linked to the audit worksheets without having to manually transcribe them from a hardcopy. There are obvious benefits for using the electronic version for large audits, audits with several deductions, multiple transit districts, and local tax (Exhibit 6).

AUDIT MADE BY 0208.06

The name of the field auditor making the audit will appear in this section. If more than one auditor works on the audit, it is only necessary to show the name of the auditor in charge of the audit since the names of the other auditors will appear on the back of Form BOE–414–A.

## TOTAL SALES, EXTAX PURCHASES, AND DEDUCTIONS

0208.08

The figures shown on Form BOE–414 are those reported which have been transcribed from the taxpayer's returns adjusted to reflect any subsequent tax increase or decrease as a result of billings or refunds, errors on returns, and amended returns. Adjusted figures will be keyed to an appropriate explanation below the totals on the front side of Form BOE–414.

### SCHEDULE OF DEDUCTIONS

0208.09

The schedule of deduction prints on a page titled "Schedule of Deductions." Only the summary of the total deductions will be shown on Form BOE–414, page one.

#### TRANSIT TAX SCHEDULE

0208.10

The transit tax schedule prints on a "Transit Tax Schedule." Only the summary of the transit taxes reported will be shown on Form BOE-414, page one.

## SCHEDULE "G" FOR GASOLINE SELLERS

0208.12

For accounts that make retail sales of gasoline, a schedule G will print out with Form BOE–414. This schedule is a summary of the amounts on schedule G of the sales and use tax return.

The amount appearing on this schedule under the column headed "TAX PD ON FUEL — G4" is shown in total only. If a detailed listing of the vendors used by the taxpayer is needed, the auditor should contact the Headquarters Audit Control Unit (MIC: 41). Gasoline and diesel fuel sales tax prepay rates are listed in Exhibit 24. The system also generates a reconciliation schedule between prepay tax paid to vendors and amount of tax claimed by the taxpayer.

#### **NET TAXABLE AMOUNT**

0208.13

The amounts shown as "Net Taxable Amount" will always be the computed amount based on the reported or adjusted figures entered in the preceding columns.

TAX ERROR 0208.14

Tax errors result when the tax computed by applying the applicable tax rate to the "Net Taxable Amount" differs from the amount of tax paid (adjusted for additional tax billed or refunded). (Section 0305.30).

## CREDIT FOR TAX PAID TO OTHER JURISDICTIONS (SECTION 6406 CREDIT) 0208.15

A credit for sales and use tax paid to other states or political subdivisions is available under Section 6406 of the Sales and Use Tax Law. Forms BOE–414 will show the credit claimed as a footnote using the caption "Section 6406 Tax Credit." See Section 0203.16 for treatment of Section 6406 tax credit differences on the audit report.

#### WHOLE-DOLLAR AMOUNTS

0208.21

Each item on a return, except the tax amount, will be entered on Form BOE–414 at the nearest whole-dollar amount. Resultant variances in the amount of tax so computed and the amount actually paid will be ignored unless the difference is 50¢ or more. A difference of 50¢ or more will indicate an error in preparing the return not associated with use of whole-dollar amounts. Such differences in tax will be shown in the "Tax Error" column.

## EXCESS OF DEDUCTIONS OVER GROSS SALES AND PURCHASES SUBJECT TO USE TAX

0208.24

Occasionally, returns are filed where the total deductions exceed the total sales, resulting in a minus net taxable amount, as for example, where large deductions are taken for returned merchandise sold in a prior period. Form BOE–414 will show credit amounts in the "Net Taxable Amount" and "Tax Due" columns reflecting entries on the return as shown in the following example:

TOTAL SALES	EXTAX PURCHASES	RETURNED MERCHANDISE	NET TAXABLE AMOUNT	TAX DUE
500	50	1000	-450	-22.50

If a refund has not been issued for the return filed, the auditor should treat the return as if \$0 was filed and include any and all debits and/or credits in the audit. Prepayments (if any) should then be applied to the audit.

## WHERE RETURNS ARE NOT AVAILABLE, INCOMPLETE OR UNDECIPHERABLE

0208.33

If any return is not available, incomplete, or undecipherable at the time the Form BOE–414 is prepared, the amount of tax paid as disclosed by the return, or the return payment record, will be entered in the "Tax Due" column. "Total Sales" and "Net Taxable Amount" will be calculated based on the tax paid. An appropriate symbol in red pencil will be placed in front of the calculated measure and keyed to an explanation. The amount of tax paid as disclosed by the return payment record may include delinquency charges. The payment of delinquency charges results in Headquarters overstating the "net taxable amount" and "tax due." In such cases, the auditor should ascertain the amounts reported and tax paid from the taxpayer's records.

#### RETURNS COVERING MORE THAN ONE PERIOD

0208.36

In cases where a taxpayer indicates on a return that it covers a number of periods, but where no segregation by periods is made, Headquarters will leave enough blank lines to enable the field auditor to insert the correct figures for the proper periods. Headquarters will enter on the Form BOE–414 only the amounts reported and determined. The amount entered on the line of the last period involved will be keyed by an appropriate symbol in red pencil to a note, i.e., "Return filed 7/31/xxxx covers the period 10/1/xxxx to 6/30/xxxx."

#### **ACCOUNTS ON MONTHLY REPORTING BASIS**

0208.39

When a Form BOE–414 is prepared for a sales tax account on a monthly reporting basis, the detail will be shown by month with subtotals for each quarter.

#### RETURN OF FORM BOE-414 ON OUT-OF-STATE ACCOUNTS

0208.42

If investigation discloses that the principal accounting office is not located in California, the district office will not attempt to conduct the audit, secure the records from out-of-state, or correspond with out-of-state representatives of the taxpayer regarding the audit unless requested to do so by Headquarters. The audit will be transferred to the out-of-state office. Once the OMA is changed on the AUD MC screen, the out-of-state office will be able to print a transcript of return.

ERRORS 0208.57

If errors are noted in the Form BOE–414, the field auditor will line out the incorrect figures and insert the correct ones. If it is not practical to use the form as corrected, the auditor will prepare a new one. The original Form BOE–414 should be marked "superseded" and retained with the audit work papers. Auditors can have corrections made on the system and download a corrected BOE–414. The correction and their source must be clearly identified.

## WHERE ERRORS ARE CORRECTED

0208.60

In certain other cases where it is necessary to correct an obvious error that does not affect the amount of tax reported, a symbol in red pencil will be placed in front of the item itself with an appropriate explanation.

## **CHANGES BY DISTRICT OFFICES**

0208.63

District offices will never erase any figures on Form BOE–414. However, auditors can line out the incorrect figures on a BOE–414, Transcript of Return Filed, and write in the correct figures. When the auditor uploads the report, the correct figures will be entered in the system. (Note: this will not delete the incorrect figures, but it will provide the correct figures for audit purposes). Auditors should make a comment on the audit report, BOE–414–A — back, under the caption "Error on Transcript of Return Filed" as followed:

Auditor examined actual returns and noted errors on BOE–414. Errors were corrected on the BOE–414. See BOE–414 and AUD MC comments for specific changes to the Transcript of Return Filed.

Auditors should make a detailed comment for each change made on the BOE–414 in the Audit Subsystem (AUD MC). This comment in the Audit Subsystem will assist people that review this account information since the BOE–414 stays with the audit.

OUTLAWED PERIODS 0208.66

There should be no outlawed periods since the audit period will be modified to reflect the current audit period prior to printing the return in the system.

#### WRONG CLASSIFICATIONS OF DEDUCTIONS

0208.69

If a taxpayer has erroneously classified a deduction on a return, the amount may be crossed out (not erased) and inserted in the proper column.

#### **UNAPPLIED SALES TAX PREPAYMENTS**

0208.83

Taxpayers who make prepayments may fail to take a credit for the prepayment on the regular quarterly return. Once each quarter, the revenue system matches the prepayments on an account to the quarterly return and prepares a list of unmatched items. Headquarters' Account Analysis Section reviews these unmatched prepayments and takes action to clear them.

Field auditors should not apply unmatched prepayments against audit or field billing recommendations. When an auditor has knowledge of an unapplied prepayment, an appropriate comment should be made on the audit report. Headquarters Return Analysis Section will make the adjustment. Headquarters will require Form BT–414–A1. Refer to Section 0203.15.

## LOCAL SALES AND USE TAX AUDITS

0209.00

GENERAL 0209.03

The Board has entered into contracts with counties and the incorporated cities therein to administer the Bradley-Burns Uniform Local Sales and Use Tax Law. Permittees in conforming taxing jurisdictions will file combined state and local returns with the Board.

## FORM BOE-414-L AUDITOR'S WORK SHEET — LOCAL SALES AND USE TAX ALLOCATION

0209.06

Form BOE–414–L, when required, will be prepared in conjunction with Form BOE–414–A. Form BOE–414–L will print along with BOE–414 if the taxpayer's return shows that the local tax has been allocated to two or more jurisdictions. The field auditor will prepare Form BOE–414–L, when needed, in connection with audits initiated in the field. Form BOE–414–L is illustrated by Exhibit 5A.

## LOCAL TAXING JURISDICTIONS

0209.09

Local taxing jurisdictions will be listed horizontally across the top of the form using one column for each. The name of the jurisdiction may be abbreviated if necessary. The first five digits of the area code will be shown as well as the symbols UA (Unincorporated Area — code 98) and CW (County Wide — code 99), where applicable.

If a redevelopment agency is involved, the four-digit "In-Lieu" code will be utilized along with appropriate abbreviation.

Space is provided for 5 taxing jurisdictions on the form printed in the system.

#### LOCAL TAX REPORTED

0209.12

Amounts reported by the taxpayer will be listed by period, in whole dollars, under the appropriate taxing jurisdictions. Normally the transcript will have the entire audit period listed. However, reallocations will be restricted to three quarters to conform to the limitation provisions of the law (see 0209.18). If Headquarters has prior knowledge of improper distribution then the Refund Section — Allocation Group will contact the district office with information regarding the periods to be reallocated. Transcripts of earlier returns will be furnished upon request when districts have prior knowledge of erroneous distribution.

#### DATES DETERMINING REALLOCATION

0209.18

The commencing date of the reallocation, the date that first knowledge of improper distribution was obtained, and the source of that knowledge will be entered into the appropriate spaces. The dates will be determined in accordance with Section 7209 of the Bradley-Burns Uniform Local Sales and Use Tax Law. Therefore, if the knowledge of improper distribution is obtained when an audit is started, the auditor will reallocate the tax for three quarterly periods. For example, if the first knowledge of improper distribution is obtained 10/06/1996 (4Q-96), the auditor would commence reallocation from 01/01/1996 (1Q-96) through the end of the audit period.

0209.20

A complete explanation of the basis for any reallocation adjustments will be made in the space provided (Exhibit 5A). Since the Refund Section — Allocation Group must monitor and make corrections to subsequent returns it is important to have a complete explanation of the original errors disclosed in the audit. This provides the Refund Section — Allocation Group with the information necessary to advise the taxpayer how to revise subsequent incorrect returns and how to properly report in the future.

## REALLOCATION OF REPORTED LOCAL TAX

0209.21

Errors made by a taxpayer in local tax allocation will be adjusted only if the amount involved is sufficient to justify the audit time required to do so. Such adjustments will cover the period from the commencing date of the reallocation, referred to in Section 0209.18, through the last period covered by the audit. In the interest of good tax administration, proper allocation instructions should be provided to taxpayers for future reporting.

To maintain an accurate return allocation history, it is necessary to segregate any allocation adjustments by quarter. The "Analysis of Adjustments" section (Part II) of the Form BOE–414–L will have a separate line for each quarter which is being adjusted. Only the correct allocation should be shown for each jurisdiction (Exhibit 7).

When there is material reallocation and there will be a significant delay before the audit will be completed, the Refund Section — Allocation Group should be contacted for instructions regarding possible early transmittal of Form BOE–414–L. If the Refund Section — Allocation Group requests Form BOE–414–L to be sent to Headquarters before the audit is completed the auditor will send a photocopy of the form with the reallocation of the reported amounts to the Refund Section — Allocation Group.

The original Form BOE–414–L will be transmitted to Headquarters along with the audit report after the audit is completed and the following notation will be made at the bottom of the face of the form:

"Copy of Form BOE-414-L sent to Refund Section — Allocation Group ... (Date) ... with reallocation of reported amounts."

Where a no-change audit discloses an understatement of state tax and an overpayment of local tax, or vice versa, resulting in a net change of over \$25, it will be prominently noted on the front of the Form BOE–414–C. A Form BOE–414–L will be prepared and attached to the report to reallocate local tax between jurisdictions as appropriate.

#### ALLOCATION OF TAX CHANGE RECOMMENDED BY AUDIT

0209.24

The general rule for allocating tax change recommended by audit is to prorate it to local jurisdictions in the same ratios as reported by the taxpayer for the three quarters indicated on the Form BOE–414–L prepared by Headquarters — Audit Control. It is not necessary to update the Form BOE–414–L to reflect the last three quarters of the audit period. If, however, the date of knowledge is such that the commencing date of reallocation is for earlier periods, all periods subsequent to that date will be used to compute the ratios to prorate. Form BOE–414–L prepared in the field will continue to reflect the last three quarters of the audit period.

Allocation on an actual basis is required only in those instances, such as transactions of a non-recurrent nature, where the jurisdiction in which the taxable event occurred can be readily and definitely ascertained.

Local tax that is to be allocated on a percentage basis should be entered by the field auditor in the vertical "total" column only. Tax to be allocated on an actual basis will be entered in the "total" column and also in the columns set up for particular jurisdictions. Further processing will be accomplished by Headquarters.

Allocation guidelines covering various transactions involving special in-state and out-of-state accounts are set out in the two decision tables contained in Exhibits 19 and. 20

## REALLOCATION OF TAX REPORTED TO WRONG TAX FUNDING PROGRAMS OR DISTRICT TAXING JURISDICTIONS 0209.27

When audits disclose differences in the same quarter that are simply errors in allocating reported tax between various tax funding programs (i.e., state, local, county, districts, and state add-ons), or different districts within the same tax funding program (i.e., BART, SMCT, LACT, etc.), those errors should be netted from the audit.

A separate memo addressed to Local Revenue Allocation Section and a reallocation schedule should then be prepared. The memo, a schedule, and a copy of the Form BOE–414 should then be attached to the audit report explaining and showing the necessary reallocations. Also, a notation on the front of the audit report should indicate: "Attention Centralized Review, Reallocation Schedule Attached." Centralized Review Section will forward these items to the Local Revenue Allocation Section for reallocation purposes.

This procedure will be implemented for all audits and FBO's when the reallocated tax exceeds \$100.00 and the reallocations are in the same quarter. No changes in procedure are necessary for local tax reallocations on BOE-414-L's.

## FORM BOE-414-B, FIELD BILLING ORDER

0210.00

#### FORM BOE-414-B ILLUSTRATED

0210.03

Exhibits 8 and 9 illustrate a completed Form BOE–414–B. Whenever the Form BOE–414–B is used a minimum of three copies will be printed in the system. These are distributed to Headquarters, front page only to the taxpayer and to the district file.

#### TRANSMITTAL FORM LETTERS

0210.04

In all instances where a copy of the field billing order is mailed to the taxpayer, one of the forms listed below will be used as a letter of transmittal except when a special letter may be drafted to meet the situation. See Exhibit 26. The appropriate form number or the word "Special" is entered in the space provided on the back of Form BOE–414–B.

Form BOE–235–A when the taxpayer does not concur with the report of field billing order and it is anticipated that an office discussion will be held.

Form BOE-235-B when the taxpayer does not concur with the report.

Form BOE-235-B1 when the taxpayer is noncommittal or is not available, and the field billing order will be transmitted to Headquarters without further discussion with the taxpayer.

Form BOE–235–C when the taxpayer concurs with the recommended determination. If the discussion is with someone other than the taxpayer, an asterisk will be entered in the last sentence of the first paragraph, and the name of the person will be shown in the lower portion of the letter.

Form BOE-235-D when the taxpayer concurs with the recommended refund.

#### **EXAMPLES OF USE OF FIELD BILLING ORDERS**

0210.06

- (a) In lieu of tax returns, where liability is disclosed for a period(s) prior to the taxpayer's application for a permit or license and it is impossible or impractical to secure returns.
- (b) To recommend additional liability or refund disclosed as the result of investigation.
- (c) To recommend use tax liability owed by a person not registered with the Board.
- (d) When a survey of the account indicates an audit is not warranted, but liability is disclosed.
- (e) When the auditor finds that the only error in the audit is an under- or over-claim of the SDJF/MPRI credit.

Under example (b) and (d) Form BOE–1043, Tax Return Adjustment Voucher, may also be used (Compliance Policy and Procedures Manual Section 540.180).

#### PREPARATION OF FORM BOE-414-B

0210.09

The form is similar in part to the Form BOE–414–A and Form BOE–414–A1. The instructions given for the preparation of these forms are to be used when applicable to similar items on the Form BOE–414–B (Exhibits 8 and 9).

## FURNISHING OF COPY OF FIELD BILLING ORDER TO DISTRICT OF ACCOUNT

0210.10

Ordinarily, a field billing order should be prepared only by the district of control for audit purposes. If the district of control for audit purposes is different than the district of account, a copy of the field billing order must be forwarded to the district of account at the same time the field billing order is forwarded to the taxpayer.

## **GENERAL COMMENTS**

0210.12

Comments covering the following should be entered in the "General Comments" section:

- (a) Description of the business.
- (b) Explanation of the tax change.
- (c) Signs of apparent adverse financial condition.

#### **COMPUTATION OF TAX, INTEREST, PENALTY**

0210.18

The Board's computer system should be used for computing tax, interest, and/or penalty. The Summary by Period schedule will be attached to all copies of Form BOE–414–B except the copy sent to the taxpayer (Section 0207.00).

#### UNDER- OR OVER-CLAIMING SDJF/MPRI CREDIT

0210.19

If the auditor finds that the only error in the audit is an under- or over-claiming of the SDJF/MPRI credit, a BOE-414-C report will be prepared for the sales and use tax portion of the audit. A separate BOE-414-B will be prepared for the debit/credit tax rollback adjustment. This type of FBO will be cross-referenced by a notation on the audit report (BOE-414-C) and on the FBO. The FBO will be transmitted to the Refund Section at Headquarters and not entered into the system.

## FORM BOE-414-C, REPORT OF EXAMINATION OF RECORDS

0211.00

**GENERAL** 0211.03

Every audit, active or closed out, made of a taxpayer's records which results in a "no change" recommendation must be submitted on Form BOE–414–C. This is true no matter how large or complex the audit may be. Audits that originally resulted in a tax change but revised to a "no change" prior to issuance of a determination or refund will also be submitted on this form. Reaudits resulting in a "no change" recommendation, however, must be submitted on Form BOE–414–A. Only a single report need be transmitted to cover a "no change" recommendation for both state and local taxes.

#### **USE OF WORKING PAPERS**

0211.06

In many no change audits, the need for working papers will be minimized where a limited amount of audit work convinces the auditor that tax liability has been reported with substantial accuracy. Supporting working papers should avoid duplication of data and are to be prepared to the extent necessary to support the auditor's findings and to permit intelligent review of the completed reports. All working papers are to be included, numbered and indexed in the customary manner. It should be noted that comments supporting exempt transactions should be accurate and fully supported, as this information may be used by the taxpayer at a later date under the provisions of Section 6596 of the Revenue and Taxation Code.

## **BACK OF BOE-414-C, COMMENTS**

0211.09

This form is designed in a fashion to permit recording of an auditor's findings with a minimum of written comments. It is not to be used indiscriminately or superficially, but as a medium for an orderly report of the auditor's conclusions and recommendations after examination of all pertinent records. There may be times when summary schedules are not prepared in which case brief verification comments covering total sales and ex-tax purchases should be placed on the back of the Form BOE–414–C. Additional comments on deductions, etc., should be made to the extent necessary or pertinent to supplement comments made on the front.

The following comments should be on all "No change" (BOE-414-C back) audit reports:

- (a) Bank Information Taxpayer's bank, branch location and account number.
- (b) Partnerships A list of all partners.

The following information, if applicable, also should be entered in this section:

- (a) Regulation 1595 Comments Sale of a Business.
- (b) Answers to questions asked by Headquarters.
- (c) Bankruptcy, assignment or probate involved.
- (d) Escrow pending.
- (e) Overpayment Comment verification comments on the disposition of a claim for refund filed by the taxpayer. (Section 0206.48).

Information under (b), (c), and (d) should be underlined with red pencil as a flag for special Headquarters handling. For item (e) the "Refund Claim Involved" block should also be checked.

#### **USE OF FORM BOE-414-C IN TAX CHANGE AUDITS**

0211.12

The shortcut Form BOE–414–C procedures may be used even though an audit results in a tax change recommendation and a report must be made on Form BOE–414–A. Frequently, Form BOE–414–C procedures can be fully utilized for the "no change" parts of an audit. When that is done, the partially completed form should be included as a working paper schedule. Exhibit 12 illustrates such use.

#### FRONT OF FORM BOE-414-C

0211.18

The captions of items in each of the six sections of the sales tax form are extremely brief but are in no way intended to shortcut the verification procedures expected in tax auditing. All of Section A, except as noted by a star (\*), will be completed in the field.

Appropriate taxable measure data should be entered in the space provided. (Section 0205.19).

It is not contemplated that all captions in Sections B through F will be checked during an examination of records of any single taxpayer. Auditors are to verify and check their findings with respect only to those items which are meaningful and have a bearing upon the basic objective of determining whether the taxpayer has reported his/her sales and use tax correctly. If an item is not checked, it will be assumed that no verification was made because the auditor considered it not pertinent (Exhibit 10 & 11).

# FORM BOE-596, REPORT ON ACCOUNT BEING WAIVED FOR AUDIT

0212.00

#### **USE OF FORM BOE-596**

0212.03

Form BOE–596 provides a method of reporting a conclusion that audits of certain accounts are not warranted.

## **OFFICE WAIVERS, FORM BOE-596**

0212.06

Office waivers (no field investigation involved) will be prepared only in the following situations:

- (a) To office waive audits of accounts in Cells 1 through 6.
- (b) When Form BOE–414, Transcript of Returns, is on hand and a decision is made to waive the audit of the account.
- (c) In all cases of bankruptcy, assignment and probate when a decision is made that an audit is not warranted.
- (d) For all related accounts on which an "audit not warranted" decision is made. (This will keep all related accounts on a consistent basis for audit selection purpose.)

Forms BOE–596 prepared to office waive accounts in Cells 1 through 5 will be approved by the District Principal Auditor or a designated supervisor. Office waivers prepared for accounts in cells other than 1 through 5 do not require supervisor's approval.

Forms BOE–596 prepared as a result of an office review should show information applicable to Items 1 and 5b only (Exhibit 13). Time expended for office waivers will be charged to Audit Selection, Work Code 3104, but the time will not be recorded on Form BOE–596.

Form BOE–596 will not be prepared when a cursory examination (office review) of records is performed as a part of routine close-out procedures and time expended is less than one hour. Time expended for this purpose should be accumulated and charged to the appropriate audit selection work code.

FIELD WAIVERS 0212.09

Forms BOE–596 initiated after a limited examination (field investigation) of taxpayer's records on accounts in Cells 1 through 5 will be approved by the District Principal Auditor. Field waivers for accounts in cells other than 1 through 5 will be approved by the auditor's supervisor. All items except Item 5b on Form BOE–596 will be completed when a field initiated waiver is prepared (Exhibit 14).

Under Item 6 on Form BOE-596, the auditor should adequately but briefly describe the verification performed to arrive at the conclusion that an audit is not warranted. If the auditor performed detailed verification, even in a short amount of time, then they have completed an audit and should prepare the appropriate audit report.

Time expended of up to a maximum of eight hours including travel time may be recorded on field initiated waivers of accounts in Cells 1 through 5. Up to three hours including travel time may be recorded on field waivers of accounts other than those in Cells 1 through 5. To maintain the integrity of the audit selection system, only the actual time spent should be recorded on Form BOE–596 and charged to the appropriate Direct Audit, Work Code 3103.

When the time limitations specified above are exceeded, a Form BOE-414-C, Report of Examination of Records, will be prepared by the auditor.

FIELD WAIVERS (CONT.) 0212.09

Form BOE–596 will be prepared if, after a limited examination (field investigation) of a taxpayer's records, a decision is made to waive a closed out account for audit. Time expended will be charged to the appropriate direct audit work code.

Form BOE–596 should not be prepared to waive periods already outlawed by the statute of limitations.

## **DISPOSITION OF FORMS BOE-596**

0212.18

Form BOE–596 will be prepared in duplicate and signed by the person initiating it. Original Form BOE–596 will be transmitted to Headquarters. Duplicate Form BOE–596 will be retained in the district office file together with the Form BOE–414, if any.

If an audit assignment is transferred from the controlling district to another district and the receiving district waives the audit on Form BOE–596, that district should prepare an additional copy of Form BOE–596 and forward it to the controlling district.

0213.00

#### FORMS AND WORKING PAPERS

0213.03

The documents constituting the field audit report will be fastened together at the upper left-hand corner in the order as stated below reading from top to bottom. Audits transmitted to Headquarters' Centralized Review Section should be broken down into two basic components:

- (1) "Headquarters' Packet" that will be forwarded for appropriate billing and distribution, and
- (2) "Audit Packet" that will be returned to the District. The Headquarters' Packet should contain <u>original</u> documents (when available) and be attached to the top of the Audit Package for each individual audit. Note that not all forms will be used with every audit. Inapplicable forms may be disregarded.

In addition, when the auditor recommends sending an audit report to the Franchise Tax Board (FTB), a "FTB Packet" will be required.

HEADQUARTERS PACKET		
Form:	Description:	Comments:
System-Generated Report or BOE-414-C	Audit Report	Mark "HQ" in red lower RIGHT HAND corner
BOE-197	Cooperative Hours	
414-A, pg. 2	Discussion of Audit Findings	Separate typed schedule
414-A1	Tax, Interest, and Penalty	System prepared document
none	Administrator's Letter	Fraud or Jeopardy
BOE-836-A/B	Results of Discussion	DPA audit discussion
none	Taxpayer's Petition	If audit phone billed
BOE-122	Waiver of Limitation	Power of Attorney
BOE-101	Claim for Refund	Expiring periods and net refunds
21-G4	Sales Tax Paid to SG Sellers	
FTB	FTB Attachments	System-Generated Report (414-A), 414, Sch.12.
BOE-414-L	Local Tax Allocation	
BOE-526	Managed Audit Program Participation Agreement	
BOE-1151	Statistical Sampling Form	

FORMS AND WORKING PAPERS (CONT.) 0213.03

AUDIT PACKET		
Form:	Description:	Comments:
System-Generated Report	Audit Report	BOE-414-C goes after BOE-79E letter in "no change" audits.
BOE-414-A	Report of Field Audit	
BT-197	Cooperative Hours	
BOE-79 (A, E, etc.)	Letter to Taxpayer	
414-A, pg. 2	Discussion of Audit Findings	Separate typed schedule
414-A1	Tax, Interest, and Penalty	System Generated
DIF-DA	Audit Payment Information	
none	Administrator's Letter	Fraud or Jeopardy
BOE-836-A/B	Results of Discussion	DPA audit discussion
none	Taxpayer's Petition	If audit phone billed
BOE-122	Waiver of Limitation	Power of Attorney
BOE-101	Claim for Refund	Expiring period and net refunds
21-G4	Sales Tax Paid to SG Sellers	
BOE 414-L	Local Tax Allocation	
BOE-526	Managed Audit Program Participation Agreement	
BOE-1151	Statistical Sampling	Not on Reaudits
BOE-495	Index	For <b>ALL</b> Audits
BOE-414	Transcript of Returns	System Prepared Transcript
TAR AI	Registration Information	Current printouts
12, etc	Audit Working Papers	Arrange in numerical sequence
Memo	Memos & Superseded Schedules	
BOE-472	Audit Sampling Plan	Always right before BOE-624s
BOE-624-A/B	Assignment Activity Record	Always Last Attachment

## **FTB PACKET**

Form:	Description:	Comments:
System-Generated Report or BOE-414-C	Audit Report	
BOE-414	Transcript of Returns	System Prepared Transcript
1 or 12	The schedule from the audit work papers that list the quarterly breakdown of the additional gross receipts.	Generally, this will be the lead audit schedule but it may be any schedule in the audit work paper that provides a quarterly breakdown of the additional gross receipts.

## **SPECIAL EXHIBITS AND SCHEDULES**

0213.06

Any special exhibits or schedules that support comments or explanations on summary or subsidiary schedules should be numbered consecutively following the schedules to which they pertain.

#### **AUDITS OF MORE THAN ONE LOCATION**

0214.03

Where the taxpayer has separate seller's permits for two or more locations, a Form BOE–414 will be prepared for each place of business. All locations will be audited simultaneously and for the same periods.

In the "Special Instruction" section on the back of BOE–414–A, auditors will list all related accounts examined. Auditors will include a brief explanation for the omission of audit reports of related accounts under the "General Comments" section, if applicable. The auditor should also list the account numbers of any accounts on which Forms BOE–414–C or Forms BOE–596 were prepared. Waiver Forms, BOE–596, should be sent in for all related accounts as to which an "audit not warranted" decision is made.

Forms BOE-414, Transcript of Returns Filed, should be printed for all related accounts. When a previously unknown related account is disclosed during an audit, the audit supervisor should be notified so the district can maintain control of the related account.

Errors caused by reporting tax under the wrong account number should not be included in the audit reports. Instead, it should be shown as a contra item to the related account and a Form BOE–523, Tax Return and/or Account Adjustment Notice, prepared.

## **CONSOLIDATED AUDIT REPORTS AND SUMMARIES**

0214.06

The only time consolidated audits are prepared is when the taxpayer has only one seller's permit number. In this case, only one Form BOE–414–A is required for all locations in the same taxing jurisdiction. Similarly, only one BT–414–A1 will be prepared. If places of business are located in more than one local tax jurisdiction, a Form BOE–414–A should be prepared for each.

The system (TAR AI) will list all Sub-Permits that the taxpayer has registered with the Board. In conducting audits of consolidated accounts, auditors should verify the taxpayer's Sub-Permits as correct and still active. The auditor should notify district compliance of any changes (additions or close-outs) to the taxpayer's Sub-Permits. See Section 0219.03 for proper procedures to notify district compliance.

## SEPARATE ACCOUNTS TRANSFERRED TO CONSOLIDATED ACCOUNTS DURING AUDIT PERIOD

0214.07

Audits of separate related accounts that have been placed under a consolidated permit (SR X, SR Y or SR Z) prior to the transmittal will be submitted as separate audit reports.

AUDIT HOURS 0214.15

The number of audit hours expended on each account included in the consolidated audit report will be itemized in the general comments section on the reverse of the Form BOE–414–A (Section 0205.10).

## FORM BOE-122, WAIVER OF LIMITATION

0215.00

#### SIGNIFICANCE OF THE WAIVER FORM

0215.03

The Waiver of Limitation is a legal agreement that the taxpayer can enter into with the Board. By signing this document, the taxpayer will extend the three-year statute of limitations for the period indicated on the form. This allows the Board to examine taxpayers' records, and possibly assess additional tax, for the periods which otherwise would expire under the three-year statute. In addition, a signed waiver will allow any credits in the period indicated on the form to be offset against any tax liability and extend the period within that a taxpayer may file a timely Claim for Refund .

#### FORM BOE-122 ILLUSTRATED

0215.06

Exhibit 15 illustrates the preparation of an original waiver form. Exhibit 16 illustrates a completed waiver form extending an original waiver. It should be noted that any extension must be executed within the time limits covered by the expiring waiver form. Exhibits 17 and 18 illustrate the preparation of waivers for a taxpayer on an IRREGULAR REPORTING BASIS.

#### BENEFITS GAINED FOR SIGNING A WAIVER

0215.09

A taxpayer may benefit from signing a Waiver of Limitation as follows:

- The waiver holds the period(s) in question open for filing a Claim for Refund or for offsetting any overpayment of tax against an existing tax liability.
- A waiver provides the taxpayer and Board with the ability to adapt to both foreseen and unforeseen time constraints. The waiver gives the taxpayer and the Board the time necessary to thoroughly address difficult audit issues before those issues result in a billing.
- The waiver can at times expedite the audit process by allowing time to resolve audit issues "up front," rather than during the appeals process. This may even eliminate the need to appeal the audit findings.
- The waiver will eliminate needless "red tape" resulting from a billing issued with good intentions, but possibly incorrect, due to time constraints that did not allow the detailed review necessary to reach a fair and equitable conclusion.

#### **TAXPAYER SIGNATURE**

0215.13

To preclude any question about the validity of a waiver, all copies must be signed by (1) the taxpayer in the case of a sole proprietorship, (2) a partner in the case of a partnership, (3) a corporate officer in the case of a corporation, or (4) someone holding a written power of attorney from one of those persons.

The essential elements of a valid written power of attorney are:

- 1. The document must be dated and identified as a "power of attorney."
- 2. The document must clearly authorize the agent (controller, assistant controller, or some other person) to act in a manner consistent with the signing of a waiver. Ideally, the power of attorney will authorize the agent to act in "sales and use tax matters." However, a less specific description may be acceptable, if it can reasonably be interpreted to impose upon the agent the right to execute the Form BOE–122, Waiver of Limitation.
- 3. The person granting the power of attorney must be the owner, partner, or a corporate officer of the company being audited.

TAXPAYER SIGNATURE (CONT.) 0215.13

With respect to corporations, if the title of the person signing the waiver is other than chairman of the board, president, secretary, or chief financial officer; the auditor will verify, by examining the corporate articles or bylaws regarding corporate officers, that the titled position constitutes a corporate officer.

A copy of the written power of attorney must be secured and attached to the copy of the waiver(s), Form BOE-122, transmitted to Headquarters with the audit report if the waiver signatory is other than a corporate officer, partner or owner.

#### WHEN TO REQUEST A WAIVER OF LIMITATION

0215.15

A Waiver of Limitation should be requested in those cases when there is sufficiently documented understatement or overstatement that can be billed/refunded without additional examination for the period(s) in question, and there is insufficient time to make an audit to be used as a basis for a determination before the expiration of the three-year period. In addition, a waiver should be requested when a taxpayer requests a postponement while an audit is in process or there have been excessive taxpayer delays when an audit is about to commence. If waivers are refused in such cases, determinations may then be made on an estimated basis if information is available which supports an understatement of reported tax.

#### DOCUMENTING THE NECESSITY FOR A WAIVER OF LIMITATION

0215.16

When the auditor determines it necessary to request a Waiver of Limitation from the taxpayer, the basis for the request is to be entered on the audit's Assignment Activity Record, BOE–624–B. The Assignment Activity Record will specifically indicate the circumstances, as outlined in this section, which necessitate the request for a waiver. Supervisory approval of the circumstances which necessitate the request for a Waiver of Limitation will be entered on the audit's Assignment Activity Record before presenting the waiver to the taxpayer for signature. In addition, audit supervisors are to review and initial waivers **before** they are presented to the taxpayer.

#### PREPARATION OF WAIVERS

0215.17

A minimum of three copies will be prepared. These are distributed as follows: original to Headquarters with the audit report, first copy stays with the audit working papers, and second copy to the taxpayer.

Waivers normally will be obtained for a minimum of two calendar quarters and will be through one of the following expiration dates: January 31, April 30, July 31, or October 31. The same procedure will be followed if the taxpayer is on an irregular reporting basis.

If an extension of more than six months is needed, it will be requested by full calendar quarters instead of by month.

The period covered by the waiver and the expiration date of the waiver will be noted on the back of Form BOE–414–A in the space provided (Section 0205.45).

#### WHERE MORE THAN ONE PLACE OF BUSINESS OPERATED

0215.18

Where the taxpayer operates more than one place of business, but does not have a consolidated permit, the waiver should specifically cover all locations for which the audit is being made. Thus, all account numbers should be mentioned in the waiver, or a separate waiver should be taken for each location if the waiver form does not provide adequate space for description of all account numbers and periods involved.

Taxpayers should not be allowed to cause undue delay in the completion of bankruptcy, assignment, or probate audits. This is because the final date for filing claims in bankruptcy is six months from the date first set for the first meeting of creditors; the final date for filing in assignment cases is four months from the date of assignment; and the final date for filing in probate cases is four months from the date of publication of notice to creditors.

A waiver may be taken on legal cases where there appears to be good reason provided the extension date agreed to in the waiver is not beyond the final date for filing claims as noted above.

#### WAIVERS ON AUDITS RECOMMENDING PENALTY FOR FRAUD

0215.24

Whenever the penalty for fraud or intentional evasion has been recommended on the audit, the three-year limitation period does not apply. A request for a waiver will still be in order in cases where the possibility exists that the fraud recommendation may later be overruled.

#### YEARLY REPORTING PERIOD

0215.25

Waivers for accounts reporting on a yearly basis must be obtained within three years after the last day of the calendar month following the one-year period for which the amount is proposed to be determined, or within three years after the return is filed, whichever period expires later.

#### **OUTLAWING LIABILITY WITH NO WAIVER**

0215.27

Audit reports containing recommendations for additional liability for periods that are about to outlaw and where no waiver has been secured should be forwarded to Headquarters at least 45 working days prior to the date on which such liability will outlaw. When it is not possible to do this, the district should phone bill the audit in the system and call the Centralized Review Section (CRS) to recommend the phone billing for the expiring period(s). The recommendation should include the following comments added on the AUD RC screen under "Rsn Comment:"

- 1. Reason for phone billing; waiver, bankruptcy, etc.
- 2. When there is no penalty assessed on a phone bill, the reason for no penalty is required.
- 3. Analysis of measure of tax by class of transaction. Fax copy or e-mail is acceptable.
- 4. For dual determination, reason for the dual is required.
- 5. For phone bill with fraud, a letter from the District Administrator is required before processing.
- 6. Identify all offsets (SDJF, MPRI, etc.) so that appropriate bill note can be added by CRS.
- 7. If audit is a go-back, comments should show if the required changes have been made or not.

When the exact amount of additional measure of tax is not known, a reasonable estimate should be made. The procedure of making a separate determination for expiring periods should be followed only when delays in submission of a completed audit report are directly attributable to actions of a taxpayer or as provided by Section 0215.15.

In those instances where the statute of limitations is involved, but no waiver of limitation is secured, the first period in which there is a tax change as well as the measure of tax disclosed by audit should be indicated on the back of the Form BOE–414–A (Section 0205.45).

#### WHEN SEPARATE DETERMINATION LEVIED FOR EXPIRING PERIOD

A special notation is to be made under the "Special Instructions" section whenever a separate determination is issued for an expiring period prior to the completion or transmittal of the audit report to Headquarters. Also, a copy of the Analysis of Measure of Tax by Class of Transaction will be sent (fax or e-mail is acceptable) to Headquarters so that there will be sufficient information to issue proper billing documents.

When a separate determination for an expiring period(s) was levied for a tax liability, an appropriate comment explaining the reason for the downward, upward, or no adjustment is to be made on the back of the audit report form. In addition, the following notation is to be shown on the front of the audit report under "Special Instructions" section:

Note: The measure of the determination dated (show date) for (show period) was overstated by (show measure of overstatement).

Note: The measure of the determination dated (show date) for (show period) was understated by (show measure of understatement).

When the separate determination for the expiring period was made for the same liability as disclosed by audit, the following notation is to be shown on the front of the audit report:

Note: The liability for (show period) was determined on (show date) and totaled \$ (show amount).

OVERPAYMENTS 0216.00

#### **AUDITOR'S COMMENTS**

0216.03

Audit reports recommending refunds must contain specific information as to the nature of the overpayments and how they were made. Headquarters reviews such reports and cannot conduct this review without complete information. These comments should be made under the caption "Overpayments" on the back of Form BOE–414–A (Section 0206.48).

#### **CLAIMS FOR REFUND**

0216.06

Refunds may be made or credits granted provided approval by the Board is given within the periods specified in the applicable business tax law. Exceptions are noted in Sections 0216.12 and 0216.15. Claims for refund should be secured when overpayments are noted. This policy will protect the taxpayer's interest for any item in an audit or quarter that resulted in a net credit.

#### FORM AND CONTENT OF CLAIM

0216.09

With respect to claims for refund or credit, the law states:

"Every such claim must be in writing and must state the specific grounds upon which the claim is founded." No special form of claim is necessary in order to comply with this requirement of the law, however, Form BOE–101 may be used for this purpose.

When advising the taxpayer on the content of the claim, it is should be stressed that the statute requires the claim to identify the specific grounds on which the claim is being filed. The taxpayer should be advised to avoid generic language where possible, such as *unclaimed* sales for resale for the fourth quarter. Rather, it would be preferable to identify the specific transactions for which the claim for refund is being filed.

## SUBSEQUENT REFUND CLAIMS

0216.10

A subsequent refund claim based on the <u>same transaction(s)</u> and theory as an original refund claim is treated as an amendment to the original claim. For example, taxpayer files a claim for refund on the theory that its sale of tangible personal property to Customer A was a sale for resale of \$50. Thereafter, taxpayer files a second claim for refund for the same period asserting that the sale of property to Customer A was a sale for resale but in the amount of \$75 rather than \$50. The second claim would be considered an amendment to the original claim because it is based on the <u>same transaction</u> and theory but for a different dollar amount.

When the subsequent refund claim is based upon the <u>same transaction(s)</u> but a different theory as the original refund claim, this claim is also treated as an amendment to the original claim. For example, taxpayer files a claim for refund on the theory that its sale of property to Customer B was a sale for resale in the amount of \$50. Thereafter, taxpayer files a second claim for refund in the same period asserting that the sale of property to Customer B was an exempt sale in interstate commerce in the amount of \$50. Again, the second claim would be considered an amendment to the original claim because it is based on the <u>same transaction</u> but a different theory.

SUBSEQUENT REFUND CLAIMS

(CONT.) 0216.10

A second claim that is based upon a <u>different transaction</u> is considered a new claim for refund. To do otherwise would allow a particular period to potentially remain open indefinitely as long as one claim for refund had been filed for that period. For example, taxpayer files a claim for refund on the theory that its sale of property to Customer C was a sale for resale. Thereafter, taxpayer files a second claim for refund for the same period asserting that its sale to Customer D was also a sale for resale. The second claim is not an amendment to the first claim even though based on the same theory. It is a new claim because it is based on a different transaction.

#### WHEN OVERPAYMENTS MAY BE ALLOWED

0216.12

Credit for overpayment of tax for one or more reporting periods covered by the waiver may be allowed as an offset against the total amount of net underpayments established for any period, or periods, covered by the audit, regardless of whether the audit discloses a net overpayment or underpayment for the entire audit period.

## WAIVER DOES NOT PERMIT REFUND IN ABSENCE OF CLAIM FOR REFUND

0216.15

If the overpayment of tax for the period(s), covered by the waiver exceeds the total amount of net underpayments established for any quarterly period(s) covered by audit, no refund of the excess can be made unless a timely claim has been filed. A claim filed within the period for which a waiver has been given will be considered a timely claim. If, however, the overpayment is not in excess of the net underpayments, the entire amount thereof may be applied as a credit.

When the last day for filing a timely claim falls on a Saturday, Sunday or holiday, the claim may be filed on the next business day with the same effect as if it had been performed upon the day appointed.

## PETITION FOR REDETERMINATION CASES

0216.18

A timely claim for refund should be obtained if there are credit items included in an audit which recommends additional liability, and the taxpayer is not in agreement with the audit report. Without a timely claim, any excess of credits remaining for any period(s) would be barred by the statute of limitations.

#### SAMPLING FOR REFUND CLAIMS

0216.21

Sampling and projection techniques may be used by taxpayers to determine the amount of overpayment of tax liability using criteria similar to the techniques used by auditors (AM sections 0405.20 and 1302.05). If sampling and projection techniques are not appropriate for some or all of the transactions, the amount of the refund will be determined on an actual basis. Once the taxpayer has filed a claim for refund and has requested or suggested determining the amount of refund by means of sampling, the claim will be assigned to an auditor who will contact the taxpayer to determine if sampling is feasible and if so, develop a mutually agreeable sampling plan. The auditor may choose to consult a Computer Audit Specialist (CAS) on the sampling plan. Taxpayer requests for CAS consultation are subject to the procedures outlined in AM section 1302.25(h). The preferred method of sampling is statistical sampling as described in chapter 13 of this manual. Claims for refund using statistical sampling would need to meet the same evaluation requirements of any statistical sample. If statistical sampling is not feasible, nonstatistical sampling procedures, as discussed in chapter 4, will be considered.

## INTEREST COMPUTATIONS

0217.00

GENERAL 0217.02

Both debit and credit interest should be computed using the system unless the taxpayer files returns with irregular due dates or odd reporting periods, in which case, interest must be computed manually (Section 0207.00). See Exhibit 23 for credit and debit interest rates.

CREDIT INTEREST 0217.03

Where an audit report includes both debits and credits and interest is allowed on the credits, interest will be computed based on the "running balance" method of computing interest. The effective date of overpayment will be the later of the due date of the return, the date the return was received, or the date payment(s) on the return were received.

## **DELINQUENCY INTEREST**

0217.06

Interest will be computed as indicated herein all cases, even though a return was filed later or remains unpaid at date of audit. Headquarters office will bill separately all delinquency interest due as a result of late payment of returns.

CLOSE-OUTS 0217.09

All sales tax audits, other than those of accounts on a yearly basis, are made on a quarterly basis regardless of the taxpayer's reporting basis. Interest on a closing period will always be computed from the last day of the month following the end of the quarter in which the close-out occurred excepting those account reporting with a regular due date other than the last day of the month.

URGENT CLOSE-OUTS 0217.10

The Board is authorized to make determinations prior to the due date of the closing of returns, but <u>determinations should not be made in lieu of obtaining closing returns</u>. Final returns will be secured from the taxpayer whenever possible. Penalty because of failure to file does not apply on tax determined before the due date of the return even if no return was filed. However, penalty for negligence or fraud may apply, and if asserted, will apply to tax determined on the report.

The "finality" penalty applies in the usual manner if the determination is not paid before it becomes final (Section 6565).

Form BOE–414–B and system-generated report BOE–414–A which include tax billed for the final return will not include interest on tax determined before the due date. When tax for other periods is included, no interest on tax for the current period will be shown in the "interest to" column of Form BT–414–A1 or Form BOE–414–B.

A copy of Form BT-414A-1 should be transmitted to Headquarters for every tax change document along with the audit report. This will enable Headquarters to compute additional interest for any periods not yet due.

URGENT CLOSE-OUTS (CONT.) 0217.10

When the audit report is prepared and taxpayer files a return and makes payment, processing is as follows:

- (a) After determination is made, the remittance is considered as a payment on account.
- (b) Before determination is made and it is subsequently discovered that a return was filed and paid in full or in part prior to the date of the determination, it will be deemed a return to the extent of the amount paid, and the determination reduced accordingly.

Negligence and evasion penalties (Section 6484) may be asserted for the closing period even though the determination is made before the return is due. Penalty for fraud or intent to evade (Section 6485) will apply in the same manner as negligence penalty.

#### WHEN INTEREST ON OVERPAYMENTS NOT ALLOWED

0217.12

All business tax laws provide that no interest is allowable on overpayments made intentionally or by reason of carelessness. However, credit interest will be allowed on all overpayments, except when statutorily prohibited or in cases of intentional overpayment, fraud, negligence, or carelessness.

When the overpayment is not made intentionally or by reason of carelessness, credit interest should normally be recommended. The following examples illustrate situations involving carelessness or situations in which credit interest would not normally be recommended:

- The taxpayer knowingly overpaid their tax liability.
- There are recurring overpayments caused by clerical or computational errors such as inclusion of receipts for periods other than which the return is intended, omission of allowable deductions, use of incorrect tax rate, or errors of addition or subtraction committed on the face of the tax return, or made on supporting schedules submitted with the tax return, **and** the taxpayer has been notified in writing of such errors.
- Audit situations where it is determined the taxpayer has overpaid their tax liability, but a negligence penalty would have been assessed had the audit resulted in a net deficiency.
- There are tax overpayments caused by repeated errors in similar transactions when the taxpayer has been notified in writing, including comments in audit workpapers, that such transactions are either non-taxable or are tax exempt.

#### WHEN INTEREST ON OVERPAYMENTS NOT ALLOWED

(CONT.) 0217.12

Listed below are some situations to illustrate when credit interest will apply to overpayments:

- Clerical or math errors made in filing returns resulting in overpayments
- Inclusion of prior period receipts in current period
- Omission of allowable deductions
- Over-reported purchases subject to use tax
- Refunds of unapplied payments
- Incorrect advice resulting in overpayment under Section 6596
- Overpayments of tax resulting from excess tax reimbursement
- Refunds as a result of Appeals process
- Refunds of erroneous billings
- Misinterpretation of the law resulting in overpayment
- Net credit returns
- Timing differences
- Excess or duplicate prepayments involving a claim for refund

#### COMPUTATIONS WHERE INTEREST NOT ALLOWED ON CREDITS

0217.15

The following illustrates the method of computing interest in the case of a net additional determination in which no interest is to be allowed on credits:

<b>Quarter Ended</b>	Additional Tax	Interest to 8/31/xxxx	
		No. of Months	<u>Amount</u>
12/31/xxxx	\$100.00	7	\$7.00
3/31/xxxx	- 30.00	_	
6/30/xxxx	- 40.00	_	
Total	\$ 30.00		\$7.00

It will be noted that no interest credit is allowed for those quarters in which overpayments were developed even though there was an underpayment in the earliest quarter involving enough to offset the subsequent overpayments. Either a 10% penalty for negligence, or a 25% penalty for fraud could apply to the net additional tax since the fact that no interest is allowed on overpayments presumes one or the other of these conditions.

## **CREDIT INTEREST ON UNJUST ENRICHMENT**

0217.20

A refund of excess tax reimbursement paid by the retailer to the Board will not be made unless the retailer submits proof that the tax has been or will be returned to the customer. See Regulation 1700 (b). Allowance of credit interest will be guided by Section 0217.12.

## DISTRICT PROCESSING OF COMPLETED AUDIT REPORTS

0218.00

#### COMPLETION AND FILING OF COMPLIANCE FORMS

0218.06

All compliance forms initiated by the field auditor are to be completed by the field auditor insofar as it is practical to do so. The forms should then be sent to the supervising auditor without awaiting completion of the audit report. The supervising auditor will route the form to the compliance department for further processing. Copies of all compliance forms should be retained in the audit working papers as memo schedules.

## ALLOCATION OF CASH DEPOSITS, TIME CERTIFICATES OF DEPOSIT. AND FULLY PAID INVESTMENT CERTIFICATES

0218.09

When a close-out audit is made of a taxpayer who has posted a deposit of one of these types, the field auditor will note that security is available. (Exhibit 2 Page 1).

## **CLEARANCE OF DELINQUENCIES**

0218.12

In the event an audit covers periods which are delinquent, the auditor is to prepare Form BOE-523. All delinquencies cleared by the audit report will be listed in Section 5 of that form. Returns will be secured from the taxpayer whenever possible.

The completed Form BOE-523 will then be routed to the district compliance section for further processing (Section 0219.12).

#### PRE-REVIEW OF AUDIT REPORTS

0218.15

In general, pre-review of audit reports by the supervising auditor will be limited to:

- (a) An over-all check for completeness and arrangement of audit working papers.
- (b) Sufficient review of pertinent working papers to insure that the field auditor has followed instructions regarding special or unusual problems in the audit and that audit comments adequately describe the situation.

## COMPLETED AUDIT REPORTS TO BE SENT TO CENTRALIZED REVIEW SECTION WITHOUT DELAY

0218.18

An audit report will not be considered complete until the field auditor or his/her supervisor has discussed the audit findings and recommendations with the taxpayer.

All completed audit reports are to be turned in by the auditor at the first visit back to his/her Headquarters office or first contact with his/her supervisor, but in any event not later than three working days after completion.

The supervisor will route the completed audit report to the district audit control person for immediate processing of audit report following any preliminary review deemed necessary. This should be done not later than the second working day following its receipt by the supervisor.

## **CENTRALIZED REVIEW OF AUDIT REPORTS**

0218.21

Review of all audit reports and field billing orders is centralized at Headquarters.

## PROCEDURES FOR CHANGING ACCOUNT RECORDS

0219.00

#### PROCEDURES FOR CHANGING ACCOUNT RECORDS

0219.03

The District compliance will make any necessary changes to a taxpayer's account. It is an auditor's responsibility to verify the taxpayer's information and notify district compliance of any discrepancies.

The following are examples of some changes district compliance needs to be informed of:

- Changes to the taxpayer's mailing or business address
- Change in business code
- Change in DBA or use of a DBA
- Any other discrepancies found in TAR AI

To notify district compliance on a change in a taxpayer's account record, auditors should complete a copy of TAR AI as follows:

- all corrections needed should be noted in red.
- all incorrect information should be circled in red,
- a reason for the change should be provided,
- an effective date of the change should be given, and
- the auditor's name should be noted on the copy of TAR AI (so compliance may contact the auditor if any questions arise).

The auditor should submit a copy of the correctly completed TAR AI to his/her supervisor. Once reviewed, supervisors will submit the changed TAR AI to district compliance.

However, this procedure may not be used to <u>change</u> an account number, sub-permit number or reporting basis. It may be used to <u>correct</u> these items if an error was made in establishing the original account record.

A copy of the completed TAR AI submitted to district compliance should be a memo schedule in the audit.

#### FORM BOE-523, TAX RETURN AND/OR ACCOUNT ADJUSTMENT NOTICE 0219.06

Form BOE–523 is a multi-purpose form used by the field and Headquarters to clear or establish delinquencies, adjust returns or tax between accounts and/or reporting period, and to transfer documents between accounts. Due to some compliance functions now being completed on-line, the BOE–523 will normally be sent to district compliance (not Account Analysis and Control Section). However, in some instances, the BOE–523 should be sent to Account Analysis and Control Section as discussed in Section 0219.09.

#### **REASONS FOR PREPARING FORM BOE-523**

The situations below may result from one or a combination of circumstances and are not meant to be all inclusive, but will illustrate the common types of situations, encountered by an auditor, requiring preparation of the form. The following changes on BOE–523 should be sent to district compliance:

- (a) Change of start or closed-out date (with the exception of a change of start date on closed out accounts).
- (b) Requests for Did Not Operate (DNO) clearance.
- (c) Requests to apply payments to audit periods.
- (d) Requests to clear delinquencies because of audit or FBO (See Exhibit 21).

The following changes on BOE-523 should be sent to Account Analysis and Control Section:

- (a) Changes of start dates on closed out accounts.
- (b) All requests to transfer revenue between periods and/or accounts.
- (c) Requests to apply a payment to specific period.
- (d) Requests to apply a partial payment or revenue to specific period/account.
- (e) Requests to split revenue between specific periods/accounts.

## **INFORMATION FOR PREPARATION OF FORM BOE-523**

0219.12

Two copies of Form BOE–523 will be prepared for each account. When two or more accounts are involved, the originals sent to Headquarters or district compliance (as discussed in Section 0219.09) should be stapled to present a "package" of the transaction. The forms will be sent as soon as it is possible to expedite the required change. Do not use photocopies.

If only Section 1 is to be completed, enter full account number, taxpayer name and reporting basis.

Depending on each case, the "C.O." box may be checked and notations made on either "change of closeout date" or "change of starting date" lines.

If Sections 1 and 2 are to be completed, both sections must contain the business and area codes.

Following are general instructions for each section:

	<u>from</u> which a transfer or adjustment is made. Section 2 is used for the account <u>to</u> which a transfer or adjustment is made.
SECTION 3:	To transfer entire returns or EFT payments from one account to another.
SECTION 4:	Not used by field auditors.
SECTION 5:	To clear delinquent periods by audit or field billing order.
SECTION 6:	To transfer a fractional period erroneously included in a return or

EFT payment from one account to the correct account.

SECTIONS 1 & 2: When two accounts are involved Section 1 is used for the account

SECTION 7: For Headquarters use only.

SECTION 7B For Headquarters use only.

SECTION 8: For explanations of adjustments made in Sections 1 to 7B.

For more information on Form BOE-523 refer to CPPM Sections 310.090 to 310.150.

# SPECIAL AUDIT REPORT PROCEDURES FOR THE PREPAYMENT OF SALES TAX ON MOTOR VEHICLE FUEL PROGRAM 0220.00

GENERAL 0220.03

All routine audits of sellers of motor vehicle fuel (MVF) must include verification of any prepayments made and claimed under both the sales and use tax and "SG" programs. Since a separate accountability of funds is maintained between these two programs, it is critical that audit differences affecting the "SG" account be separately identified. (See Exhibit 24 for prepayment rates.)

#### SPECIAL PROCEDURES FOR GASOLINE RETAILERS

0220.06

All retailers of motor vehicle fuel subject to the provisions of the "Prepayment of Sales Tax on Motor Vehicle Fuel Program" will use a modified sales and use tax return (BOE–401–GS). This return includes a Schedule G which allows the retailer to:

- Claim credit for prepayments made on purchases of MVF,
- Repay the one-time credit,
- · Claim any carry-over of excess one-time credit, and
- Claim credit for tax paid to other states.

When preparing the audit report, any differences to the sales tax prepayment amounts reported on Schedule G must be identified separately in the audit working papers and in the audit report. The following special guidelines should be followed when preparing audit reports on gasoline retailers:

## A. Errors in Claiming Sales Tax Paid to Distributors and Brokers

Credit and debit adjustments to amounts claimed on returns for prepayment of sales taxes on motor vehicle fuel will be reflected on the upload disk.

When adjustments are made to prepaid sales tax claimed, a copy of audit working paper schedule "21 G3 or G4, Sales Tax Paid to Distributors and Brokers" must accompany the audit report transmitted to Headquarters. Since these errors require an adjustment to the "SG" fund, a notation must be made in the special instruction section (Exhibit 2 Page 1) as follows: "Adjustment to 'SG' Fund Required."

#### B. Errors in Repayment or Carry Over of One Time Credit

Adjustments for errors in claiming these amounts will be reflected on the upload disk. A copy of the appropriate audit working paper schedule, either "21 G2 or G5" must accompany the audit report transmitted to Headquarters. Since these errors require adjustment to the "SG" fund, a notation must be made in the special instruction section (Exhibit 2 Page 1) as follows: "Adjustment to 'SG' Fund Required."

(CONT.) 0220.06

#### C. Errors in Claiming Credit for Tax-Paid to Other States

Adjustments for errors in claiming these amounts will be reflected on the upload disk. Since these errors do not require adjustment to the "SG" fund, a notation is not required in the special instruction section, nor are copies of these audit working paper schedules to be transmitted to Headquarters.

The adjustments to the sales tax prepayment amounts claimed will not be shown in the "Analysis of Measure of Tax" section. Audit reports, except as noted above, should be prepared following the general guidelines of this chapter for sales and use tax audits.

When preparing reaudits and adjusted FBO's, a complete explanation of "SG" fund additions or reductions should be provided in the general comments section on the back of the audit report.

A 10% penalty should be applied for failure to timely prepay the one-time credit (RTC §6480.8). This penalty is to be applied in addition to any other applicable penalties issued on the determination.

## SPECIAL PROCEDURES FOR GASOLINE DISTRIBUTORS AND BROKERS 0220.12

Distributors and brokers of motor vehicle fuel are assigned an "SG" account number in addition to their regular sales and use tax account number. Such distributors and brokers are required to report pre-collections of sales tax on the "SG" return (BOE–410–DB).

All taxpayers holding an "SG" account will have the "SG" account investigated in conjunction with their related sales and use tax account, even though only one or two quarters may be involved. This procedure will facilitate alignment of the "SG" accounts with their related sales and use tax account and ensure that amounts are being reported properly. The related sales and use tax account number should be annotated on the back of the audit report.

Form BOE–414–B may be prepared when a complete audit is not warranted. When this is done, Form VBT–414–B should be completed following the same guidelines as outlined above for the audit report.

A 25% penalty should be applied for failure to timely remit the prepayments (RTC§6480.4). This penalty is applied in addition to any other applicable penalties recommended.

## FORMS BOE-624-A/B/OH. ASSIGNMENT ACTIVITY RECORD

0221.00

GENERAL 0221.03

Assignment activity record procedures are to provide a history of significant events that occur during the course of an assignment and to facilitate communication of the first line supervisor with the auditor at an early point of the auditor's assignment before significant amount of time is expended. These procedures will enable supervisors to periodically review the progress of assignments, document such reviews, and provide instruction to the auditor as appropriate. (See Exhibit 27.)

#### **USE OF FORM BOE-624-A**

0221.06

The front of Form BOE–624–A is used to obtain general account information. On the back of this form, the auditor can outline a general audit plan prior to commencing the audit. Audit programs are **mandatory** and must be completed for all audit assignments. For smaller audits, the audit program can be written on the back of the BOE–624–A, "Assignment Activity Record." For other larger audits, audit programs must be written on a separate schedule and included as a memo in the audit.

Use of the back of the form is optional, but an audit program **must** be included as a memo schedule whether on the BOE–624 or other schedule. Budgeting time on audit assignments is a component part of preparing an audit program. Auditors should discuss large audit assignments with their supervisor to jointly decide how to budget the amount of time to spend on each segment of the audit program. Refer to Chapter 4, *General Audit Procedures*, for areas to consider in preparing an audit program.

The auditor is responsible for accurate completion of the front of the Assignment Activity Record and for ascertaining that all account information is correct and current. If there is a change to previously recorded information, district compliance staff should be immediately notified so that the account can be corrected.

#### **USE OF FORM BOE-624-B**

0221.09

Form BOE–624–B is for recording the activities and events that occur during the course of an assignment and for describing the progress of assignments which exceed certain thresholds. Additional sheets of form BOE–624–B can be attached if needed.

The auditor is responsible for continuous updating of the Assignment Activity Record by entering pertinent information so that a complete history of the assignment is recorded. Once an assignment is completed and turned in to the supervisor, the supervisor will continue to update the activity record by entering information of taxpayer contacts, deadlines, agreements, etc.

Initial entries on the BOE–624–B will generally be comprised of time spent reviewing the file and prior audit working papers and information regarding the auditor's initial contact with the taxpayer (e.g. what resulted from the contact, such as time and place for scheduled meeting and location of records).

Use of Form BOE-624-B (Cont.) 0221.09

At the thresholds indicated below, the auditor is required to submit the assignment activity record to his/her immediate supervisor for review. When each threshold is reached, the auditor will provide a summary of the verification procedures completed, remaining procedures to be performed, and estimated hours and date to complete such procedures. The supervisor or manager will then be in a position to decide whether the auditor needs additional guidance and direction. Such decision will be documented on the assignment activity record by the supervisor. In some situations, the supervisor may conclude that the assignment should be completed from the information available, or intervene to bring the assignment to a more timely completion.

During the course of an audit, if there are indications that the taxpayer will not concur with the audit findings, the auditor should convey such information to his/her supervisor. Supervisors can then give such assignments special attention and effort, including field visits to assist auditors in working with the taxpayer to resolve any disputed areas or issues. Additionally, if there are indications that an auditor is having difficulties completing an audit, supervisors should also visit the job site and work with the auditor to resolve such difficulties.

## **USE OF FORM BOE-624-OH**

0221.12

Form BOE-624-OH is a modified version of Form BOE-624-A, which will be use by the out-of-state district audit staff. Form BOE-624-B remains the same and will also be used by the out-of-state audit staff, as described and explained in section

.

THRESHOLDS 0221.15

Thresholds (out-of-state district levels are in parenthesis) for assignments in process are as follow:

# Threshold Level 60 days (90) or 40 hours (60) Reviewing Level Direct Supervisor

6 months (9) or 120 hours (150) District Principal Auditor 12 months (15) or 240 hours (300) District Administrator 18 months (24) or 480 hours (600) Chief of Field Operations

36 months (48) or 3000 hours (3500) Deputy Director

#### **COOPERATIVE AUDITS**

0221.18

A cooperative audit will follow the same guidelines. Time in process for a cooperative assignment is measured from the date the assignment is received in the cooperating district to the date it is transmitted to the controlling district. The cooperative district will mail or fax a copy of the most current page(s) of their Assignment Activity Record to the controlling district every 30 days. However, this process is not a substitute for timely communication between the supervisors in the controlling and cooperative districts.

When the cooperative district has completed their assignment, they will send the Assignment Activity Record along with their working papers to the Centralized Review Section.

The purpose of an auditor's entries on the assignment activity record is to provide a brief daily history of audit activities and issues. It is important that the entries are brief but describe what was done. Important events such as selection of records tested, random start point established, problems encountered, etc. should be fully disclosed so that a third party can understand what transpired. Under no circumstances will the activity record replace the verification comments but will facilitate in writing accurate and detailed verification comments in the audit report.

The following is intended to provide some examples of activities or events that require an entry on the Assignment Activity Record:

- Phone Contacts. Include the number called if not already recorded on the activity record, who was contacted and title or position with the taxpayer, what was discussed, what was agreed to, etc. When indicating the person contacted, the term "taxpayer," "TP," or his/her title alone should not be used. Indicate the person's name and title on the report.
- **Appointments Made**. Record date, time of appointment, and location.
- **Appointments Broken**. All postponements and reasons for such postponements.
- Correspondence. Letters, memos, and etc. received or sent and the subject matter.
- **Field Visits**. Each visit to the taxpayer's place of business or their representative and a clear and concise statement as to what was accomplished.
- Activities. Brief description of the audit verification procedures performed.
- **Waiver of Limitations**. When an auditor believes it is necessary to request a Waiver of Limitation (Form BOE–122) from the taxpayer, the reason for such request will be documented in the activity records. This will be done prior to presenting the waiver to your supervisor for approval. Indicate the specific circumstances necessitating a waiver and document whether your supervisor approved or denied your recommendation to request a waiver.

## **REVENUE AND TAXATION CODE SECTION 7091**

0221.24

Revenue and Taxation Code Section 7091 provides that a taxpayer may be entitled to reimbursement for fees and expenses related to a hearing before the Board if the Board finds that the action taken by the board staff was unreasonable or not substantially justified. It is anticipated that some taxpayers may seek reimbursement for the fees and expenses which they incurred during the course of an audit on the basis that the staff made unreasonable demands, had no justifiable basis for asserting tax, or conducted the audit in an arbitrary or unprofessional manner. Consequently, it is very important that the staff document their actions. This documentation should include all requests made to a taxpayer and the reason that such requests were made. It should also include any demands or obstructions to the audit process presented by a taxpayer and any conflicts that may arise between the staff and the taxpayer. It is important to keep in mind that the staff may be required to justify their actions before the Board at a later date and therefore must have documentary evidence to support the reasonableness of their actions.

0221.27

Starting July 1, 1999, the Board, in its discretion, may relieve all or any part of the interest imposed on a person by Revenue and Taxation Code Sections 6480.4, 6480.8, 6513, 6591 and 6592.5 for tax liabilities arising during taxable periods on or after July 1, 1999, under the following circumstances:

- 1) Where the failure to pay tax is due in whole or in part to an unreasonable error or delay by an employee of the Board acting in his or her official capacity.
- 2) Where failure to pay use tax on a vehicle or vessel registered with DMV was the direct result of an error by DMV in calculating the use tax.

An error or delay shall be deemed to have occurred only if no significant aspect of the error or delay is attributable to an act of, or a failure to act, by the taxpayer.

Any person seeking relief under Regulation 1703(b)(1)(E) shall file with the Board a statement under penalty of perjury setting forth the facts on which the claim for relief is based and any other information that the Board may require. For this reason, it is very important to document the cause for any delays occurring during the course of the audit.

## AGED AUDITS AND OTHER PERFORMANCE MEASURES

0221.30

Board management may, from time to time, set or adjust audit program-level performance measurements. These performance measurements are only for internal evaluation purposes. For example, aged audits (how many months an audit is in process) is one of the performance measurements the Board uses to evaluate district offices. These performance and evaluation measurements are not designed, intended, or suitable for decision factors to close an audit in process. Districts must not use these performance measurements as the reason to close an audit in process.

# AUDIT MANUAL

# **Table of Exhibits**

Front of BOE-414A — Report of Field Audit	Exhibit 1
Back of BOE-414A	Exhibit 2
Schedule 414–A2 — Summary of Differences	Exhibit 3
414–A1–Summary by Quarters	Exhibit 4
Form BOE-414-Transcript of Returns	Exhibit 5
Form BOE-414-L — Local Tax Worksheet	
Electronic Transcript of Returns	Exhibit 6
Auditor's Worksheet — Local Tax Allocation	Exhibit 7
Front of Form BOE-414-B	Exhibit 8
Back of Form BOE-414-B	Exhibit 9
Front of "No Change" Audit Report	Exhibit 10
Back of "No Change" Audit Report	Exhibit 11
"No Change" Phase of a Tax Change Audit	Exhibit 12
BOE-596, Office Waiver	Exhibit 13
BOE-596, Field Waiver	Exhibit 14
Original Waiver — Regular Reporting Basis	Exhibit 15
Waiver Continuation — Regular Reporting Basis	Exhibit 16
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Waiver Continuation — Irregular Reporting Basis	Exhibit 18
Allocation of Local Sales & Use Tax —	
Special In-State Accounts	Exhibit 19
Allocation of Local Sales & Use Tax —	
Special Out-of-State Accounts	Exhibit 20
BOE – 523 — Clearing Delinquencies	Exhibit 21
BOE – 523 — Transferring Returns	
From One Account to Another	Exhibit 22
Interest Rates	
Prepayment of Sales Tax on Gasoline and Diesel Fuel	Exhibit 24
BOE-1296	Exhibit 25
Audit Transmittal Letters	Exhibit 26
BOE-624-A, B, Assignment Activity Record	Exhibit 27
BOE-502, Suggested Legislative Changes	Exhibit 28
BOE-1, Audit Payment Info	Exhibit 29

## PREPARATION OF FIELD AUDIT REPORTS

# FRONT OF BOE-414A — REPORT OF FIELD AUDIT

EXHIBIT 1
Page 1 of 2

	STATE BOARD	OF EQI	JALIZATION						
Sales and _	SOUR	RCE	ACCOUN <sup>-</sup>	T NUMBI	ER		CASE	STATUS	
REPORT OF Substitution Use Taxes Use Taxes							ID	Active	0-01
FIELD AUDIT — — —		1						X c.o.	
			SRYAC!	97-5864	176		9945		1-01
B.A.			DATE OF RE	PORT		Д	REA CODE		BUS. CODE
Same			09/21/99	9		9999	9-997-0	000	18
FIRM			EXTRA	COPIES			STAND	ARD BILL NOTES	;
NAME NS Technology Cor	mnanv						1	1	
OWNER OWNER	прапу		JURIS.	AMO	UNT	Т	JURIS.	AMO	UNT
			STATE			$\exists \ \Box$			
Thomas Fredrick S	Smith		LOCAL COUNTY			$\dashv \vdash$			
			0001111			d t			
M 0									
M.A.						$\dashv \vdash$			
680 W. Van Nuys	Blvd.	[				<b>コ</b> [			
						$\dashv \vdash$			
Los Angeles, CA 9	0017					$\dashv$ $\vdash$			
					_				
LIABIL	ITY (OR CRED	IT) DISC	LOSED BY	AUDIT					
PERIOD TAX	×	INTERES			PENA *			TOTAL	
07/01/1996 то 06/30/1999 ТОТАL		10/31/	/1999		*	π			
CREDITS/DEBITS: 82,08	260								
1 82,08	2.09								
PAYMENTS									
TATIVENTS									
BALANCE									
* * Penalty of 10% has been added for negligeno	ce								
ANALYSIS OF I	MEASURE OF	TAX BY	CLASS OF	TRAN	SACT	ION			
Copies Sent to:									
Jack Chan, CPA TIN 123456789	(SEE 414A	ATTACH	IMENT)						
9000 Wilshire Blvd., Suite# 1400	(022 4 141)		,						
Los Angeles, CA 90017									
1									
]									
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NA LUID LOUID L									
N-A VAR. SCHED BLURB J. C. Coni	lon								
NAME OF AUD			APPROVED BY			APPE	ROVAL	INTEREST	
		1				D	ATE	CALC, DATE	BATCH

# FRONT OF BOE-414A — REPORT OF FIELD AUDIT

EXHIBIT 1
PAGE 2 OF 2

Analysis of Measure Of Tax By Class of Transaction

414A Page 2	
SRAC 97-586	476
J. C. Conlon	
09/07/99	

	Α	В	С	D	E	F	G	Н
			·				·	
	ERROR DESCRIPTION	ERROR CODE	SLCST	LACT	LATC	ACTA	BARTA	STAT
	Sales of used office equipment to employees		•		•			
1	not reported - actual Taxable sales of canned software not reported for	0104	\$40,700	\$40,700	\$40,700			
2	June 1999 Capital assets purchased ex-tax from out of state	0302	11,248	11,248	11,248			
3	vendors - actual Supplies purchased ex-tax from out of state vendors -	0201	544,500	350,000	350,000	182,000	182,000	12,500
4	test of 1998 Disallowed claimed or netted sales for resale -	0201	145,282	65,377	65,377	50,849	50,849	29,056
5	statistical sample	0403	258,868	121,668	121,668	85,426	85,426	51,774
		Total:	\$1,000,598	\$588,993	\$588,993	\$318,275	\$318,275	\$93,330

Copy to Taxpayer Date: \_\_\_\_\_

## PREPARATION OF FIELD AUDIT REPORTS

# **BACK OF BOE-414A**

EXHIBIT 2
PAGE 1 OF 3

				State Board	of Equalization -	Sales and	Use Tax	Department			
Acct:		97586476	(	Case ID:	29945	<u> </u>	. [	LEGAL		TA	X CLEARANCE
I.D.	CLASS	Al	UDIT MAD	ВҮ	HOURS	Office N	laking Au	udit Code	AC		
1111	3	J	J. C. Con	lon	112		Audit	Period	07/01/96	To	06/30/99
						Cell	2	Recove	ry Group Year		A 9900
						Supervi	sor		I. M. Sm	ith	
						Reviewe	ed By				
						1	12	Date of	Review _		
						TOTAL H	OURS				
Reporte	d Measure	of State Tax?		\$	5,847,246	_					
Name C	of Taxpayer	Rep?		Thomas	Smith	Ti	tle of Tax	payer Rep?		Owne	er
Taxpay	er Reps Pho	one?		(818) 55	5-1212	_					
Did Tax	payer Conc	ur? _	N	A copy of th	nis report was	mailed v	vith	BOE-0079-	A letter? If i	not, expl	ain below
Local Ta	ax Workshe	et Attached?		<u>Y</u>		Transit	Reallocat	tion Attached?		N	
Profess	ional Tax P	reparer?		<u>N</u>		Tax Cle	arance re	equested?		<u>N</u>	
Credit Ir	nvolved?			<u>N</u>		Claim Previously submitted to HQ?				<u>N</u>	
Claim s	ecured from	taxpayer?		<u>N</u>		Related	Account	s audited or w	aived? If not		
BT-502	Attached?			<u>N</u>			olain belo			<u>N</u>	
List of R	elated Acc	ounts									
Have co	ncurrent au	ıdits or waiver	rs been n	nake?	If not	, explain be	low?				
Unverifi	ed tax payn	nents (AM 020	)5.60)								
Provide	d To Taxpa	yer	_				Pamph	let 70 & 76			
Cigarett	e Indicia Ins	spection					None	Sold			
Special	Instructions	i									
Cash de	eposit in the	amount of \$3	3,500 is a	vailable as o	f 06/30/99.						
If close-	out, give na	me and acco	unt no. o	successor			Will	liam McDonald	SRAC 12-3456	78	
Date BT	-523 was p	repared clear	ing delind	uencies for i	returns not filed						
	Attached?	Y									
Waiver	Period	07/01/96	To	12/31/96	Expires	04/30/00	_				

#### BACK OF BOE-414A

EXHIBIT 2
PAGE 2 OF 3

#### **General Audit Comments**

414A-P4 SRAC 97-586476 J. C. Conlon 09/07/99

## TYPE OF BUSINESS ORGANIZATION (TBO)

Sole proprietorship with prior audit through 06/30/96.

# **CLASS OF BUSINESS (COB)**

Wholesaler and retailer of computers and software. Taxpayer operated out of three locations, Fremont, Los Angeles and Sacramento.

## **BOOKS AND RECORDS (BR)**

A double entry set of records supported by documents of original entry prepared by the taxpayer. Income tax returns for 1996, 1997 and 1998 were prepared by the CPA firm of Highland and Morikowa, 596 Wave St., Santa Monica, CA 99999. Books and records were complete for the entire audit period.

### PRESENT FINANCIAL CONDITION (PFC)

Good. All payables are current and a minimum balance of \$25,000 is maintained in bank. No collection problem anticipated, BOE-1296 prepared. Taxpayer banks at Nettech Bank, 1000 Van Nuys Blvd., Los Angeles, CA 90500. Account number 123456789.

## FRANCHISE TAX BOARD (FTB)

SS# 999-99-9999

Item 1 and 2 represent additional gross receipts.

## PENALTY (PEN)

A penalty for negligence is recommended since the errors in resales and use tax are similar to errors found in the prior audit. The taxpayer has made no attempt to report purchases subject to use tax and the amount is substantial in relation to reported taxable measure.

## **REGULATION 1595 (COR)**

Sales of furniture and equipment at closeout was included on the return for the final reporting period.

BACK OF BOE-414A

EXHIBIT 2
PAGE 3 OF 3

#### General Audit Comments

414A-P4 SRAC 97-586476 J. C. Conlon 09/07/99

## **LOCAL TAX ALLOCATION (LTA)**

Taxpayer erroneously reported local tax for Freemont to Sacramento and vice-versa. Corrections made on 414L.

## **DISCUSSION WITH TAXPAYER (DWT)**

Results of discussion of audit findings with Mr. Thomas Smith, owner are summarized as follows:

	Taxpa	ıyer
Item	Agrees	Disagrees
1	40,700	
2	11,248	
3	544,500	
4	145,281	
5		258,865
Penalty	8,208.27	

#### Taxpayer's Position

Item #5: Mr. Smith is of the opinion that disallowed resales are valid resales despite the fact that XYZ letters were obtained identifying questioned transactions as taxable. He also objects to the use of sampling as a basis for establishing the liability.

# **Auditor's Position**

Disallowed claimed resales are based on a statistical sample test of sales invoices. Evaluation of the sample results indicates that it was representative of the resales population. Also, sample selection methodology was discussed with Mr. Smith and he had agreed with it. Additional time was allowed to secure all XYZ letter responses.

#### Supervisor's Comment

Disallowed claimed resales are typical of the transactions made by the taxpayer throughout the audit period. Amounts disallowed are consistent in value and do not include items of a nonrecurring nature.

SUMMARY OF DIFFERENCES

414-A2
SRAC 97-586476
J. C. Conlon
09/07/99

	Α	В	С	D	E	F	G
	-	< 1 >	< 2 >	< 4 >	(B+C+D)		
			Purchases		Measure		
		Total	Subject to	Sales for	for		
REF	Period	Sales	Use Tax	Resale	SLCST		
1	3Q-96	2,000	18,841	11,298	32,139		
2	4Q-96	2,300	7,418	13,217	22,935		
3	1Q-97	2,500	8,611	15,344	26,455		
4	2Q-97	2,767	9,727	17,332	29,826		
5	3Q-97	3,017	140,862	19,355	163,234		
6	4Q-97	3,267	11,998	21,378	36,643		
7	1Q-98	3,517	13,133	23,401	40,051		
8	2Q-98	3,767	364,268	25,423	393,458		
9	3Q-98	4,017	15,403	27,446	46,866		
10	4Q-98	4,267	16,538	29,468	50,273		
11	1Q-99	4,517	17,674	31,492	53,683		
12	2Q-99	16,015	65,309	23,714	105,038		
13							
14	Total:	51,951	689,782	258,868	1,000,601	1	

## Note:

Schedule 414-A2 will be a "Summary of Difference" prepared for "Total Sales Basis" audit on the basis of the result of audit findings. It is not expected to be a schedule which will be uniform in all respects, but it should be set out in a manner that clearly depicts the source and amount of the difference disclosed by audit. A summary of difference schedule will not be prepared when one lead schedule contains all the differences disclosed by the audit, whether it be a schedule 1, 5 or 12.

The schedule should be free of comments.

Copy	to	Taxpayer
Date:		

PREPARATION OF FIELD AUDIT REPORTS

Ø9/13/99

Page:

## IPSRP1N1 Sales Tax Calculation Summary

Account Nbr: SR. Y AC 97-586476 Case Id: 29945 Result Nbr: 1 Taxpayer: THOMAS FREDRICK SMITH

OMA: AC Area Code: 190009970000 Auditor: J.C. CONLON Audit Penalties: NEG

Interest Thru Date: 10/31/99 Audit Period: 07/01/96 thru 06/30/99 Result Period: 07/01/96 thru 06/30/99

		JURISDICTION	ALLOCATION
		State	59596.14
TOTAL		County	3136.66
		Local	12546.54
Tax	82082.89	STTI	15683.06
Interest	12619.32	Add On	11948.12
Penalty	<u>82Ø8.31</u>		
	102910.52		102910.52

Breakdown of Jurisdictions:

JURIS	TAX RATE	MEASURE	ALLOCATION	JURIS '	TAX RATE	MEASURE	ALLOCATION
3 CITI 3	a aasaa	21.0005	0010 55	DADELA	~ ~~=~	210055	0.010 55
ACTA	Ø.ØØ5ØØ	318275	2Ø12.55	BARTA	Ø.ØØ5ØØ	318275	2Ø12.55
LACT	Ø.ØØ5ØØ	588993	3662.17	LATC	Ø.ØØ5ØØ	588993	3662.17
SLCST	Ø.Ø725Ø	1000598	9Ø962.4Ø	STAT	Ø.ØØ5ØØ	9333Ø	598.68

COMPTITED ON

MERTIOD

#### INTEREST CALCULATION RULES

Include credit periods in the Tax Running Balance: Y

Include credit periods in the Offset Running Balance: Y

Allow credit interest on Payments: Y

ANTATTAT DATE

Calculate interest on credit periods for Offsets at the debit rate: Y

ממצים

Breakdown of Interest Rates applicable from Ø7/Ø1/96 to 1Ø/31/99:

	PERIOD	ANNUAL RAIL	TIPE	COMPUTED ON	MEIHOD
	Ø7/Ø1/95 - 12/31/9	8 12.0000000	Debit	Tax	Simple Monthly
	Ø1/Ø1/99 - Ø6/3Ø/9	9 11.0000000	Debit	Tax	Simple Monthly
	Ø7/Ø1/99 - 12/31/9	9 10.0000000	Debit	Tax	Simple Monthly
	Ø7/Ø1/96 - Ø2/15/9	9 5.0000000	Credit	Tax	Simple Monthly
•	Ø2/16/99 - Ø6/3Ø/9	9 5.0000000	Credit	Tax	Simple Monthly
	Ø7/Ø1/99 - 12/31/9	9 4.0000000	Credit	Tax	Simple Monthly

DEDIOD

Ø9/13/99

Page:

IPSEX1P1 State Board of Equalization - Sales and Use Tax Department IPSRP1N1

Jurisdiction Sales Tax Calculation Summary

SR Y AC .97-586476 Case Id: 29945 Account Nbr: Result Nbr:1 Taxpayer: THOMAS FREDRICK SMITH

Area Code: **190009970000** OMA: AC Auditor: J.C. CONLON

Audit Penalties: NEG

Interest Thru Date: 10/31/99 Audit Period: Ø7/Ø1/96 thru Ø6/3Ø/99 Result Period: Ø7/Ø1/96 thru Ø6/3Ø/99

PERIOD		TAX	RUNNING BALANCE	CRD	INTEREST	PENALTY	TOTAL	PENALTIES
ACTA Ø.		00 54	00 54		~ ^~	0.05	22 61	1777 G
3Q96	5947	29.74	29.74	Y	Ø.9Ø	2.97	33.61	NEG
4Q96	6958	34.79	64.53	Y	1.95	3.48	40.22	NEG
1Q97	8Ø78	4Ø.39	104.92	Y	3.15	4.Ø4	47.58	NEG
2Q97	9124	45.62	15Ø.54	Y	4.53	4.56	54.71	NEG
3Q97	14Ø189	7ØØ.95	851.49	Y	25.53	7Ø.1Ø	796.58	NEG
4Q97	11253	56.27	9Ø7.76	Y	27.24	5.63	89.14	NEG
IQ98	12319	61.6Ø	969.36	Y	29.Ø7	6.16	96.83	NEG
2Q98	13384	66.92	1Ø36.28	Y	31.Ø8	6.69	1Ø4.69	NEG
3Q98	14448	72.24	11Ø8.52	Y	32.34	7.22	111.8Ø	NEG
4Q98	15512	77.56	1186.Ø8	Y	32.61	7.76	117.93	NEC
1Q99	16578	82.89	1268.97	Y	33.83	8.29	125.Ø1	NEG
2Q99	64485	322.43	1591.40	Y	39.78	32.24	394.45	NEG
Total	318275	1591.4Ø			262.Ø1	159.14	2Ø12.55	
BARTA Ø.	ØØ5ØØ							
3Q96	5947	29.74	29.74	Y	Ø.9Ø	2.97	33.61	NEG
4Q96	6958	34.79	64.53	Y	1.95	3.48	4Ø.22	NEG
1Q97	8Ø78	4Ø.39	1Ø4.92	Y	3.15	4.Ø4	47.58	NEG
2Q97	9124	45.62	15Ø.54	Y	4.53	4.56	54.71	NEG
3Q97	14Ø189	7ØØ.95	851.49	Y	25.53	7Ø.1Ø	796.58	NEG
4Q97	11253	56.27	9Ø7.76	Y	27.24	5.63	89.14	NEG
1Q98	12319	61.6Ø	969.36	Y	29.Ø7	6.16	96.83	NEG
2Q98	13384	66.92	1Ø36.28	Y	31.Ø8	6.69	1Ø4.69	NEG
3Q98	14448	72.24	11Ø8.52	Y	32.34	7.22	111.80	NEG
4098	15512	77.56	1186.Ø8	Y	32.61	7.76	117.93	NEG
1099	16578	82.89	1268.97	Y	33.83	8.29	125.Ø1	NEG
2099	64485	322.43	1591.40	Y	39.78	32.24	394.45	NEG
Total	318275	1591.4Ø			262.Ø1	159.14	2012.55	
LACT Ø.Ø	ar aa							
3Q96	1Ø163	5Ø.82	5Ø.82	Y	1.53	5.Ø8	57.43	NEG
4096	1185Ø	59.25	110.07	Y	3.3Ø	5.93	68.48	NEG
1097	13587	67.94	178.01	Y	5.34	6.79	8Ø.Ø7	NEG
2097	1529Ø	76.45	254.46	Y	7.62	7.65	91.72	NEG
3097	17ØØ2	85.Ø1	339.47	Y	1Ø.17	8.5Ø	103.68	NEG NEG
3Q97 4097	18713	93.57	433.Ø4	Y Y	12.99	9.36	115.92	NEG NEG
~								
1Q98	2Ø425	102.13	535.17	Y	16.Ø5	10.21	128.39	NEG
2Q98	372137	1860.69	2395.86	Y	71.88	186.Ø7	2118.64	NEG
3Q98	23848	119.24	2515.1Ø	Y	73.36	11.92	204.52	NEG
4Q98	25559	127.80	2642.90	Y	72.69	12.78	213.27	NEG
1Q99	27271	136.36	2779.26	Y	74.12	13.64	224.12	NEG
2Q99	33148	165.74	2945.ØØ	Y	73.62	16.57	255.93	NEG
Total	588993	2945.ØØ			422.67	294.5Ø	3662.17	

Taxpayer: THOMAS FREDRICK SMITH

State Board of Equalization - Sales and Use Tax Department 09/13/99

Jurisdiction Sales Tax Calculation Summary Page: 3

IPSRPIN1 Jurisdiction Sales Tax Calculation Summary
Account Nbr: SR Y AC 97-586476 Case Id: 29945 Result Nbr: I

IPSEX1P1

OMA: AC Area Code: 190009970000 Auditor: J.C. CONLON Audit Penalties: NEG

Interest Thru Date: 10/31/99 Audit Period: 07/01/96 thru 06/30/99 Result Period: 07/01/96 thru 06/30/99

PERIOD LATC Ø.ØØ5	MEASURE	TAX	RUNNING BALANCE	CRD	INTEREST	PENALTY	TOTAL	PENALTIES
3096	1Ø163	5Ø.82	5Ø.82	Y	1.53	5.08	57.43	NEG
4096	11850	59.25	110.07	Y	3.30	5.93	68.48	NEG
1097	13587	67.94	178.Ø1	Y	5.34	6.79	8Ø.Ø7	NEG
2Q97	1529Ø	76.45	254.46	Y	7.62	7.65	91.72	NEG
3097	17ØØ2	85.Ø1	339.47	Y	1Ø.17	8.5Ø	1Ø3.68	NEG
4Q97	18713	93.57	433.Ø4	Y	12.99	9.36	115.92	NEG
1Q98	20425	102.13	535.17	Y	16.05	1Ø.21	128.39	NEG
2Q98	372137	186Ø.69	2395.86	Y	71.88	186.Ø7	2118.64	NEG
3Q98	23848	119.24	2515.1Ø	Y	73.36	11.92	204.52	NEG
4Q98	25559	119.24 127.8Ø	2642.90	Y	72.69	12.78	204.52	NEG NEG
1Q99	27271	136.36	2779.26 2945.ØØ	Y Y	74.12	13.64	224.12 255.93	NEG NEG
2Q99	33148	165.74	2945.00	ĭ	73.62	16.57		NEG
Total	588993	2945.00			422.67	294.5Ø	3662.17	
SLCST Ø.Ø	725	LOCAL Ø.Ø1ØØØ,	SGEN Ø.Ø475Ø,		CNTY Ø.Ø025Ø,	LPSF Ø.ØØ5ØØ,	SLRF Ø.ØØ5ØØ,	ASUT Ø.ØØ25Ø
3Q96	32139	2330.08	2330.08	Y	69.9Ø	233.Ø1	2632.99	NEG
4Q96	22935	1662.79	3992.87	Y	119.79	166.28	1948.86	NEG
1Q97	26455	1917.99	5910.86	Y	177.33	191.8Ø	2287.12	NEG
2Q97	29826	2162.39	8Ø73.25	Y	242.19	216.24	262Ø.82	NEG
3Q97	163234	11834.47	19907.72	Y	597.24	1183.45	13615.16	NEG
4097	36642	2656.55	22564.27	Y	676.92	265.66	3599.13	NEG
1098	4ØØ5Ø	29Ø3.63	25467.9Ø	Y	764.Ø4	290.36	3958.Ø3	NEG
2Q98	393458	28525.71	53993.61	Y	1619.82	2852.57	32998.1Ø	NEG
3Q98	46866	3397.79	57391.4Ø	Y	1673.91	339.78	5411.48	NEG
4Q98	5Ø273	3644.79	61Ø36.19	Y	1678.5Ø	364.48	5687.77	NEG
1099	53682	3891.95	64928.14	Y	1731.41	389.2Ø	6Ø12.56	NEG
2Q99	1Ø5Ø38	7615.26	72543.4Ø	Y	1813.59	761.53	1Ø19Ø.38	NEG
Total	1000598	72543.4Ø			11164.64	7254.36	90962.40	
STAT Ø.ØØ	EØØ							
3Q96	16Ø28	80.14	8Ø.14	Y	2.40	8.Ø1	9Ø.55	NEG
4Q96	4127	2Ø.64	100.78	Y	3.Ø3	2.Ø6	25.73	NEG
1Q97	4791	23.96	124.74	Y	3.75	2.40	30.11	NEG
2097	5411	27.Ø6	151.8Ø	Y	4.56	2.71	34.33	NEG
3Q97	6Ø43	3Ø.22	182.Ø2	Y	5.46	3.Ø2	38.7Ø	NEG
4097	6675	33.38	215.4Ø	Y	6.45	3.34	43.17	NEG
1098	73Ø7	36.54	251.94	Y	7.56	3.65	47.75	NEG
2Q98	7939	39.7Ø	291.64	Y	8.76	3.97	52.43	NEG
3Q98	857Ø	42.85	334.49	Y	9.75	4.29	56.89	NEG
4098	92Ø2	46.Ø1	38Ø.5Ø	Y	1Ø.47	4.60	61.08	NEG
1099	9833	49.17	429.67	Y	11.46	4.92	65.55	NEG
2Q99	74Ø4	37.Ø2	466.69	Y	11.67	3.7Ø	52.39	NEG
Total	9333Ø	466.69	100.00	-	85.32	46.67	598.68	NEG

IPSEX1P1 State Board of Equalization - Sales and Use Tax Department Ø9/13/99
IPSRP1N1 Jurisdiction Sales Tax Calculation Summary Page: 4

Account Nbr: SR YAC 97-586476 Case Id: 29945 Result Nbr: 1 Taxpayer: THOMAS FREDRICK SMITH OMA: AC Area Code: 190009970000 Auditor: J.C. CONLON Audit Penalties: NEG

Interest Thru Date: 10/31/99 Audit Period: 07/01/96 thru 06/30/99

Result Period: Ø7/Ø1/96 thru Ø6/3Ø/99

PERIOD	MEASURE	TAX	RUNNING BALANCE CRD	INTEREST	PENALTY	TOTAL	PENALTIES
Total for	all Jurisdic	tions					
3Q96		2571.34			257.12		
4Q96		1871.51			187.16		
1Q97		2158.61			215.86		
2Q97		2433.59			243.37		
3Q97	1	3436.61			1343.67		
4Q97		2989.61			298.98		
1Q98		3267.63			326.75		
2Q98	3	2420.63			3242.Ø6		
3Q98		3823.6Ø			382.35		
4Q98		41Ø1.52			41Ø.16		
1Q99		4379.62			437.98		
2Q99		8628.62			862.85		

IPSEX1P1 State Board of Equalization - Sales and Use Tax Department Ø9/13/99
IPSRP1N1 Jurisdiction Sales Tax Calculation Summary Page: 5

Account Nbr: SR YAC 97-586476 Case Id: 29945 Result Nbr: 1 Taxpayer: THOMAS FREDRICK SMITH

OMA: AC Area Code: 19009970000 Auditor: J.C. CONLON Audit Penalties: NEG

Interest Thru Date: 10/31/99 Audit Period: 07/01/96 thru 06/30/99

Result Period: Ø7/Ø1/96 thru Ø6/3Ø/99

PERIOD MEASURE TAX RUNNING BALANCE CRD INTEREST PENALTY TOTAL PENALTIES

\*\*\*End of Report\*\*\*

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BOE-414 Rev.9 (9-98)

Ø9/1Ø/99

Page: I

Transcript of Returns Filed --- Sales and Use Tax

Partners/Officers: None

Owner: THOMAS FREDRICK SMITH Account No: SR Y AC 97586476
Owner Phone: Case Id: 29945

Doc: Ø

Audit Made By:

PeriodTotal Sales		Total	Net Taxable	S,C,STTI	Local Tax	Total	Computed	Difference	
		Exemptions	Amount	Tax Due	Due	Transit Tax	Tax Due	Cmp vs Rpt	
3Q96	5Ø3571	82694	42Ø877	263Ø4	42Ø9	42Ø8	34721	Ø	
4Q96	6ØØ358	57268	543Ø9Ø	33943	5431	543Ø	448Ø4	Ø	
1Ø97	57Ø8Ø6	51851	518955	32434	519Ø	5189	42814	Ø	
2Q97	566335	86675	47966Ø	29978	4797	4796	39571	Ø	
3Q97	4951ØØ	69638	425462	26591	4255	4254	351ØØ	Ø	
4Q97	6Ø3618	67Ø74	536544	33534	5365	5365	44265	Ø	
iQ98	579351	68651	51Ø7ØØ	3192Ø	51Ø7	51Ø7	42135	Ø	
2Q98	525ØØ8	54842	47Ø166	29385	47Ø2	47Ø1	38789	Ø	
3Q98	46Ø6Ø3	37324	423279	26454	4233	4232	34919	Ø	
4Q98	568458	43324	525134	32822	5251	5251	43325	Ø	
1Ø99	5Ø5715	38542	467173	29199	4672	4672	38543	Ø	
2Q99	57Ø161	43955	5262Ø6	32889	5262	5262	43413	Ø	
TOTAL	6549Ø84	7Ø1838	5847246	365453	58474	58477	482399	Ø	

# State Board of Equalization AUDIT

Schedule of Deductions

Owner: THOMAS FREDRICK SMITH Account No: SR Y AC 97586476

Case Id: 29945

Period	Resale	Int. Comm.	Sales Tax	Total
3Q96	47972	Ø	34722	82694
4Q96	Ø	12463	448Ø5	57268
iQ97	7Ø37	2ØØØ	42814	51851
2Q97	471Ø3	Ø	39572	86675
3Q97	32537	2ØØØ	351Ø1	69638
4Q97	2281Ø	Ø	44264	67Ø74
1Q98	26518	42133	Ø	68651
2Q98	16Ø53	Ø	38789	54842
3Q98	24Ø3	Ø	34921	37324
4Q98	Ø	Ø	43324	43324
1Q99	Ø	Ø	38542	38542
2Q99	544	Ø	43411	43955
TOTAL	2Ø2977	58596	44Ø265	7Ø1838

EXHIBIT 5
PAGE 2 OF 5

Ø9/1Ø/99

Page: 2

# State Board of Equalization 09/10/99 AUDIT Page: 3 Transit Tax Schedule

S Own	er: THOMAS FREI	DRICK SMITH		Account No:	SR Y AC 9758647	6 Case	Id: 29945
Per	iod ØØ5	Ø1Ø	Ø2Ø	Ø23	Ø35	Total	
	LACT	ACTA	BARTA	STAT	LATC		
3Q9	6 25ØØØØ	1Ø58ØØ	1Ø58ØØ	130000	25ØØØØ	8416ØØ	
4Q9	6 235ØØØ	133ØØØ	133ØØØ	35ØØØØ	235ØØØ	1Ø86ØØØ	
1Ø9	7 165ØØØ	1Ø39ØØ	1Ø39ØØ	5øøøøø	165ØØØ	1Ø378ØØ	
2Ø9	7 22ØØØØ	846ØØ	84600	35ØØØØ	220000	9592ØØ	
3Ø9	7 315000	6Ø4ØØ	6Ø4ØØ	100000	315ØØØ	85Ø8ØØ	
4Q9	7 420000	515ØØ	515ØØ	130000	420000	1073000	
IQ9	8 26ØØØØ	13Ø7ØØ	13Ø7ØØ	240000	26ØØØØ	1021400	
2Ø9	8 45ØØØØ	1Ø1ØØ	10100	2ØØØØ	450000	94Ø2ØØ	
3Q9	8 33ØØØØ	582ØØ	582ØØ	7ØØØØ	33ØØØØ	8464ØØ	
4Ø9	8 165000	18Ø1ØØ	18Ø1ØØ	36ØØØØ	165ØØØ	1Ø5Ø2ØØ	
1Ø9	9 425000	222ØØ	222ØØ	40000	425000	934400	
2Q9	9 425000	162ØØ	162ØØ	17ØØØØ	425ØØØ	1Ø524ØØ	
TOT	'AL 366ØØØØ	9567ØØ	9567ØØ	246ØØØØ	366ØØØØ	116934ØØ	

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UDRPIF2

# State Board of Equalization AUDIT

Ø9/1Ø/99 Page: 4

Transit Tax Schedule

Owner: THOMAS FREDRICK SMITH Account No: SR Y AC 97586476 Case Id: 29945

Download File Name: Q1.IRSM3.AC.ØØØ29945.Do91Ø99.T1Ø24187

EXHIBIT 5
PAGE 4 OF 5

## State Board of Equalization AUDIT Transit Tax Schedule

Ø9/1Ø/99

Page: 1

Owner: THOMAS FREDRICK SMITH

Account No: SR Y AC 97586476

Case Id: 29945

Audit made by:

998 = Unincorporated Area of County Taxing Jurisdiction and related area code 999 = Countywide

Periods Total Ø1ØØ9ØØØ 19Ø5ØØØØØ 34Ø6ØØØØØ Reported Period FREMONT LOS ANGELES SACRAMENTO Error 3096 42Ø9 1Ø58 25ØØ Ø 65Ø 4096 5431 133Ø 235Ø 175Ø 1Q97 519Ø 1Ø39 165Ø 25ØØ 2Q97 4797 846 22ØØ 175Ø 3097 4255 6Ø4 315Ø 5ØØ 5365 4097 515 42ØØ 65Ø 1Q98 51Ø7 13Ø7 26ØØ 12ØØ 2Q98 47Ø2 1ø1 45ØØ 1øø 4233 582 3Q98 33ØØ 35Ø 5251 4Q98 18Ø1 165Ø 18ØØ 1099 4672 222 425Ø 2ØØ 2099 5262 162 425Ø 85Ø

FORM BOE-414-TRANSCRIPT OF RETURNS

PAGE: 1

# STATE BOARD OF EQUALIZATION AUDITOR'S WORKSHEET — LOCAL TAX ALLOCATION

OWNER THOMAS FREDRICK AUDIT MADE BY	SMITH	ACCOUNT NO:	SR Y AC 97586476 DATE:	CASE ID: 00000029945  998 = Unincorporated Area of County 999 = County wide		
		TAXING JURISDICTION	N AND RELATED AREA			
I. AS REPORTED	TOTAL	010090000 FREMONT	190500000 LOS ANGELES	340600000 SACRAMENTO		
TOTAL: 58474		9567	36600	12300		
II. CORRECT ALLOCATION	FIRST KNOWLED	GE OF IMPROPER DISTR	RIBUTION OBTAINED ON	N (DATE) <u>8/18/99</u>	EXPLAIN SOURCE — AUDIT	
(COMMENCING DATE						
OF REALLOCATION)						
III ALLOCATION OF TAX CHANGE PER AUDIT						
ACTUAL BASIS — LOCAL						
% BASIS — LOCAL						
TOTAL — LOCAL						
ACTUAL BASIS — COUNTY						
% BASIS — COUNTY						
TOTAL — COUNTY						

# **ELECTRONIC TRANSCRIPT OF RETURNS**

EXHIBIT 6
Page 1 of 3

BOE-414-M Sales and Use Tax

BOE-414
SR Y AC 97-586476
J. C. Conlon
09/08/99

	Α	В	С	D	E	F	G	Н	I	J	K	L
		START	END									
REF	PERIOD	DATE	DATE	GSALE	CNTTX	LCLTX	RPTTX	NONTX	TXTRN	DISTX	STATX	TOTTX
1	3Q-96	07/01/96	09/30/96	503,571	1,051	4,209	34,721	82,694	420,877	4,209	25,252	34,721
2	4Q-96	10/01/96	12/31/96	600,358	1,357	5,431	44,804	57,268	543,090	5,431	32,585	44,804
3	1Q-97	01/01/97	03/31/97	570,806	1,297	5,190	42,814	51,851	518,955	5,190	31,137	42,814
4	2Q-97	04/01/97	06/30/97	566,335	1,198	4,797	39,571	86,675	479,660	4,797	28,779	39,571
5	3Q-97	07/01/97	09/30/97	495,100	1,063	4,255	35,100	69,638	425,462	4,255	25,527	35,100
6	4Q-97	10/01/97	12/31/97	603,618	1,343	5,365	44,265	67,074	536,544	5,365	32,192	44,265
7	1Q-98	01/01/98	03/31/98	579,351	1,279	5,107	42,135	68,651	510,700	5,107	30,642	42,135
8	2Q-98	04/01/98	06/30/98	525,008	1,176	4,702	38,789	54,842	470,166	4,702	28,209	38,789
9	3Q-98	07/01/98	09/30/98	460,603	1,057	4,233	34,919	37,324	423,279	4,233	25,396	34,919
10	4Q-98	10/01/98	12/31/98	568,458	1,314	5,251	43,325	43,324	525,134	5,251	31,509	43,325
11	1Q-99	01/01/99	03/31/99	505,715	1,168	4,672	38,543	38,542	467,173	4,672	28,031	38,543
12	2Q-99	04/01/99	06/30/99	570,161	1,316	5,262	43,413	43,955	526,206	5,262	31,573	43,413
13												
14			Total:	6,549,084	14,619	58,474	482,399	701,838	5,847,246	58,474	350,832	482,399
15			•									

## Note:

This transcript represents an electronic download of a BOE-414 transcript from IRIS ordered from a TSO subsystem and converted to an Excel spreadsheet. The auditor will print a hard copy transcript first in IRIS, prior to asking for an electronic download. This is an optional schedule that is recommended for large audits.

Copy to Taxpayer Date: \_\_\_\_\_

BOE-414-M Schedule Of Deductions

BOE-414
SR Y AC 97-586476
J. C. Conlon
09/08/99

	АВ		С	D	E	F	G
		START	END				
REF	PERIOD	DATE	DATE	SLSRT	SLSTX	SLSIN	
1	3Q-96	07/01/96	09/30/96	47,972	34,722		
2	4Q-96	10/01/96	12/31/96		44,805	12,463	
3	1Q-97	01/01/97	03/31/97	7,037	42,814	2,000	
4	2Q-97	04/01/97	06/30/97	47,103	39,572		
5	3Q-97	07/01/97	09/30/97	32,537	35,101	2,000	
6	4Q-97	10/01/97	12/31/97	22,810	44,264		
7	1Q-98	01/01/98	03/31/98	26,518		42,133	
8	2Q-98	04/01/98	06/30/98	16,053	38,789		
9	3Q-98	07/01/98	09/30/98	2,403	34,921		
10	4Q-98	10/01/98	12/31/98		43,324		
11	1Q-99	01/01/99	03/31/99		38,542		
12	2Q-99	04/01/99	06/30/99	544	43,411		
13							
14			Total:	202,977	440,265	58,596	
15							

## Note:

The acronyms for deductions listed above, such as SLSRT, SLSTX and SLSIN, can be identified by comparing to the hardcopy printout of the transcript. SLSRT refers to Resale, SLSTX is Sales Tax and SLSIN is Interstate Commerce. The advantage of procuring an electronic download, especially on large audits, is it saves time from transcribing figures from the hard copy to Excel.

Copy to Taxpayer Date:

# ELECTRONIC TRANSCRIPT OF RETURNS

EXHIBIT 6
PAGE 3 OF 3

BOE-414-M Transit Tax Schedules

BOE-414
SR Y AC 97-586476
J. C. Conlon
09/08/99

	Α	В	С	D				Е
				·				
		START	END					
REF	PERIOD	DATE	DATE	LACT	ACTA	BARTA	STAT	LATC
1	3Q-96	07/01/96	09/30/96	250,000	105,800	105,800	130,000	250,000
2	4Q-96	10/01/96	12/31/96	235,000	133,000	133,000	350,000	235,000
3	1Q-97	01/01/97	03/31/97	165,000	103,900	103,900	500,000	165,000
4	2Q-97	04/01/97	06/30/97	220,000	84,600	84,600	350,000	220,000
5	3Q-97	07/01/97	09/30/97	315,000	60,400	60,400	100,000	315,000
6	4Q-97	10/01/97	12/31/97	420,000	51,500	51,500	130,000	420,000
7	1Q-98	01/01/98	03/31/98	260,000	130,700	130,700	240,000	260,000
8	2Q-98	04/01/98	06/30/98	450,000	10,100	10,100	20,000	450,000
9	3Q-98	07/01/98	09/30/98	330,000	58,200	58,200	70,000	330,000
10	4Q-98	10/01/98	12/31/98	165,000	180,100	180,100	360,000	165,000
11	1Q-99	01/01/99	03/31/99	425,000	22,200	22,200	40,000	425,000
12	2Q-99	04/01/99	06/30/99	425,000	16,200	16,200	170,000	425,000
13								
14			Total:	3,660,000	956,700	956,700	2,460,000	3,660,000
15			·					

Copy to Taxpayer Date: \_\_\_\_\_

# STATE BOARD OF EQUALIZATION AUDITOR'S WORKSHEET — LOCAL TAX ALLOCATION

OWNER THOMAS FREDRICK SMITH ACCOUNT NO: SR Y AC 97586476

CASE ID: 00000029945

AUDIT MADE BY	J.C. CONLON		DATE:	September 7,	7, 1999
		TAXING JURISDICTION	N AND RELATED AREA (	CODES	998 = Unincorporated Area of County 999 = County wide
I. AS REPORTED	TOTAL	010090000 FREMONT	190500000 LOS ANGELES	340600000 SACRAMENTO	

TOTAL: 58474 9567 36600 12300 Note — Reallocation of Reported Local Tax

II. CORRECT ALLOCATION	FIRST KNOWLEDGE OF	IMPROPER DISTRIBUTI	ON OBTAINED ON (DA	TE) <u>8/18/99</u>	EXPLAIN SOURCE — AUDIT
(COMMENCING DATE					Errors made by a taxpayer in a local tax allocation
OF REALLOCATION)					should be adjusted for the last three Quarters of the
4Q-98	5,251	1,800	1,650	1,801	audit period.
1Q-99	4,672	200	4,250	222	1
2Q-99	5,262	850	4,250	162	As provided by this example, a complete explanation of
					the basis for any reallocation Adjustments must be
TAXPAYER REPORTED					made in the left-hand column of the worksheet.
FREMONT LOCAL TAX					
AS SACRAMENTO LOCAL					Additionally, to maintain an accurate allocation history,
TAX AND VICE-VERSA					the adjustments uses a quarterly reporting basis,
					therefore the adjustments found in this section should
CORRECT ALLOCATION	15,185	2,850	10,150	2,185	be entered by quarter following the pattern used in
					Section I.
					Also, since only the correct allocation amounts will be
					entered into the on-line system, it is not necessary to
					show the amount of the adjustment. Only the correct
					allocation should be shown in this section.
III ALLOCATION OF TAX					
CHANGE PER AUDIT					Note — Reallocation of Reported Local Tax:
ACTUAL BASIS — LOCAL	5,964	1,820	4,019	125	Local Tax that is to be allocated on a percentage basis
<u>% BASIS — LOCAL</u>	4,042				should be entered by the field auditor in the vertical
TOTAL — LOCAL	10,006				"total" column only. Tax to be allocated on an actual
ACTUAL BASIS — COUNTY	1,491	455	1,005	31	basis will be entered in the total column and also in the
% BASIS — COUNTY	1,011				columns set up for particular jurisdiction. Further
TOTAL — COUNTY	2,502				processing will be accomplished by headquarters.

# **EXHIBIT 8**

STATE BOARD OF EQUALIZATION

FIELD BILLING ORDER Sales and				SOURCE 5	ACCOU				INT NUI	MBER			DOC STATUS NUM X ACTIVE		0-01		
		X	Use Taxes				SR		A B			-000				c.0	1-01
								DATE	OF R	EPOR1	Г			AREA COD	E		BUS. CODE
B.A.		Same	•					8/24	4/1	999	1		1905	0-005-	0000		95
								EX	FRA :	COPIE	S			STAND	ARD BILL N	IOTES	
OWNER	R																
		T	Fin I					RIS.	+		AMO	UNT		JURI	S	ΔM	OUNT
		тахр	ayer E's Inc.				-	CAL	+								
								DUNTY	$^{+}$								
M.A.									+								
		414 B	Street														
							-		+								
		Los A	ngeles, CA 9	0022					+								
			<b>.</b>		LIABILITY	(OR CREDIT) DI	SCLOSED	BY AUE	 DIT								
		PERIOD	ı	TAX			ST TO -		<u> </u>			PENA	.TY			TOTAL	
10/1,	/1997	TO	6/30/1998			9/30/	/1999					**					
		D = D !!	TOTAL	4496.25													
СК	EDITS/	DERII	13:														
									+								
									+								
			BALANCE														
**			DALANCE														
			Al	NALYSIS OF A	<b>MEASURE</b>	E OF TAX	BY C	LASS	0	FTR	RANS	ACT	ION				
												STA	TE. CO	UNTY, L	OCAL		
TA	XABLE /	NEASU	JRE UNDERSTA	ATED									LACT, I	.ATC, SI	TI		
1		Sales	s of equipm	ent not repor	ted							\$	54	,500			
N-	l-A	VAR. BLURB	SCHED														
				V. P. Guille	n												
				NAME OF AUDITOR			АГ	PROVE	:D b/	/				ROVAL ATE	INTE CALC.		BATCH
							Al	LINOVE	D ا				L	7 (T L	JUAIU.	DWIE	DATOR

# **BACK OF FORM BOE-414-B**

# **EXHIBIT 9**

		ACCOUNT	NUMBER	DOCUMEN	NT NUMBER		
SR	1	АВ	12-000000	29	945	LEGAL	TAX CLEARANCE
I.D.	CLASS		AUDIT MADE BY		HOURS	Office Making Audit	Code AB
748	3		V. P. Guillen		2		
						Supervisor:	
						Reviewed By:	
-						2 Date of Review:	
			e we re				
			esentative with whom discussed	1:		Villiam McDonald, President	
Telephone							
Was taxpay	-	esentative co Furnish (	ncurin findings? ned ( X )Mailed a	Yes copy of this re		BT-235-C	
-			unt no. of successor:	copy or alls re	port	Б1-233-С	
	-		fund been secured from taxpaye	 er?		Claim previously submitted to	
Statute of li					Yes	Period	
						1st Tax Change: Period	
If report co	vers any	periods for w	hich returns were not filed, indic				
del	linquenci	es:					
If local tax	allocation	n is involved , i	is Form BT-414-L attached?	_			
List related	account	s on which au	dits or FBO's are being submitte	ed:	None		
Directives (		) sent (	) handed to	taxpayer			
Cigarette Ir	ndicia Ins	pection	None Sold				
BT-502 Pre	epared?	Y	res X No				
General Co	mments	:					
The taxp	ayer ı	manufactı	res aircraft componen	ts.			
Start dat	te 08/0	1/95					
		•					
Memo r	eceive	ed from C.	A.T.S. indicated the tax	payer had	a lathe d	l press and miscellanou	us tools with no tax charged.
An audi	t was i	not made	at this time because of	the short p	eriod of o	eration.	

# FRONT OF "NO CHANGE" AUDIT REPORT

## **EXHIBIT 10**

#### BOE-414-C FRONT REV. 19 (9-89) STATE BOARD OF EQUALIZATION REPORT OF EXAMINATION OF RECORDS DEPARTMENT OF BUSINESS TAXES

_	SALES AND USE TAXES								(* BLOCKS	S ARE FOR HEADQ	(UARTERS USE)
	NAME OF TAXPAYER				ACCOUNT	1					DOC. NUM.
-	Taxpayer F Company				SR		C		13-000		29945
	BUSINESS ADDRESS FOR UNREGISTERED ACCTS.					HECK		E OF REPO		R.G. YEAR	R.G. CODE
-	NAME AND THE OF DEPOSOR HATTVE				PERIOD E	LEGAL		05/02/	LLLL	9900	C
	NAME AND TITLE OF REPRESENTATIVE								00	/01/7777	O.M.A
4	Jack Piper, CPA (818) 555-1212  IS TAXPAYER'S PERMIT CORRECT?   BUS. CODE   ACTIVE		BT-406 PRE	DADED	FROM	CLASS	01/X	XXX 1	to: 03	/31/ZZZZ	AC HOURS
				X	007	2	AOD		M. Seri		12.0
-	X YES SEE COMMENTS 36 X 1  CLASS OF BUSINESS		2 YES	NO NO	DISTRICT F		P	,		TE OF REVIEW	CELL
	Restaurant with on-sale General Lic	uor Li	icense		DIOTRICT	(_ 1,_ 1,_ 1			D/(	IL OF INLANE	9
f		1			* MO.YR.	TRANS.	* PRO	CESSED B	r	SUPERVISOR	
٦											
				VERIFICA							
B	RECORDS:				LOCATION	,			\		
	X D.E. S.E X ADEQUATE INTERNAL CON	ITROLS	SEE CO	MMENTS	8850	van i	NUYS	Blvd.,	van N	uys	
Γ											
	REPORTED MEASURE OF STATE TAX			RK UP TESTS	1					EMS VERIFIED	
	thousands of \$ 92		X GROSS		EXTAX			AS RE	PORTED C	OR INAPPLICABLE	
			TAXABI	.E X	TAX INCL	UDED					
	REPORTED SALES CONSISTENT WITH							CAPITAL AS	SSET		
-			FROM	то	R.A	ATE	_ [X]	SALES		EXPENSE	
	INCOME CASH  X BOOKS X TAX RETURNS X RECEIPTS		1/1/XX	1 4	2/31/Z	7	.	DELIVERY		FABRICAT	ION
	X BOOKS X TAX RETURNS X RECEIPTS		1/1/^^	I.a	Z/31/L	L %		CHARGES		LABOR	
	EXPENSES SIZE OF BUSINESS	Re	estaurar	ıt	1	162 %	6	TRADE-INS	3	REPOSSE	SSIONS
		n -				207					
	SALES TAX ACCRUAL ACCOUNT	Вс	ar 			287 %	<u>ا ا</u>	TRANSIT T	ΑX	SEE COMI	MENTS
Γ											
	X CAPITAL ASSET ADDITIONS	X cor	NSUMABLE SU	IPPLIES		F	RENTAL E	EQUIPMENT	-	PERS	ONAL USE
ם	X INVENTORY WITHDRAWALS	Псни	ARGES TO EX	DENISES			ADVERTI:	SING		Писа	L USE TAX
_											
	ARE REPORTED ITEMS?		EST	IMATED		S	SEE COM	IMENTS			
-											
	ITEMS CLAIN	MED NET	TED TRA	CED INTO REC FOR PEI			SPOT ESTED		OTHER	VERIFICATION	
				TORTE	11000	100	20120				
	Food X			March	n, ZZ		Χ	See (	Gener	al Comme	ents
E	Sales Tax Included X			Audit Pe	eriod		Χ	See (	Gener	al Comme	ents
L											
ſ								Γ			
	DATE FORM BT-523 PREPARED TO CLEAR DELINQUENCIES.				ВТ	-502 PREI	PARED?	2	X YES	NO	
	IF LOCAL TAX REALLOCATION IS INVOLVED, IS FORM BT-414-	I ATTACH	IED?					T		FUND CLAIM INVOL' E COMMENTS	VED
	LIST ALL OTHER BUSINESS TAX PERMITS HELD BY TAXPAYE		ILD!							_ COMMENTS	
F	ON WHICH CONCURRENT AUDITS HAVE BEEN MADE.										
	VERIFY TAX PAYMENTS: (GIVE PERIODS AND AMOUNTS	SEE A.M.	SECTION 0205	.60)							
	IF TAX PAYMENT MADE UNDER DIFFERENT PERMIT. INC			·							
	COMMENTS REGARDING CIGARETTE TAX INDICIA INSPECTIO	iN:	Spot te	sted. Prop	er indi	icia n	oted				
- 1	COMMENTO RECARDING CIGARETTE TAX INDICIA INSPECTIO	1.40	Abai ie		: III W	. J. W . I	J. U.				

# **BACK OF "NO CHANGE" AUDIT REPORT**

# **GENERAL COMMENTS**

<u>Food Sales</u>
The taxpayer comes under the 80-80 rule with over 80% of sales being food and over 80% of
food sales being taxable. Taxpayer did not elect to separately account for the sale of take-out
or to go orders of cold food products which are suitable for consumption on the premises.
Food sales claimed were for items not suitable for consumption on the taxpayer's premises,
i.e. whole pies & gallons of ice cream. Register tapes for March, ZZ were traced to the sales
journal with no errors noted. No errors in Food Sales claimed were indicated.
Sales Tax Included
Sales tax is calculated automatically by the taxpayer's cash register. A spot check of the
amount of tax computed and collected disclosed no errors and no excess sales tax
reimbursement. Register tapes were spot checked to the sales journal entries. Total Sales
per register tapes including tax were found to be recorded in the sales journal and included
in Gross Receipts on the Sales Tax Returns. Sales Tax Return worksheets were examined for
proper calculation of tax included. No errors were found in claimed tax included.
<u>Bank</u>
First Street Bank, Van Nuys Branch, Account# 414-596-1164.

## AUDIT MANUAL

# "NO CHANGE" PHASE OF A TAX CHANGE AUDIT

# **EXHIBIT 12**

	80E-414-C FRONT REV. 19 (9-89) REPORT OF EXAMINATION OF RECO	אחפר				Sch 12C Sch 12D	STATE BOARD OF EC	
	SALES AND USE TAXES	KDS				Sch 12E	DEPARTMENT OF BUSI  (* BLOCKS ARE FOR HEADQ	
ſ	NAME OF TAXPAYER				ACCOUNT NUMBER	Sch 12F	•	DOC. NUM.
	BUSINESS ADDRESS FOR UNREGISTERED ACCTS.				SR AC	DATE OF RE	13-00000 PORT R.G. YEAR	R.G. CODE
	BUSINESS ADDICESS FOR GIRLEGISTERED ACCTS.				IF LEGAL	DATE OF RE	05/02/ZZZZ	I K.O. CODE
	NAME AND TITLE OF REPRESENTATIVE				PERIOD EXAMINED		,,	O.M.A
4					FROM		TO:	
		CTIVE C.	о   <sub>ВТ</sub>	-406 PREPARED	007 CLASS	AUDITOR	S. Grey	HOURS
-	YESSEE COMMENTS   CLASS OF BUSINESS	1	2	YES NO	DISTRICT REVIEWER		DATE OF REVIEW	CELL
					* MO./YR. TRANS.	* PROCESSED	) BY SUPERVISOR	
ſ				VERIFICA	ATION			
В	RECORDS:			VERIFICA	LOCATION ( IF OTHER	R THAN B.A.)		
	D.E. S.E ADEQUATE INTERNA	L CONTRO	LS	SEE COMMENTS	,			
Γ	REPORTED MEASURE OF STATE TAX			MARK UP TEST:	S ON		OTHER ITEMS VERIFIED	
	THOUSANDS OF \$			GROSS	EXTAX		REPORTED OR INAPPLICABL	≣
			1 =	TAXABLE	TAX INCLUDED			
	REPORTED SALES CONSISTENT WITH				]	CAPITAL	ASSET	
			FR	ом то	RATE	SALES	EXPENSE	
	INCOME CAS BOOKS TAX RETURNS REC	EIPTS			%	DELIVE		ON
		,611 13			/0			
	EXPENSES SIZE OF BUSINESS				%	TRADE-	INS REPOSSE	SSIONS
	SALES TAX ACCRUAL ACCOUNT				%	TRANSI	T TAX SEE COMM	MENTS
Γ	CAPITAL ASSET ADDITIONS		CONSUM	MABLE SUPPLIES	RE	NTAL EQUIPME	ENT PERS	ONAL USE
D	INVENTORY WITHDRAWALS		CHARGE	ES TO EXPENSES	AD	VERTISING	LOCA	_ USE TAX
	ARE REPORTED ITEMS? ACTUAL			ESTIMATED	SE	E COMMENTS		
Γ	ПЕМЅ	CLAIMED	NETTED	TRACED INTO REC	II.	l l	OTHER VERIFICATION	
				FOR PE	RIODS TES	TED		
	Resale	X		March, ZZ		Res	ale Certificates	
	U.S. Government	X		March, ZZ		Pur	chase Orders	
	Cash discounts	X		March, ZZ		See	e General Comm	ents
	T Di-l Dl-			h 4 1 - 77		C		1 .
	Tax Paid Purchases Resold	X		March, ZZ		266	General Comm	ents
	DATE FORM BT-523 PREPARED TO CLEAR DELINQU	ENCIES.			BT-502 PREP	ARED?	YES NO	
	IF LOCAL TAX REALLOCATION IS INVOLVED, IS FORM	 1BT-414-L	ATTACHED	)?			REFUND CLAIM INVOLV	/ED
	LIST ALL OTHER BUSINESS TAX PERMITS HELD BY T							
F	ON WHICH CONCURRENT AUDITS HAVE BEEN MADE							
	VERIFY TAX PAYMENTS: (GIVE PERIODS AND AI IF TAX PAYMENT MADE UNDER DIFFERENT PER							
	COMMENTS REGARDING CIGARETTE TAX INDICIA IN:	SPECTION:						

# **BOE-596, OFFICE WAIVER**

# **EXHIBIT 13**

BOE-596 REV. 17 (1-92)

## REPORT ON ACCOUNT BEING WAIVED FOR AUDIT

STATE OF CALIFORNIA BOARD OF EQUALIZATION

To	: Headqua	arters - Audi	Control Sec	tion							
From	: Auditing -		Fı	esno		Date		09/2	25/xxxx		Check if C. O.
Re	i:		Taxpay	er		Acct. No.		SR DH	22-000000		Doc. No.
Audit	being waive	ed through (for	annual accoun	ts show la	st quarter of year		<u>2</u>	xx Year	OMA	D	Н А
	Cell:		. Bus. Code:		67 3.	Is Seller's	Permit C	orrect:	Yes		See Comments
5a.	( Che	investigation ck if applicable ruptcy, Assignr waived to keep basis for audit	nent, or probat	count on			Check or  Waiving  Form B  Bankru  Audit w	ne or mon g audit for OE-414 ptcy, ass raived to	a result of ore of the following account in on Hand.  ignment or likeep all relations selection  SR DH.	owing a cell 1- probate ated acc	as applicable 6. counts on ses.
6.	Brief explana	ation of field red	commendation	:							
8.		licia Inspection ded on field in oup Year		9900		ours only.)	None Sc	old.			
	Recovery Gr			<u>E</u>	Report Made By	008 ID	CL	ASS	J	Super NAM	
* If of	ffice waiver -	complete 1, 2	5b and 9.		Approved By		( c		Bronsen approved by DPA	A )	

# **BOE-596, FIELD WAIVER**

# **EXHIBIT 14**

BOE-596 REV. 17 (1-92)

STATE OF CALIFORNIA

( cells 1-5 to be approved by DPA )

	ON ACCOUNT			IDIT			BOARD OF	EQUALIZATION
To: He	eadquarters - A	udit Control Se	ction					Check if
From: Au	diting -	ļ	resno		Date	09/	25/xxxx	C. O.
Re:		Taxpay	er X		Acct. No.	SR DH	24-000000	Doc. No
Audit bein	g waived through	(for annual accou	nts show la	st quarter of year	): <u>2</u> Qtr	- xxxx - Year	_ OMA	D H
	7 re of Business:	2. Bus. Cod	e:	36 3.	Is Seller's P	ermit Correct:	x Yes	See Comments
Restaura	nt with on-sale d	istilled spirits.						
5a. x	Field investigation	on			5b. *	Audit waived as	s a result of offi	ice review
	( Check if applic	able)			(C	heck one or mo	re of the follow	ving as applicable )
	Bankruptcy, Ass	ignment, or proba	ate.			Waiving audit fo	or account in c	ell 1-6.
	Audit waived to	keep all related a	ccount on			Form BOE-414	on Hand.	
	same basis for a	udit selection pu	poses.		_			
	Key Acct. No.				Ц	Bankruptcy, as:	signment or pro	obate.
	,,					Audit waived to	keep all relate	ed accounts on
					sa	me basis for au	dit selection pu	urposes.
6. Brief	explanation of field	d recommendatio	n·		Key	Acct. No.		
1	est, internal cont has installed co						nation is not w	varranted. The
7. Cigar	ette Indicia Inspec	tion comment:	<u> </u>			ole to inspect.		
8. Hours	s expended on fiel	d investigation:	Cigarrette 3.0	es are sold only th (Whole ho	irough vendin iurs only.)	g macnines owi	nea by H.G. Ve	enaing Co.
9. Reco	very Group Year		9900					
10. Reco	very Group Code		<u>E</u>	Report Made By	009	3		rry Chan
* If office v	vaiver - complete	1. 2. 5b and 9.			ID	CLASS	I	NAME
		, -,		Approved By		J. Si	ınervisor	

#### PREPARATION OF FIELD AUDIT REPORTS

## ORIGINAL WAIVER — REGULAR REPORTING BASIS

**EXHIBIT 15** PAGE 1 OF 2

BOE-122 (FRONT) REV. 15 (4-99) **WAIVER OF LIMITATION** 

STATE OF CALIFORNIA **BOARD OF EQUALIZATION** 

Account No.SR Y AC 97-586476

### BEFORE SIGNING THE WAIVER OF LIMITATION SEE THE REVERSE FOR INFORMATION

In consideration that the Board of Equalization of the State of California forbear making deficiency determinations within the limitation period prescribed by:  $\overline{}$ Section 6487 of the California Sales and Use Tax Law and, where applicable, local ordinances pursuant to the Uniform Local Sales and Use Tax, and Transactions (Sales) and Use Tax. Other -(Copies of applicable Revenue and Taxation code sections will be provided upon request) Until the Board has made further examination of records, the undersigned hereby consents to an extension through April 30, 2000 of the time within which such determinations may be mailed for the period July 1, 1996 through December 31, 1996 . from If the undersigned has previously granted extensions for period(s) included in the period noted above, those extensions are incorporated herein. The undersigned further agrees to retain for audit purposes all records and supporting data pertaining to the period to which an extenison is granted. The undersigned is aware that this agreement also allows a claim for refund to be filed for overpayments or for offsetting any overpayments made with respect to the agreed period through the extension date. NS Technology Company FIRM NAME Thomas Smith Dated at Van <u>Nuys</u> Owner CAPACITY Accepted: State Board of Equalization

\*Signatory, if not a corporate officer, partner or owner, certifies under penalty of perjury that he or she holds a power of attorney to execute this document.

By J. C. Conlon Senior 7ax Auditor CAPACITY BOE-122 (BACK) REV. 15 (4-99)

#### WAIVER OF LIMITATION

#### PLEASE READ BEFORE SIGNING THIS DOCUMENT

#### What is this document?

The *Waiver of Limitation* is a legal agreement that you can voluntarily enter into with the Board of Equalization (Board). By signing this document, you will extend the three-year statute of limitations for the period indicated. This will allow the Board of Equalization to examine your records, and possibly assess additional tax, for periods which otherwise would expire under the three-year statute of limitations. By signing this document you will also extend the period within which you may file a timely *Claim for Refund* and will allow any credits in the period indicated to be offset against any tax liability.

#### Can a Waiver of Limitation be extended?

Yes. Waivers may be extended by mutual consent. The date the *Waiver of Limitation* will expire can be extended for the period covered by the waiver. A new waiver of limitation will be prepared for previous periods and any new periods to be included.

#### Do I have to sign this document?

No. The *Waiver of Limitation* provides an extension of the statute of limitations for periods which would otherwise expire. This extension may result in a tax assessment for the period in question. However, the *Waiver of Limitation* will also extend the period of time in which you may file a *Claim for Refund* and will allow any credit arising from that period to be offset against a tax liability.

#### What will happen if I choose not to sign this document?

A billing may be issued under some circumstances. A billing will be issued only when the Board has knowledge of any transaction(s) that appear to be subject to tax, or a good indication that additional tax may be due for the period in question. If there is insufficient time in which to complete the audit or address specific concerns, a billing will usually be issued based on an estimated amount of tax believed, at the time, to be due for the expiring periods. If an estimated billing is issued, it is separate and distinct from any billing which may result from an audit. If you do not agree with the estimated billing you must file a *Petition for Redetermination* within 30 days of the date of the billing.

#### Why does the Board of Equalization ask for this document?

Generally, a waiver is requested when the taxpayer needs to delay the start or the completion of an audit. A waiver is also requested when the Board has information or a good indication that additional tax may be due, but there is insufficient time in which to complete the audit or thoroughly review the issue or issues in question.

#### What benefit do I gain by signing this document?

The Waiver of Limitation holds the period(s) in question open for filing a Claim for Refund or for offsetting any overpayment of tax against an existing tax liability.

A Waiver of Limitation provides you and the Board with the ability to adapt to both foreseen and unforeseen time constraints. Often, transactions may appear taxable on the surface, however; given a detailed analysis, additional documentation and/or dialogue with you or a company representative, these transactions in part or in their entirety result in no tax assessment. The waiver gives you and the Board the time necessary to thoroughly address difficult audit issues before those issues result in a billing.

The waiver can at times actually expedite the audit process by providing you and the Board the time necessary to resolve audit issues before the audit is finished and a billing, if applicable, results. Allowing time to resolve audit issues "up front," rather than during the appeals process may eliminate the necessity to appeal the audit findings.

The Waiver of Limitation will eliminate needless "red tape" resulting from a billing issued with good intentions, but possibly overstated, due to time constraints which did not allow for the detailed review necessary to reach a fair and equitable conclusion.

#### PREPARATION OF FIELD AUDIT REPORTS

# **WAIVER CONTINUATION — REGULAR REPORTING BASIS**

**EXHIBIT 16** 

BOE-122 (FRONT) REV. 15 (4-99)

WAIVER OF LIMITATION

power of attorney to execute this document.

STATE OF CALIFORNIA
BOARD OF EQUALIZATION

Account No.SR Y AC 97-586476

# BEFORE SIGNING THE WAIVER OF LIMITATION SEE THE REVERSE FOR INFORMATION

			TORMATION	
			of the State of California forbear making deficiency determina	tions within
the iim	itation period p	rescribed by:		
~	Section	6487 of the California Sa	les and Use Tax Law and, where applicable, local ordinances	pursuant to
	the Unifo	orm Local Sales and Use	Tax, and Transactions (Sales) and Use Tax.	
	Other			
	(Copies	of applicable Revenue ar	nd Taxation code sections will be provided upon request)	
Until th	ne Board has m	ade further examination o	of records, the undersigned hereby consents to an extension	
throug	hJuly 31,	2000 of the time withi	n which such determinations may be mailed for the period	
from	July 1, 1	996 through <u>1</u>	March 31, 1997 .	
The un	an extenison is	er agrees to retain for au granted. The undersigne	dit purposes all records and supporting data pertaining to the d is aware that this agreement also allows a claim for refund this made with respect to the agreed period through the extens	to be filed for
			NS Technology Company FIRM NAME	
			*By <b>Thomas Smith</b>	
Dated	7 15 2000			
at _	Van Nuys	CA .	Owner	
	CITY	STATE	CAPACITY	
			Accepted: State Board of Equalization	
-	•	rate officer, partner or owner		

Senior 7ax Auditor

CAPACITY

## ORIGINAL WAIVER — IRREGULAR REPORTING BASIS

**EXHIBIT 17** 

BOE-122 (FRONT) REV. 15 (4-99)
WAIVER OF LIMITATION

STATE OF CALIFORNIA
BOARD OF EQUALIZATION

Account No. SR DH 12-345678

BEFORE SIGNING THE WAIVER OF LIMITATION SEE THE REVERSE FOR INFORMATION In consideration that the Board of Equalization of the State of California forbear making deficiency determinations within the limitation period prescribed by:  $\checkmark$ Section 6487 of the California Sales and Use Tax Law and, where applicable, local ordinances pursuant to the Uniform Local Sales and Use Tax, and Transactions (Sales) and Use Tax. Note: The extension **MUST** be through January 31, April 30, July 31, or October 31 Other even though the taxpayer's reporting period (Copies of applic n request) ends on another date. Until the Board has prade further examination of records, the undersigned hereby consents to an extension through October 31, 2000 of the time within which such determinations may be mailed for the period from <u>December 24, 1996</u> through <u>June 22, 1997</u> If the undersigned has previously granted extensions for period(s) included in the period noted above, those extensions are incorporated herein. The undersigned further agrees to retain for audit purposes all records and supporting data pertaining to the period to which an extenison is granted. The undersigned is aware that this agreement also allows a claim for refund to be filed for overpayments or for offsetting any overpayments made with respect to the agreed period through the extension date. TAXPAYER L COMPANY FIRM NAME Taxpayer L 2/3/2000 Dated Fresno CA STATE

\*Signatory, if not a corporate officer, partner or owner, certifies under penalty of perjury that he or she holds a power of attorney to execute this document.

By Randolph Rodriquez

Senior Tax Anditor

CAPACITY

Accepted: State Board of Equalization

### WAIVER CONTINUATION — IRREGULAR REPORTING BASIS

**EXHIBIT 18** 

BOE-122 (FRONT) REV. 15 (4-99)
WAIVER OF LIMITATION

STATE OF CALIFORNIA
BOARD OF EQUALIZATION

Account No. SR DH 12-345678

# BEFORE SIGNING THE WAIVER OF LIMITATION SEE THE REVERSE FOR INFORMATION

In consideration that the Board of Equalization of th	e State of California forbear making deficiency determinations within
the limitation period prescribed by:	· ,
Section 6487 of the California Sales an	d Haa Tay Law and where applicable lead ordinances pursuant to
	d Use Tax Law and, where applicable, local ordinances pursuant to
	and Transactions (Sales) and Use Tax.  ne extension <b>MUST</b> be through
	1, April 30, July 31, or October 31
	gh the taxpayer's reporting period —
· · · · · · · · · · · · · · · · · · ·	nother date.
Until the Board has made Wrther evamination of red	cords, the undersigned hereby consents to an extension
	ch such determinations may be mailed for the period
from <u>December 24, 1996</u> through <u>Septem</u>	<u>ber 21, 1997</u> .
If the undersigned has previously granted extension	ns for period(s) included in the period noted above, those extensions
are incorporated herein.	
The undersigned further agrees to retain for audit p	urposes all records and supporting data pertaining to the period to
	aware that this agreement also allows a claim for refund to be filed for
•	ande with respect to the agreed period through the extension date.
overpayments of for onsetting any overpayments in	rade with respect to the agreed period through the extension date.
	TAYPAYED I COMPANY
	TAXPAYER L COMPANY  FIRM NAME
	TINW NAME
	*By
	, ,
Dated <u>10/10/2000</u>	
<sup>at</sup> Fresno CA	President
CITY STATE	CAPACITY
	Accepted: State Board of Equalization
Signatory, if not a corporate officer, partner or owner,	By Randolph Rodriguez
certifies under penalty of perjury that he or she holds a	
power of attorney to execute this document.	Senior Tax Auditor
	CAPACITY

**EXHIBIT 19** 

# Decision Table Allocation of Local Sales and Use Tax (Special In-State Accounts)

<b>Existing Condition</b>	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17
Construction Contractor	Y	Y	Y														
Auctioneer				Y	Y	Y											
Vending Machine Operator:				•	•												
Generally in Home County							Y										
Substantial Operations in Various Counties								Y									
Section 6015 Retailer									Y	Y	Y						
Traveling Permits												Y					
Out-of-State Seller Close to California Border													Y				
Interstate Sales (Direct Delivery to Customer)														Y			
Interstate Sales (Title Passage Out-of-State)														Y			
Lessor															Y		
Ex-Tax Purchases:					•												
Used at Permanent Place of Business																Y	
Used at Location Not Requiring Permit																	Y
Small Operator (Less than \$600 Local Tax a Year)	Y			Y					Y								
Large Operator (More than \$600 Local Tax a Year)		Y			Y					Y							
Regular Retail Sales from Permanent Business Address			Y			Y					Y						

	Allocate Tax To			3	4	5	6	7	8	9	10	11	12	13	14	15	16	17
Area Code of Permanent Place of Business				X			X					X				X	X	
Cor	ıntywide Code (xx999) of:					•												
	County of Jobsite, Auction or Vending Machine		X			X			X									
	County of Permanent Business Address Location	X			X			X		X								
	County From Which Salesman Operates										X							
	County of Destination													X	X			
	County of Use																	X
	County Mailing Address												X					

# ALLOCATION OF LOCAL SALES & USE TAX — SPECIAL OUT-OF-STATE ACCOUNTS

**EXHIBIT 20** 

# Decision Table Allocation of Local Sales and Use Tax (Out-of-State Accounts)

Existing Condition	1	2	3	4	5	6	7	8	9	10	11	12	13
Construction Contractor Installing Materials & Fixtures						Y							
Construction Contractor Making Regular Retail Sales							Y						
Property Purchased Ex-Tax and Consumed at a Permitized Place of Business								Y					
Property Purchased Ex-Tax and Consumed at a Location for Which a Permit is not required									Y				
Cert U - Unable to Furnish Allocation										Y			
Delivery From Stock of Goods or Warehouse in California		Y											
No Place of Business in California	Y	Y											
Place of Business in California			Y	Y	Y		Y	Y					
Sales Negotiated at Out-of-State Location			Y										
Sales Negotiated at In-State Location				Y	Y								
Title Passage Out-of-State			Y		Y								
Title Passage In-State				Y									
Interstate Sales Made Throughout California and Impractical to Furnish County Allocation of the Local Use Tax											Y		
Leases Negotiated at Out-of-State Location												Y	
Leases Negotiated at In-State Location													Y

Allocate Tax To	1	2	3	4	5	6	7	8	9	10	11	12	13
Area Code Assigned to Place of Business				X			X	X					X
Countywide Code (xx999) of:	•			<u> </u>	'	•	•						
County of Use or Where Property is Installed	X		X		X	X			X			X	
County Where Stock of Goods or Warehouse Located		X											
Statewide Code (59999)										X	X		

	-523 (FRONT) REV. :		۸۲۲۸		ISTM	IENT NO	TI	CE						EQUALIZA	
								CL		FOR	HEADQU				MIION
To:	Headquarters		•							Statistic	al Data	Ac	tivity	Effecti	ve
	m: <u>EA — A</u> ı	•					-		F	Period Code	Prior Yea	ır % C	ode	Date	)
Dat	e: <u>11/15/9</u> x	<u> </u>					_								
Ву:	J. McGuí	re					-								
	ACCOUN	IT TRANSF	ER OR	ADJUSTME	NT FR	OM			ACC	COUNT TRA					
	Area Cod			ount Number 1 24—000		b No. Master			Area	Code	Acco	unt Numb	er	Sub No.	. Master
	Name							Name							
1	Reporting Basis	Шм	□ Q	Y FY			2	Reporting	g Basis	_ М	□ Q	ΩΥ	☐ FY		
	Close Out	Did Not Op	perate	Bus. Code	Acct. A	Anal. Code		Clos	e Out	Did No	ot Operate	Bus. Co	ode A	cct. Anal. Co	de
	Change STARTING DATE From														
	Change CLOSING	DATE From		То				Change C	CLOSIN	NG DATE From	١		Го		
	TRANSFER	☐ EFT Pa	ayment(s	s) Period	*	Fron	n				To				
3		Return	n(s)	Accour	nt Numl	ber Fron	n								
				Amoun	nt	\$					Batch				
4															
	Transfer Balanc	e \$		Account	t Numl	ber Fr	om				To				
5	Clear Delinquer	ncies 🔀	Audit [	FBOI	Payme	ent	Da	ted <b>1</b>	1/15	5/98	Pe	riod*	3Qt	r.1998.	
6		EFT Payme Return(s) on below. Who			uded	F	Perio	od*		tween accour	. Account	Numbe	r		
	Delinq. establish	ed	CORRE	CT ALLOCAT	ION	AS	FILE	ΞD	C	ORRECT A	LLOCATIO	N De	elinq. c	leared	
	Transfer from		ct. No.			Accoun	t Nu	· · · · · · · · · · · · · · · · · · ·	Acct.		_		ansfer		
	a. Delinquent p		m:: al Tax \$	To:		\$			From: Total	:: Tax \$	Го:	b	. Delir	nquent pei	'iods*
7		100	ai iax y		SEE F	REVERSE	FO			ιαλ ψ					
				FC	OR HE	ADQUAR <sup>-</sup>	ΓER	S USE	ONL	Y					
	REMARKS OR EXPL	ANATION													
			/ FZ. 15	ríntouts. (	not	include	ed :	in thi	s ex	xhibit)	Гахъаие	r ínco	rdora	ited but	
			'	s under th											
8	CONCLINUC	u co fice r	CLUTTU	s ander chi	CLY OLI	a permit	•								
											Dcoume	ent trasfer See re	eff4ecte		
	HEADQUARTE	RS ROUTIN	NG	*Monthly	/ — Ja	ın 93;	Qu	arterly -	<u> </u>	93; Yearly	— Yr. 93;			Y. 92–93	<u>.</u> ,
	TSD, MIC:26	Return Analysis	is, MIC:35	Local Revenue Al		Special Pro		ures, Acc	count A	Analysis, MIC:29	Registration	Unit, MIC:	29 Au	udit Contorl, N	/IIC:41
				MIC:27		MIC	.၁၁				<del>                                     </del>		+		
1															

#### **BOE - 523 — TRANSFERRING RETURNS** FROM ONE ACCOUNT TO ANOTHER

# **EXHIBIT 22**

PAGE 1 OF 2 STATE OF CALIFORNIA BOE-523 (FRONT) REV. 31 (7-97) TAX RETURN AND/OR ACCOUNT ADJUSTMENT NOTICE **BOARD OF EQUALIZATION** FOR HEADQUARTERS USE ONLY Headquarters - Account Analysis and Control Section, MIC:29 Statistical Data Activity Effective EA — Auditing From: \_\_ Period Code Prior Year % Code Date Date: <u>11/15/9x</u> By: J. McGuire ACCOUNT TRANSFER OR ADJUSTMENT FROM ACCOUNT TRANSFER OR ADJUSTMENT TO Account Number Account Number Sub No. Master Area Code Sub No Master Area Code 30012-000-000 SR EA 24-000123 30012-000-000 SR EA 24-000000 Name Name □ м □ Q ☐ Y ☐ FY  $\square$  M ☐ Y ☐ FY ☐ P Reporting Basis Reporting Basis Bus. Code Acct. Anal. Code Bus. Code Acct. Anal. Code Close Out ☐ Did Not Operate Did Not Operate Close Out 18 18 Change STARTING DATE From ..... Change STARTING DATE From ...... To ....... To ...... Change CLOSING DATE From ...... To ... Change CLOSING DATE From ...... To ...... 1/1/198<del>7</del> <sub>To</sub> 6/30/1998 EFT Payment(s) **TRANSFER** Period \* 3 From SR EA 24-000123 X Return(s) Account Number Transfer Balance \$ ..... Account Number From ...... To ...... Clear Delinquencies Audit FBO Payment Dated ...... Period\* ..... PARTIAL | EFT Payment As Filed Period\* ...... Account Number ...... Included Period\* ...... Account Number ..... Return(s) PERIOD Adjustment shown below. When more than one return or EFT payment is to be adjusted between accounts, prepare and attach separate schedule. CORRECT ALLOCATION Deling. established AS FILED CORRECT ALLOCATION Deling. cleared Transfer to Transfer from Acct. No. Account Number Acct. No. a. Delinquent periods\* From:: To: From:: To: b. Delinquent periods\* Total Tax \$ Total Tax \$ SEE REVERSE FOR DETAILS 7 FOR HEADQUARTERS USE ONLY REMARKS OR EXPLANATION See attached REV FZ printouts. (not included in this exhibit) Taxpayer incorporated but continued to file returns under their old permit. 8 Dcoument trasfer eff4ected: See referse side **HEADQUARTERS ROUTING** \*Monthly - Jan 93: Quarterly - 1-93: Yearly - Yr. 93: Fiscal FY. 92-93: Local Revenue Allocation Special Procedures, TSD, MIC:26 Return Analysis, MIC:35 Account Analysis, MIC:29 Registration Unit, MIC:29 Audit Contorl, MIC:41 MIC:27 MIC:55

BOE-523 (BACK) REV. 31 (7-97)

**CORRECT ALLOCATION** 

#### TAX RETURN AND/OR ACCOUNT ADJUSTMENT NOTICE

STATE OF CALIFORNIA BOARD OF EQUALIZATION

**CORRECT ALLOCATION** 

#### **RECAP ITEM 7B - FRONT**

#### Total Reported Erroneously Under

Acct. No.				Acct. No.	
From:		To:	ACCOUNT NUMBER	From:	To:
State-Coun	tv Tax·	\$	\$	State-County Tax:	\$
Local Tax	.,	\$	\$	Local Tax	\$
BART	001	\$	\$	BART 001	\$
BART-A	020	\$	\$	BART-A 020	\$
ACTA	010	\$	\$	ACTA 010	\$
BART-CC	021	\$	\$	BART-CC 021	\$
CCTA	024	\$	\$	CCTA 024	\$
DNCD	047	\$	\$	DNCD 047	\$
FCTA	012	\$	\$	FCTA 012	\$
IMTA	029	\$	\$	IMTA 029	\$
CXHD	045	\$	\$	CXHD 045	\$
INRC	014	\$	\$	INRC 014	\$
CLPS	058	\$	\$	CLPS 058	\$
LACT	005	\$	\$	LACT 005	\$
LATC	035	\$	\$	LATC 035	\$
MCTA	034	\$	\$	MCTA 034	\$
OCTA	037	\$	\$	OCTA 037	\$
RCTC	026	\$	\$	RCTC 026	\$
STAT	023	\$	\$	STAT 023	\$
SBCG	015	\$	\$	SBCG 015	\$
SBUT	053	\$	\$	SBUT 053	\$
SBER	031	\$	\$	SBER 031	\$
SDTC	013	\$	\$	SDTC 013	\$
BART-SF	022	\$	\$	BART-SF 022	\$
SFTA	027	\$	\$	SFTA 027	\$
SFPF	051	\$	\$	SFPF 051	\$
SJTA	038	\$	\$	SJTA 038	\$
SMCT	002	\$	\$	SMCT 002	\$
SMTA	018	\$	\$	SMTA 018	\$
SBAB	030	\$	\$	SBAB 030	\$
SCCT	003	\$	\$	SCCT 003	\$
SCGF	063	\$	\$	SCGF 063	\$
SCMT	004	\$	\$	SCMT 004	\$
SZPL	061	\$	\$	SZPL 061	\$
SCOS	039	\$	\$	SCOS 039	\$
STCL	059	\$	\$	STCL 059	\$
TCTU	060	\$	\$	TCTU 060	\$
SLRF LPSF	055	\$	\$	SLRF 055 LPSF 056	\$
	056	\$ \$	\$ \$		\$ \$
ASUT	057	Ф	Φ	ASUT 057	Φ
Total Tax*				Total Tax*	
.010. 107				1.010.101	

<sup>\*</sup> Total Forward to Front (Section 7)

January 2000

INTEREST RATES EXHIBIT 23

Interest on audits is computed as part of the IRIS System. The following information is provided as a matter of general interest, and to assist in answering taxpayer inquiries.

The Sales and Use Tax Law provides in Section 6482 that "debit" interest will be added to determinations. Section 6907 provides that "credit" interest will be paid on refunds, unless disallowed by Section 6908 because the overpayment was made intentionally or by reason of carelessness. Interest is charged or paid at rates determined under Section 6591.5. Prior to July 1, 1985, interest was computed at various times on tax only, or on tax and penalty. The applicable annual rate was at times computed monthly, computed daily, or compounded daily.

Since July 1, 1985, annual interest has been computed monthly on the tax only. Interest was paid at the same rate on both deficiency determinations and refunds until July 1, 1991. Since that time "credit" interest on refunds has been paid at a lower rate than the "debit" interest charged on deficiency determinations.

Period Beginning - Ending	"Debit" Rate for Deficiencies	"Credit" Rate for Refunds	Monthly Factor per Month or fraction thereof
07/01/85 - 12/31/85	14%	14%	.0011666
01/01/86 - 06/30/86	13%	13%	.010833
07/01/86 - 12/31/86	12%	12%	.010000
01/01/87 - 09/30/87	11%	11%	.009166
10/01/87 - 12/31/87	13%	13%	.010833
01/01/88 - 03/31/88	14%	14%	.011666
04/01/88 - 09/30/88	13%	13%	.010833
10/01/88 - 03/31/89	14%	14%	.011666
04/01/89 - 09/30/89	15%	15%	.012500
10/01/89 - 06/30/91	14%	14%	.011666
07/01/91 - 12/31/91	14%	6%	.011666 / .005000
01/01/92 - 06/30/92	13%	6%	.010833 / .005000
07/01/92 - 12/31/92	12%	4%	.010000 / .003333
01/01/93 - 06/30/93	11%	3%	.009166 / .002500
07/01/93 - 12/31/94	10%	3%	.008333 / .002500
01/01/95 - 06/30/95	11%	4%	.009166 / .003333
07/01/95 - 06/30/96	12%	6%	.010000 / .005000
07/01/96 - 12/31/98	12%	5%	.010000 / .004166
01/01/99 - 06/30/99	11%	5%	.009166 / .004166
07/01/99 - 12/31/99	10%	4%	.008333 / .003333
01/01/00 - 06/30/00	11%	5%	.009166 / .004166
07/01/00 - 12/31/00	11%	5%	.009166 / .004166

Since July 1, 1986, distributors have been required by Article 1.5 of the California Sales and Use Tax Law, beginning at Section 6480, to collect prepayment of retail sales tax on the first distribution in this state of motor vehicle fuel. Operative January 1, 1992 producers and importers of fuel are required by Article 1.6 of the law, beginning at Section 6480.10, to collect prepayment of retail sales tax on first sales of fuel to persons in this state.

Period	Date Adopted		Prepay per Gallon)
Beginning - Ending	-	Gasoline	Diesel Fuel
07/01/86 - 03/31/87	Original Legislation	4.0	
04/01/87 - 03/31/88	10/86	4.5	
04/01/88 - 03/31/89	10/87	4.5	
04/01/89 - 03/31/89	10/88	4.5	
04/01/90 - 12/31/90	10/89	4.0	
01/01/91 - 06/30/91	10/90	6.0	
07/01/91 - 12/31/91	05/91	4.5	
01/01/92 - 03/31/92	05/91	4.5	3.0
04/01/92 - 09/30/92	10/91	5.0	3.5
10/01/92 - 03/31/93	07/92	6.0	4.5
04/01/93 - 03/31/94	10/92	6.5	5.0
04/01/94 - 03/31/95	10/93	6.5	5.0
04/01/95 - 03/31/96	10/94	6.5	5.0
04/01/96 - 03/31/97	10/95	7.0	5.5
04/01/97 - 03/31/98	10/96	8.0	6.5
04/01/98 - 03/31/99	10/97	7.5	6.0
04/01/99 - 3/31/2000	10/98	7.0	5.5
04/01/00 - 3/31/2001	10/99	8.5	6.5

BOE-1296 EXHIBIT 25

BOE-1296 REV. 2 (7-85) (AM 0206.39)

STATE BOARD OF EQUALIZATION

#### **AUDIT DEVELOPED INFORMATION FOR COLLECTION USE**

TO: -	Distr	ict P	rincipal		ACCOUNT NUMBER					
Ta	ix Co	lamo	rincipal iance Supervisor	Active	ACCOUNT NOMBER					
				C.O.						
OWNER(S) NAME(S)					AUDITED TAX DEFICIENCY:					
					Actual					
					Estimated					
					Date of Audit					
NAME AND ADDRESS OF BANK, SAVINGS & LOAN ASS'N	٧.,		TYPE OF ACCOUNT, ACCT. NO.		AVERAGE ACCOUNT BALANCE					
FINANCE CO in which taxpayer makes deposits or has rese	erves		Commercial, Savings, Trust, Reserve		for 12 mos.					
MAJOR ACCOUNTS AND NOTES RECEIVABLE — NAME A					PPROXIMATE AMOUNT					
(Schedule all large items. If more space is needed, use revi	erse or	prepar	e separate list.)	- 01	WED TAXPAYER					
ITEMS OF TANGIBLE PERSONAL PROPERTY OF SIGNIFI	ICANT	VALUE	:							
I.e., vehicles, machinery, inventory, fixtures and equipment.										
Description of Item			Location							
-										
REAL PROPERTY OWNED BY TAXPAYER OR IN WHICH H	IE OR	SHE HO	DLDS AN EQUITY							
Type of Reality			Location and County							
Does taxpayer appear to be	YES	NO	If corporation, names, addresses, etc., of co	orporate (	officers:					
dissipating assets?			Name	-						
In an archive diagram do	YES	NO	Address							
Is merchandise floored?			SSA#							
			Period of control — see section 6829(a)							
If yes, with whom?			From to							
	YES	NO	Name							
Are accounts payable current?			Address							
Was tax reimbursement included in or added to the selling p	rice?		SSA#							
YES NO			Period of control — see section 6829(a)							
What records show this?			From to							
That receive enem time.			Name							
			Address							
			SSA#							
			Period of control — see section 6829(a)							
			From to							
Auditor			Date		Office					
Addition				'	5.1100					

# **Original or Revised Audit Transmittal Letters**

BOE-79-A	- Taxpayer disagrees - 10 Days to respond
вое-79-в	- Taxpayer disagrees
BOE-79-B1	- Taxpayer noncommittal or no discussion
BOE-79-C	- Taxpayer agrees with determination
BOE-79-C1	- Revised Audit
BOE-79-D	- Taxpayer agrees with refund
вое-79-е	- No change audit

## **Reaudit Transmittal Letters**

BOE-89-A	- Taxpayer disagrees - 10 Days to respond
BOE-89-A1	- Taxpayer disagrees - 10 Days to respond; Late protest not accepted by HQ
BOE-89-B	- Taxpayer disagrees - Hearing requested
BOE-89-C	- Taxpayer agrees with determination or refund
BOE-89-C1	- Taxpayer agrees with determination or refund; Late protest not accepted by HQ
BOE-89-D	- Taxpayer noncommittal or no discussion
BOE-89-E	- Taxpayer disagrees - No hearing requested
BOE-89-F	- Taxpayer disagrees or noncommittal; District accepted late protest
BOE-89-G	- Adjustment resulted from appeals staff's D & R.

# **Field Billing Order Transmittal Letters**

BOE-235-A	- Taxpayer disagrees - 10 Days to respond
BOE-235-B	- Taxpayer disagrees - FBO forwarded to HQ
BOE-235-B1	- Taxpayer noncommittal or no discussion
BOE-235-C	- Taxpayer agrees with determination
BOE-235-D	- Taxpayer agrees with refund

#### PREPARATION OF FIELD AUDIT REPORTS

## **BOE-624-A, B, ASSIGNMENT ACTIVITY RECORD**

**EXHIBIT 27** 

Page 1 of 3

BOE-624-A (FRONT) REV. 1 (12-98)

ASSIGNMENT ACTIVITY RECORD

STATE OF CALIFORNIA BOARD OF EQUALIZATION

#### **ACCOUNT INFORMATION**

									DOC#
TAXPAYER			TELEPHONE NUMBER				ACCOUNT NUMBER		
NS Technology Company TAXPAYER			18 ) 5 IE NUMBER	15-1221		SR Y AC 97–586476  RELATED ACCOUNT			
				/ IELEPHON			RELATED ACCO	JUNI	AC
Mr. Thomas Smith, owner		(		ame					
AUDIT PERIOD DATE ASSIGNED		DATE STARTED AUDITOR							
7/1/96–6/30/99	7/6/99	D.T.	DIT	7/6/99	OTHER	J. C. C	onlan		2498
	VAIVER EXTENSION	DATE	AUDIT	REAUDIT	OTHER	ASSISTANT			ID#
10/31/99			X	2222		none		TELEBUONE #	
ACCOUNTANT'S NAME				DDRESS				TELEPHONE #	
Jack Chan, CPA			90	000 Wilshii	re Blvd.,	Los Ange	eles, CA 90017	' 818 555 <u>–</u>	1212
		coo	PERA	TIVE AUC	OIT INFO	RMATIO	N		
OFFICE	DATE SENT		AUDITOR				ECD	DATE	RETURNED
			_	ERAL INF	_	_			
	-	_		pe of Org					
	<u> </u>	Sole I	Propriet	or	tnership	Coor	poration		
TAXPAYER'S NAME(S):									
Mr. Thomas Smith	ì								
OFFICER'S NAMES:									
SSN(S):									
123–45–6789				5					
				Bank Info	rmation				
ACCOUNTANT'S NAME ADDRESS						ACCOUNT #(S)			
Bank of America		9000 V	Vilshire	Blvd., Los	Angeles,	CA 90017	123–11–1	111 (Checkir	ng)
			Verit	fication of	Registra	ation			
OWNER					DBA				
Mr. Thomas Smith	1				NS Tec	hnology	Company		
BUSINESS ADDRESS	-				,		AREA CODE	BUSINES	S CODE
680 W. Van Nuys Blvd., Los Angeles, C		. CA 9	90017			99999–997–0000			
		. J	,						
			De	scription o	of Busine	ess			
T	landa: : f				:41		alaa aastatti		
Taxpayer is a who	nesaler of co	mpute	er equ	ipment w	ith som	e retaii s	aies activity.		
BT-1296 Prepared		Yes [	<b>X</b> No						

BOE-624-A (Back) REV. 1 (12-98)

## **GENERAL AUDIT PLAN**

ADEA	METHOD OF VEDICATION	ES	TIMATED	COMPLETION	
AREA	METHOD OF VERIFICATION	HOURS COMP. DATE			
	See Chapter 4, General Audit Procedures,	for			
	guidance in planning an audit program.				

#### PREPARATION OF FIELD AUDIT REPORTS

#### BOE-624-A, B, Assignment Activity Record

**Ехнівіт 27** PAGE 3 OF 3

BOE-624-B (FRONT) REV. 1 (7-96)

STATE OF CALIFORNIA **ASSIGNMENT ACTIVITY RECORD BOARD OF EQUALIZATION** 

	Page of		
UDITOR	ACCOUNT NUMBER		
l C Camlan	SDV AC 07 596476		
J. C. Conlan	SR Y AC 97-586476		

#### J. C. Conian **ACTIVITY RECORD** Date Record of Contacts, Activities and Instructions Daily Hours Cumul. Follow-up Initials Field Office Date 06/17/99 Received audit. Reviewed file. No prior audit or other relevant information on file. 0 0 JC 06/18/99 Called Mr. Smith (T/P). Made appt. for 07-06-99 at 8:00 am at taxpayer's business. Business address and phone are correct per BT 624A) 0 0 JC 07/06/99 Started audit. Located all records and reconciled total sales. Discrepancies noted 9 JC and scheduled 9 07/07/99 Cursory review of resale transactions indicated that unsupported transactions exist. Prepared BOE-472 and discussed audit sampling plan with Mr. Smith and obtained signature. 9 18 JC 07/08/99 Ran random invoice numbers for Mr. Smith to pull the sample. Mr. Smith will have the invoices pulled by 07/19 Started verification of assets. 9 27 JC 07/09/99 Verification of assets revealed discrepancies. Provided schedule to Mr. Smith to verify. Started test of accounts payable. 8 35 JC 9 07/12/99 Scheduled Ex-tax purchases of consumables from OS vendors. 44 JC 07/12/99 Audit has been in process for over a week and 44 hours. Total sales have been reconciled. Assets have been verified with errors noted. A stat sample is being performed on resales. Need to verify consumable supplies. Estimate two months and 150 hours til completion. - J. C. Conlan 07/13/99 Discussed with auditor. Audit is progressing satisfactorily. Will discuss progress by 9/15/99 or 120 hours whichever comes first. S. McCaleb, STA. 09/15/99 SM 07/13/99 Scheduled Ex-tax purchases of consumables from OS vendors. 9 53 JC 9 62 07/14/99 Reviewed ex-tax purchases of consumables with Mr. Smith. JC 9 71 07/19/99 Reviewed Stat sample invoices for resales. Scheduled discrepancies. JC 07/20/99 Reviewed Stat sample invoices for resales. Scheduled discrepancies. 9 80 JC 07/21/99 Prepared Waiver of Limitation and submitted to supervisor for approval. Waiver requested since documented understatement found in resale test and taxpayer needs additional time to support their resales. Supervisor initialed Waiver. 81 JC 07/21/99 Gave Mr. Smith the schedule of questioned resale transactions and discussed sending out XYZ letters. He will have XYZ letters sent to my attention no later than 08/10/99. Taxpayer signed Waiver. 4 85 JC 08/10/99 Gave Mr. Smith a list of XYZ letters received and those with no response. We agreed to allow two more weeks. Follow up set for 08/24 3 88 JC 6 08/24/99 3 97 Updated resale schedule and gave Mr. Smith a copy. He has received a reply from all customers. Reviewed all documentation relating to other areas. 08/25/99 Wrote up comments and computed liability 106 JC 09/09/99 Field exit conference with Mr. Smith, Mr. Jack Chan, CPA and audit supervisor, S. McCaleb. Mr. Smith concurrs with audit findings. Copies of audit working papers given JC to Mr. Smith and Mr. Chan. 110

Prepared final audit package and submitted to Ms. McCaleb for review.

09/21/99

JC

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112

#### AUDIT MANUAL

## **BOE-502, SUGGESTED LEGISLATIVE CHANGES**

#### **EXHIBIT 28**

BOE-502 REV. 1 (1-92)

SUGGESTED LEGISLATIVE CHANGES

STATE OF CALIFORNIA BOARD OF EQUALIZATION

Auditor Name	Taxpayer
I.D. No District	Account Number
	Date
LAW SECTION, REGULATION, OR OTHER AREA NEED	ING CHANGE
If more space is needed	d, attach additional sheets
FULLY DESCRIBE ISSUE OR PROBLEM	
RECOMMEND CHANGES OR SOLUTION	
SUGGESTED LANGUAGE FOR NEW LEGISLATION, IF A	APPLICABLE

#### PREPARATION OF FIELD AUDIT REPORTS

#### **BOE-1, AUDIT PAYMENT INFO**

**EXHIBIT 29** 

BOE-1 REV. 1 (5-96)

#### **AUDIT PAYMENT INFORMATION**

STATE OF CALFORNIA BOARD OF EQUALIZA

The figures you have received from our auditor regarding the audit of your account are the auditor's proposed recommendation for determination, and are subject to further review by our staff. After the review process is complete, you will receive a *Notice of Determination*, which is the official billing notice for audit liabilities. Considering the time necessary for review of the audit and the issuance of the Notice of Determination, several weeks may pass before you receive your official billing notice during which time additional interest may accrue.

You may, however, pay all or part of the proposed audit liability before receiving the Notice of Determination. You may make an advance payment of the total liability or only a portion. This payment may be made even if you disagree with the audit findings. The primary advantage to paying your audit liability early is to stop the accrual of additional interest. Interest continues to accrue on all unpaid tax liabilities until paid. *Currently, additional interest accrues on sales and use tax liabilities on the first day of each month. For other tax and fee liabilities, interest accrues at different times depending upon the tax program.* Even if you decide not to pay *all* of the proposed liability early, payment of the *tax* portion will stop the accrual of interest. Interest does not accrue on the interest or penalty portions of your audit liability. Advance payment of a portion of the *tax* will also reduce the amount of interest that will accrue.

Advance audit payments may be sent to your local Board of Equalization district office, or to the Board of Equalization Headquarters office at the following address:

Cashier Unit
Board of Equalization
450 N Street MIC:13
PO Box 942879
Sacramento CA 94279-0013

To make an early payment of a proposed audit liability, please include the following information with your remittance:

- · Your permit number with the Board.
- Your name as it appears on your permit.
- The statement "Payment on audit not yet billed," or other similar statement.
- The period covered by the audit. (Example: 1-1-93 to 12-31-95)

Payments for sales and use tax audit liabilities must be postmarked no later than the last day of the month to prevent additional interest from accruing. To prevent the accrual of additional interest for other tax and fee programs, payments for audit liabilities must be postmarked no later than the day of the month that the returns are normally due. If you wish to make an advance payment towards a proposed audit liability, please do not include such payment with your regular tax returns or prepayments.

For your convenience, you may complete the cut-off form provided below and return it with your payment. Remember, advance audit payments may be in any amount, such as the entire liability, only the tax portion, or only the amount with which you agree. Please also note that paying your audit liability early will not in any way affect your right to protest portions of the audit with which you do not agree or your right to receive a refund resulting from a reduction in your audit liability.

	THE ATTACHED PAYMENT IS FOR AN AUDIT NOT YET BILLED
NAME	
PERMIT NO.	
AUDIT PERIOD	
AMOUNT ENCLOSED	